BOARD MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

CENTRAL VALLEY AUDITORIUM

SACRAMENTO, CALIFORNIA

TUESDAY, APRIL 19, 2005

9:30 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

ii

APPEARANCES

BOARD MEMBERS

- Ms. Rosario Marin, Chair
- Ms. Rosalie Mul
- Ms. Cheryl Peace
- Mr. Carl Washington

STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Elliot Block, Staff Counsel
- Mr. Fernando Berton, Supervisor, Organics Materials Management
- Mr. Bob Conheim, Staff Counsel
- Ms. Judy Friedman, Branch Manager, Organics & Resource Efficiency
- Mr. Bob Fujii, Supervisor, Special Waste Division
- $\operatorname{Mr.}$ Jeff Hunts, Supervisor, Electronic Waste Recycling Section
- Ms. Toni Jiminez, Executive Assistant
- Mr. Jim Lee, Deputy Director
- Mr. Chris Peck, Supervisor, Media/Outreach Services
- Ms. Dorothy Rice, Department of Toxic Substances Control
- Ms. Virginia Rosales, Staff
- Mr. Pat Schiavo, Diversion, Planning, and Local Assistance

iii

APPEARANCES CONTINUED

STAFF

Mr. Scott Walker, Branch Manager, Remediation, Closure, & Technical Services Branch

Ms. Shirley Willd-Wagner, Branch Manager, Electronic Waste Recycling Branch

Ms. Patty Wohl, Deputy Director

ALSO PRESENT

Mr. Alan Abbs, Solid Waste Director, Tehama County; Regional Council of Rural Counties' Environmental Services JPA

Mr. Mark Aprea, Republic Services

Mr. Douglas Brown, EDAW

Mr. Evan Edgar, CRRC

Mr. Jim Hemminger, ESJPA

Mr. Terry Leveille, TL & Associates

Mr. Page Painter, OEHHA

Mr. David Pigott, International Environmental Solutions

Mr. Steve Samaniego, LEA, West Covina

Mr. Coby Skye, Associate Civil Engineer, Los Angeles County of Department of Public Works

Mr. Scott Smithline, Californians Against Waste

Mr. Steven Sopp, Community Development Director, City of Avenal

iv

INDEX

		Page
I.	CALL TO ORDER	1
II.	ROLL CALL AND DECLARATION OF QUORUM	1
	Pledge Of Allegiance	
III.	OPENING REMARKS	1
IV.	REPORTS AND PRESENTATIONS	2
V.	PUBLIC COMMENT	25
VI.	CONSENT AGENDA	25
VII.	CONTINUED BUSINESS AGENDA ITEMS	
VIII	. NEW BUSINESS AGENDA ITEMS	
	Sustainability And Market Development	
1.	Consideration Of The Recycling Market Development Revolving Loan Program Application For Ag Plastics Recycle, Inc. (FY 04/05)	27
	Motion Vote	28 28
2.	Update On The Implementation Of SB 20/50 - The Electronic Waste Recycling Act Of 2003	28
3.	PULLED Consideration Of An Amendment To The Los Angeles Area Integrated Waste Management Authority To Add The City of Hermosa Beach As A Member To The Regional Agency Agreement (LARA)	
4.	Consideration Of A Request To Change The Base Year To 2001 From The Previously Approved Source Reduction And Recycling Element For The City Of Galt, Sacramento County	25
	Motion Vote	25 25

INDEX CONTINUED

		Page
5.	Consideration Of A Request To Change The Base Year To 2002 For The Previously Approved Source Reduction And Recycling Element; And Consideratio Of The Petition For Sludge Diversion Credit, For The City And County Of San Francisco	
	Motion Vote	25 25
6.	Consideration Of A Request To Change The Base Year To 2003 For The Previously Approved Source Reduction And Recycling Element For The City Of Selma, Fresno County	25
	Motion Vote	25 25
7.	Consideration Of A Request To Change The Base Year To 2003 For The Previously Approved Source Reduction And Recycling Element; And Consideratio Of The Petition For Sludge Diversion Credit, For San Luis Obispo County Integrated Waste Managemen Authority, San Luis Obispo County	
	Motion Vote	25 25
8.	Consideration Of The Application For A SB1066 Time Extension By The City of Rancho Mirage, Riverside County	25
	Motion Vote	25 25
9.	Consideration Of The Application For A SB1066 Time Extension By The City of Vista, San Diego County	25
	Motion Vote	25 25
10.	Consideration Of A Second SB1066 Time Extension Application By the Unincorporated Area Of Tulare County	25
	Motion Vote	25 25

vi

INDEX CONTINUED

Page

- 11. PULLED Consideration Of A Scope of Work And Agreement With The Department Of Toxic Substances Control For Remediation, Pursuant To The Solid Waste Disposal And Codisposal Site Cleanup Program, Of The BKK Landfill, Los Angeles County (Solid Waste Disposal Trust Fund, FY 2004/05)
- 12. Consideration Of A New Full Solid Waste
 Facilities Permit (Transfer/Processing And
 Composting Material Handling Facility) For The
 Mount Vernon Avenue Recycling And Composting
 Facility, Kern County
 Motion
 25
 Vote
 25
- 13. Consideration Of A Revised Full Solid Waste 25
 Facilities Permit (Disposal Facility) For The
 Benton Crossing Landfill, Mono County
 Motion 25
 Vote 25
- 14. Consideration Of A Revised Full Solid Waste
 Facilities Permit (Disposal Facility) For The
 Avenal Regional Landfill, Kings County
 Motion
 Vote
 76
- 15. Consideration Of The Grant Awards For The Farm
 And Ranch Solid Waste Cleanup And Abatement
 Grant Program FY 2004/2005
 Motion
 79
 79
- 16. Consideration of Approval of Landfill Closure 79
 Loan Program Loans (Integrated Waste Management
 Account FY 2004/2005)
 Motion 81
 Vote 81
- 17. Discussion Of And Request For Direction On 26
 The Board's Role In Broader Local Enforcement
 Agency (LEA) And Facility Operator Training

vii

INDEX CONTINUED

		Page
18.	Discussion And Request For Rulemaking Direction On Noticing Revisions To The Proposed Regulations For RCRA Subtitle D Program Research, Development And Demonstration Permits For An Additional Comme Period	
	Special Waste	
19.	Informational Update On The Assessment, Management, And Performance Evaluation Of The Used Oil Block Grant Program	26
20.	Consideration Of The Grant Awards For The Waste Tire Playground Cover Grant Program And Waste Tire Track And Other Recreational Surfacing Grant Program FY 2004/2005 (Tire Recycling Management Fund)	90
	Motion Vote Motion Vote	102 102 103 103
21.	Consideration Of Scope of Work And Agreement With The California Highway Patrol To Conduct Enhanced Enforcement, Security Assistance, Education, Training, Investigative Assistance, And Surveillance For The Waste Tire Enforcement Program (Tire Recycling Management Fund, FY 2004/2005)	103
	Motion Vote	104 105
22.	Consideration Of Adoption Of Negative Declaration And Approval Of The Beebe Family Ranch Waste Tire Site Remediation Project	105
	Motion Vote	115 116
23.	Consideration Of Adoption Of Proposed Emergency Regulations And Request For Rulemaking Direction To Formally Notice Amendments To The California Uniform Waste And Used Tire Manifest System	116
	Motion Vote	121 121

viii

INDEX CONTINUED

		Page
24.	Consideration Of The Grant Awards For The Waste Tire Enforcement Grant Program For FY 2004/2005 (Waste Tire Recycling Management Fund) Motion	121 123
	Vote	123
	Other	
25.	PULLED Consideration of Updated List of Delegations; Additional Delegations; and Process for Streamlined Staff Consent Agenda Items	
26.	Consideration Of Priority Activities For Next Eighteen Months (Action Plans)	126
27.	Consideration of Scope of Work for Recycled-Content Materials Marketing Contract (Integrated Waste Management Account and Waste Tire Recycling Management Fund/Multi-Year Funding Motion	157
	Vote	157
28.	Reconsideration Of Conversion Technology Report To The Legislature	158
29.	Consideration Of A Resolution To Work In Partnership With The Department Of Toxic Substances Control Towards The Remediation Of The BKK Landfill Storm Drain System	81
IX.	BOARD MEMBERS COMMENT	
Х.	ADJOURNMENT	212
XI.	REPORTER'S CERTIFICATE	214

PROCEEDINGS

CHAIRPERSON MARIN: Good morning. Welcome to our

- 3 April meeting of the California Integrated Waste
- 4 Management Board. I think everybody here has been here
- 5 before. Just in case you have not, please turn off your
- 6 cell phones. We know you're very, very important, but we
- 7 don't want to know who's calling you. There is
- 8 information and speaker slips in the back.
- 9 And we're waiting for a Pope to be named, so
- 10 we're trying to not start this on time, but we may take
- 11 another few minutes. So apparently they have already
- 12 decided that -- yeah, they selected a Pope, but we don't
- 13 know who that is. Since we tend to start on time, we are
- 14 here, awaiting. So someone let me know who the Pope is
- 15 before the meeting is over, that would be nice.
- Welcome, everybody.
- 17 Madam Secretary, could you please call the roll?
- 18 EXECUTIVE ASSISTANT JIMENEZ: Peace?
- 19 BOARD MEMBER PEACE: Here.
- 20 EXECUTIVE ASSISTANT JIMENEZ: Mulé?
- 21 BOARD MEMBER MULÉ: Here.
- 22 EXECUTIVE ASSISTANT JIMENEZ: Washington?
- BOARD MEMBER WASHINGTON: Here.
- 24 EXECUTIVE ASSISTANT JIMENEZ: Marin?
- 25 CHAIRPERSON MARIN: I'm here, too.

2

Mr. Washington, would you please lead us in the 1 2 Pledge of Allegiance? 3 (Thereupon the Pledge of Allegiance was 4 recited in unison.) 5 CHAIRPERSON MARIN: Okay. Are there any ex partes? 7 Ms. Peace. 8 BOARD MEMBER PEACE: I'm up to date. BOARD MEMBER MULÉ: I'm up to date. 9 BOARD MEMBER WASHINGTON: I'm up to date. 10 CHAIRPERSON MARIN: So am I. Great. 11 We had a great and busy, busy month. So you want 12 13 to start with what's going on, Ms. Peace. What did you do 14 all this month? I know you were very busy. BOARD MEMBER PEACE: I think we all were. And 15 staff was very busy also with everything going on. 16 On March 23rd, I had a very exciting site visit 17 to International Environmental Solutions in Riverside 18 County. This is a new pyrolysis testing facility that has 19 gotten its Air Board permit. They do testing on all 20 21 different kinds of waste streams, from organics to sewage 22 sludge to preprocessed MSW. What was interesting is that the facility will 23 24 also be testing such things as pharmaceuticals as a way to 25 destroy expired drugs. They claim this pyrolysis facility

- 1 can take contaminated soil and decontaminate it. They'll
- 2 be testing this also. And they have been working with the
- 3 Drug Enforcement Agency to do testing on illegal drugs and
- 4 even the drug making equipment and paraphernalia that is
- 5 confiscated in drug raids that needs to be destroyed.
- 6 This facility is testing the exact emissions that
- 7 the local Air Quality Management District would be
- 8 monitoring if it were operating regularly. So this
- 9 facility has a capacity to take in 250 tons of waste a
- 10 day. And what comes out is energy and less than 20 tons
- 11 of residual that would need to be disposed in landfill.
- 12 Here, we will finally be getting some conversion
- 13 technology data from California.
- 14 I understand that U.C. Riverside will also be
- 15 analyzing and presenting the data to the Board. I'm very
- 16 anxious to see what the testing results are in terms of
- 17 the air emissions and the solid residue.
- 18 On March 24th, I provided the opening remarks at
- 19 a RAC seminar hosted by our Southern California RAC Tech
- 20 Center in Alhambra. There were approximately 40 people
- 21 there, mostly public works personnel who were interested
- 22 in learning more about RAC. So this is exactly what these
- 23 seminars are intended to do, to draw in those people.
- 24 So there was a public works engineer there from
- 25 the City of Los Angeles who said he'd be interested in

- 1 working with the Board to do a RAC project in the city.
- 2 Now, that is a big deal. Because while the County of
- 3 Los Angeles mans our Southern California RAC Tech Center
- 4 and lays RAC throughout the county, the City of
- 5 Los Angeles has been very hesitant to do so. So this was
- 6 very encouraging, as there are 6,000 lane miles of road in
- 7 the city of Los Angeles.
- 8 On April 5th, I gave the opening remarks at the
- 9 Tire Conference in Ontario. There were informational
- 10 sessions on everything from border issues and product
- 11 stewardship, to RAC and civil engineering applications, to
- 12 grants, enforcement issues, and the new manifest system.
- 13 I would like to thank our Tire staff and
- 14 especially Diane Nordstrom-Lamkin for all their work.
- 15 There's so much effort and organization that goes into
- 16 pulling off an event like that.
- 17 On April 6th, along with Carl Washington, I gave
- 18 some opening remarks at the 6th Annual Environmentally
- 19 Preferable and Recycled Product Trade Show, also in
- 20 Ontario. I got to hold a check for \$1.2 million
- 21 representing the RAC grants that we awarded for the fiscal
- 22 year 04-05. The city officials for Ontario accepted the
- 23 check on behalf of the 61 cities and counties across the
- 24 state that qualified for our grant money to help them fund
- 25 their RAC projects. I would like to thank Patty Wohl and

- 1 Jerry Hart and all the others involved in the Trade Show
- 2 for a job well done.
- 3 That concludes my report.
- 4 CHAIRPERSON MARIN: Thank you.
- 5 Ms. Mulé, I know you were also pretty busy.
- 6 BOARD MEMBER MULÉ: Yes. Thank you, Madam Chair.
- 7 On March 23rd, I toured some facilities in San
- 8 Jose, the Zanker Road C&D Processing Facility in San Jose.
- 9 And most interestingly was the Z-Best Composting Facility
- 10 where they basically take wet waste and mix solid waste
- 11 and actually compost it and then pull the non-organics,
- 12 such as plastics, out of it and make a soil amendment out
- 13 of it. And it truly is amazing to see what they do. And
- 14 I'd strongly encourage our other Board members if you
- 15 haven't been there to go and see it.
- On March 24th, I visited the International
- 17 Environmental Solutions Facility in Romoland. And Ms.
- 18 Peace did such a great job of explaining what they do, I
- 19 don't need to repeat it. But, again, it's very
- 20 interesting to see this pyrolysis facility taking so many
- 21 different types of materials and processing it. And,
- 22 again, working with the Air Board and testing that to see
- 23 what types of emissions are coming out of that. And so at
- 24 least we will have some type of emissions data for some
- 25 type of facility here in California, which is very

6

- 1 exciting.
- 2 On March 29th, I joined you, Madam Chair, in the
- 3 joint workshop, the Solid Waste Fire Workshop, that our
- 4 P&E group held in conjunction with the State Fire Marital.
- 5 And I was very pleased to see that we are collaborating
- 6 with them and going to hopefully develop either some joint
- 7 regulations or some processes to work with them on our
- 8 solid waste and recycling facilities.
- 9 On April 1st, I toured the city of Chula Vista's,
- 10 their solid waste and recycling facilities in a hydrogen
- 11 vehicle, I might add. I toured the Oti Landfill and the
- 12 Pacific Waste facilities as well.
- 13 At April 5th, I was at the Waste Tire Management
- 14 Conference. And staff did a great job of putting on what
- 15 I thought it was a very, very informative conference.
- 16 Some really good sessions. Thank you, Jim, to you and
- 17 your staff for putting that on.
- 18 Then on the 7th, I was at the Environmentally
- 19 Preferred Recycled Products Trade Show in Ontario in the
- 20 morning.
- 21 And in the afternoon, I attended the southern
- 22 workshop in Diamond Bar for the AB 1497 rule making. And
- 23 there were about 50 attendees at that workshop. The
- 24 purpose of the workshop was to get input from our
- 25 stakeholders prior to developing the regs for 1497. And,

- 1 again, I think it's a great process. And again, Howard, I
- 2 want to commend you, Mark de Be, and staff on a job very
- 3 well done. I was very, very impressed with the whole
- 4 process.
- 5 Then on April 12th, I was here for the Disposal
- 6 Reporting System Workshop.
- 7 On April 14th, I joined the Chair in the regional
- 8 and international town hall meeting in San Diego.
- 9 And on April 15th, I toured the Palomar Transfer
- 10 Station in Carlsbad.
- 11 And that concludes my report, Madam Chair.
- 12 CHAIRPERSON MARIN: That was a full busy month.
- Mr. Washington.
- 14 And excuse me. What did you do on April 6th?
- 15 BOARD MEMBER MULÉ: Oh, that's right. We had a
- 16 hearing, didn't we?
- 17 CHAIRPERSON MARIN: Small hearing. Minor hearing
- 18 we attended.
- 19 BOARD MEMBER WASHINGTON: Looks like you guys
- 20 made it out safely. That's a good thing.
- 21 Thank you, Madam Chair.
- 22 On March 24th, I also, with Ms. Peace, attended
- 23 the RAC seminar in Alhambra. Those folks are doing an
- 24 excellent job down there trying to bring people together
- 25 really to deal with the tires in the county of

- 1 Los Angeles. And I really enjoyed hearing Cheryl's speech
- 2 she gave to the folks and talking about RAC. She's really
- 3 into this thing with those folks and the RAC area.
- 4 April 6th, I attended the Trade Show, likewise,
- 5 which Cheryl gave all that money away to those folks down
- 6 there. And it was great.
- 7 And then I went over to the Tire Management
- 8 Conference, which was excellent. I sat with Deputy
- 9 Director Lee and had a chance to hear from the folks from
- 10 Arizona who are doing an excellent job with the tires in
- 11 Arizona. And I really think they're on the right track at
- 12 addressing the issues of tires on roadways. And the
- 13 presentations were excellent with those tires. And the
- 14 amount of tires they're using rather than spending money
- 15 they're using themselves and, you know, impressed me with
- 16 the type of resources.
- 17 And then on April the 12th, I attended the City
- 18 Council meeting for Gardena to get an update on how they
- 19 were doing. I met with staff first and talked with them,
- 20 and they're very happy with their progress. And we're
- 21 waiting for the May 15th report, the quarterly report to
- 22 come out to make sure they're on the right track. And I'm
- 23 looking to going back to Arvin down in Kern County again
- 24 to see how they're doing. Those are some of the cities I
- 25 really want to make sure that we gave them an opportunity

- 1 to do a good job and want to see how they were doing.
- 2 And that concludes my report.
- 3 CHAIRPERSON MARIN: Great. Thank you, Mr.
- 4 Washington.
- 5 And I attended a number of things with my
- 6 colleagues, I won't go into that. I just will tell you
- 7 that on March 28th I went to Pride Industries here nearby
- 8 Sacramento. And that's a very interesting program. This
- 9 is an organization that utilizes the resources of people
- 10 with developmental disabilities. And they have a number
- 11 of facilities that people with disabilities then are able
- 12 to help in recycling all of the different materials. It
- 13 was really nice.
- 14 I'm very, very happy. You know, there's a
- 15 special place in my heart, because we have two things that
- 16 I really love; people with disabilities, and now my second
- 17 love is recycling. So to put them together in a facility
- 18 is really wonderful for me. So I think we just gave them
- 19 a contract. Who went with me besides Kyle? We gave them
- 20 a contract, and it was so amazing.
- 21 And I was right there with them recycling as
- 22 well. And it's funny because I was doing something
- 23 without gloves. And here comes a person with
- 24 developmental disability comes in and tells me, "You're
- 25 supposed to be wearing gloves." Now OSHA is going to be

10

- 1 after me. I'm ruining their program, because I'm not
- 2 wearing the right equipment, if you will.
- But it's amazing, you know. And it was a person
- 4 of a developmental disability that came in and said, "You
- 5 ought to be wearing your gloves." And I'm like okay. So
- 6 I'll talk to the feds and let them know it's okay, just
- 7 one little minor infraction on my part. Here's the Waste
- 8 Board Chair infringing upon that.
- 9 Anyways, on March 29th, we attended the Fire
- 10 Workshop. That was amazing. And we had the Fire Marshal
- 11 here as well. Really important. And I want to thank
- 12 everybody that put it together, Howard, and who else? Jim
- 13 and everybody that put it together.
- 14 Then I did some PSAs for the National Tire Safety
- 15 Week, some radio spots. And I hope they're being played
- 16 somewhere.
- 17 Then on April 1, I visited the IRS Demolition
- 18 Site in South Gate. And that was really amazing. And I
- 19 just hope -- I just remember -- Patty, it's the IRS
- 20 Company that I was telling you about that I don't know
- 21 whether they work with CalMAX. Maybe they do. But if you
- 22 don't, you need to talk to them.
- 23 I also visited an e-recycling facility in
- 24 Paramount, and that was also amazing how people are able
- 25 to just undo the TVs and the computers and so fast. I

- 1 know it takes a lot longer to put it all together, but
- 2 taking it apart, it's much quicker.
- 3 And I also visited CWS, a recycler in Gardena,
- 4 California. So that's a really interesting site as well.
- 5 I attended on April 4th the Senate Budget hearing
- 6 for us. And we came out with all of our money, which is
- 7 really good.
- 8 Then I was with all of you at the Waste Tire
- 9 Management Conference in Ontario. Excellent conference.
- 10 We just wish there would be a little bit more people
- 11 coming to this, so we're going to have to rethink about
- 12 the location. Ontario is a very fine city, but it's not
- 13 drawing as many people as we think they should.
- 14 What was good, and I really like the fact, the
- 15 combination of the Tire and the Recycling Conference. I
- 16 think that that was a big draw. We may want to think of
- 17 instead of having it three days, maybe two days with two
- 18 of them. We need to better improve it.
- 19 After April the 6th, which was our confirmation,
- 20 I went to Disneyland, and she went to the Trade Show.
- 21 What can you say, you know. When people ask me after my
- 22 confirmation, "So Rosario, where are you going?" I said,
- 23 "I'm going to Disneyland. " Actually, I attended the
- 24 Environmentality awards, and it was a wonderful ceremony.
- 25 Thank you, Joanne. Thank you for taking me to

- 1 Disneyland after a grueling hearing.
- 2 But we had an amazing program.
- 3 And this is Disneyland that, throughout the entire state,
- 4 they challenge elementary schools to come up with programs
- 5 that take care of the environment. And there's hundreds
- 6 of schools that participate in that program. And one
- 7 classroom, one class is selected, and these kids -- there
- 8 were 29 kids. Every one of them new about things that I
- 9 didn't know about. The teacher did an extremely wonderful
- 10 job. And then they had a parade for them. And we had the
- 11 Secretary of Resources, the Secretary of Agriculture. We
- 12 had the Superintendent of Public Instruction. And I was
- 13 actually representing the Secretary of EPA. But it was
- 14 really, really amazing.
- 15 And, Joanne, thank you for taking us there and
- 16 being a part of that wonderful program. I'm sure you want
- 17 to say more about that.
- Then we had a wonderful DRS workshop. Pat, I
- 19 don't know if you're going to say anything about that.
- 20 But during our Sustainability and Markets meeting, we
- 21 actually had a workshop for the DRS regulations. And I
- 22 think we're moving ahead with that very nicely.
- 23 We went on April the 13th to a reception for our
- 24 Secretary in San Diego.
- 25 And then on April the 14th, I attended the CalEPA

- 1 town hall meeting in San Diego at the Natural History
- 2 Museum. And the Secretary, it was actually the first town
- 3 hall meeting he's holding throughout the state. And it
- 4 was issues mainly related to the border issues, a lot of
- 5 water issues, the environment, because it was held in
- 6 San Diego. So it was a listening session that I think was
- 7 pretty informative. I think it enlightened -- I know it
- 8 enlightened me a lot. But we had some issues and a strong
- 9 desire to see them with a resolution that would be good
- 10 for the state of California, and certainly for the border
- 11 region. So that was very good.
- Well, that's about all the great things that we
- 13 did this month.
- 14 I want to now do something special for somebody
- 15 that is not going to be with us for a while usually on the
- 16 public --
- 17 BOARD MEMBER WASHINGTON: Madam Chair, just
- 18 before you go into that, let me will mention -- I didn't
- 19 mention -- I did an unannounced visit to La Montaa. It's
- 20 unbelievable. Unbelievable. I went over the next street
- 21 and went to their apartment building. And I remember when
- 22 I first saw that, I went to that apartment building, you
- 23 couldn't see over -- those folks are -- the lady started
- 24 crying. They could not believe that that mess was gone.
- 25 That's what she said. "That mess is gone." So that was

- 1 really, really -- it was so heart touching to see how they
- 2 were so happy to be able to look over at Alameda now. It
- 3 was incredible. And I forgot to mention I went over there
- 4 on the 16th for an unannounced visit. It was incredible.
- 5 CHAIRPERSON MARIN: I'm sure somebody else will
- 6 tell us more about that, but that is really, really
- 7 awesome.
- 8 Let me share with you, we are going to be
- 9 commending a very fine gentleman who has done an
- 10 incredible job. He's the Program Director for the Rural
- 11 Counties' Environmental Services Joint Powers Authority
- 12 for the past five years. The ESJPA is composed of 22
- 13 member counties that comprise roughly 30 percent of the
- 14 state's land mass and about 3 percent of the state's
- 15 population. Prior to that, he was a Deputy Director of
- 16 Public Works for Calaveras County for about ten years.
- 17 Some of the things that he helped do was
- 18 implement numerous used oil, tire, and household hazardous
- 19 waste programs in the member rural counties via the CIWMB
- 20 grant funds. He assisted with the construction and
- 21 permitting of numerous agricultural used oil centers. He
- 22 helped implement mobile household hazardous waste
- 23 collection events in a number of rural counties. He
- 24 interacted regularly with us on regulatory issues
- 25 pertaining to the rural countries. He assisted with rural

15

1 county landfill operator training programs, facilitated 2 increased interaction with the Board, program staff, and 3 the member counties through regular meetings. He is, in fact, considered the voice for the rural counties. And he's going to bigger and better things. We are going to miss him dearly. And we thought we would prepare a small commendation from the Board. All of us signed that. And if I may, I'm going to read it and then present it to him. 9 "Whereas, this commendation to Jim Hemminger. "Whereas, the Integrated Waste Management Act 10 11 requires local agencies to develop and implement programs to divert usable resources away from 12 13 landfills and encourage the formation of regional 14 waste management programs; and 15 "Whereas, Jim Hemminger, as a Director of the Rural Counties' Environmental Services Joint 16 Powers Authority, has been instrumental in 17 assisting its 22 member counties comprising 30 18 percent of the state's land mass to comply with 19 the requirements of this Act; and 20 21 "Whereas, Jim consistently strived to 22 increase the member county's participation in the Board's Used Oil, Household Hazardous Waste, and 23 Tire Grant Programs to ensure his materials were 24 25 best managed to protect human health and the

1	environment; and
2	"Whereas, Jim and his staff have helped to
3	implement these grants on a regional basis in
4	counties that are traditionally understaffed and
5	would have had difficulty implementing this
6	mission, critical programs, without ESJPA's
7	expertise; and
8	"Whereas, Jim was instrumental in assisting
9	with the proliferation of landfill operator
10	training in rural countries; and
11	"Whereas, Jim worked tirelessly, while
12	wearing his white shirt, tie, and blue jeans to
13	ensure that collective voice of the member
14	counties was represented and will continue to be
15	represented before the California Integrated
16	Waste Management Board; and
17	"Whereas, Jim, on retiring from ESJPA from
18	numerous years of interaction with the Board,
19	will be gone, but never forgotten.
20	"Now, therefore be it resolved, that the
21	members of the California Integrated Waste
22	Management Board commend Jim Hemminger for his
23	commitment to the rural counties and for his
24	dedication to advancing the goals and policies of
25	the Board, and wish him well in his retirement

17

- 1 and all future endeavors."
- 2 And it's signed by all four of us. So Jim, would
- 3 you please come up and get it.
- 4 (Applause)
- 5 MR. HEMMINGER: Very overwhelming. I just want
- 6 to say thank you very much to the Board and certainly
- 7 accept this on behalf of all our rural counties. I have
- 8 had the chance to work with many, many, many of the staff
- 9 at the Waste Board over the years. And I have to tell
- 10 you, the folks from the line staff working directly with
- 11 the counties on up, I think in many respects staff and the
- 12 Waste Board itself really represent, to me, an ideal model
- 13 of regulatory enforcement within our rural counties.
- 14 We often look for our goals to see how far we are
- 15 from where we're getting. But it's good sometimes to look
- 16 back to see what we've achieved. I know in the rural
- 17 counties, we had recycling rates of 7 or 8 percent before
- 18 AB 939. And right now we're probably collectively pushing
- 19 up to the mid or low 40s. If we would have ever gotten
- 20 Pat's group to give us diversion credit for the use of
- 21 used appliances as lawn ornaments, I think we would have
- 22 been near 50 percent. But, anyway, thank you very much.
- 23 It means very much to me, thank you.
- 24 (Applause)
- 25 BOARD MEMBER WASHINGTON: Madam Chair, I would

- 1 just like to add and I want to say to Jim, thank you so
- 2 very much for your representation of rural counties. He's
- 3 done an excellent job in my three years here at this Board
- 4 representing the rural counties, making sure their issues
- 5 are brought to this Board and addressing concerns for
- 6 rural counties. And, again, I want to commend him for a
- 7 job well done.
- 8 CHAIRPERSON MARIN: Thank you, Jim.
- 9 I guess we do have a Pope, huh. I'm going to
- 10 make this -- if I get it correctly. It's Pope John
- 11 Benedict, XVI. Do you know who it was? Ratzinger.
- 12 BOARD MEMBER WASHINGTON: They wouldn't allow me
- 13 to come down to the Vatican. I don't know what the
- 14 problem was. I wasn't running for anything. I was just
- 15 trying to go down there to see what was going on, but they
- 16 told me to stay home.
- 17 (Laughter)
- 18 CHAIRPERSON MARIN: We're not going to be accused
- 19 of State and religion. But it is a world event. So if it
- 20 was the World Cup, we would be announcing who the winner
- 21 was; right?
- 22 So anyways, let's see. We're going now into our
- 23 report from our fearless Executive Director.
- 24 EXECUTIVE DIRECTOR LEARY: Fearful, maybe.
- Thank you, Madam Chair. And thank you, Members.

- 1 Good morning.
- 2 Jim, what a complement to have your commendation
- 3 followed by a discussion of the new Pope. I mean, there's
- 4 some similarity there, I think. But on behalf of the
- 5 staff of the Board, I'd like to add my own two cents, that
- 6 we have the pleasure of working with an awful lot of very
- 7 talented, very qualified people as staff of this Board.
- 8 And many of them are here in the audience today. But
- 9 among the best and one of the nicest guys to work with, of
- 10 course, is Jim Hemminger. So if I could just add my
- 11 commendations on behalf of the staff of this organization.
- 12 The guy is a treat to work with, and we're going miss him
- 13 also.
- 14 Back to the business of the Board. We'll begin
- 15 this morning, as I traditionally do, with a brief
- 16 enforcement item required under our regulations, and that
- 17 is the stipulated agreement idea acting in its capacity as
- 18 the enforcement agency for Stanislaus County.
- 19 You have to listen closely to this one. There's
- 20 a little hint of humor that my staff threw into this one.
- 21 See if you catch it.
- 22 Acting in its capacity as the enforcement agency
- 23 for Stanislaus County -- that's an acknowledgement I don't
- 24 write my own stuff. Particularly in this case, I'm
- 25 distancing myself from these paragraphs.

- 1 Board staff approved the stipulated agreement
- 2 from the operators of the Fink Road Landfill to
- 3 temporarily permit from May 14th to May 18th animal waste
- 4 diverted from the Central Modesto Tallow Plant, which had
- 5 experienced an unexpected equipment failure. Howard can
- 6 answer any questions if you have any, but it was really
- 7 just offal, o-f-f-a-l. I don't write this. And with your
- 8 blessing, we will forbid Chris Peck from trying to write
- 9 any humor into these things again.
- In a more serious matter, we all agree the health
- 11 and safety of our staff is of utmost importance. As you
- 12 all know, there's been some recent field incidents that
- 13 have caused us to be more concerned about staff's safety.
- 14 In response, we've undertook an extensive review of the
- 15 Board's Health and Safety Manual, which outlines our plans
- 16 and procedures to comply with the Cal-OSHA regulations.
- 17 The manual includes our plans for injury and illness
- 18 prevention, office emergency and crime prevention, field
- 19 heath and safety, respiratory protection, and office
- 20 ergonomics.
- 21 In consultation with Diane Kihara, our Health and
- 22 Safety Officer, we determined that the manual needs some
- 23 revision to include a component addressing workplace
- 24 violence prevention measures for our field staff. As a
- 25 start, the Permitting and Enforcement Division health and

- 1 safety program has arranged for a CHP-taught training
- 2 class on April 26th for our field staff, with the goal of
- 3 helping staff better prevent or deal with dangerous
- 4 situations. I will keep you posted on other efforts as
- 5 they develop, including the roll-out of revisions to the
- 6 Health and Safety Manual.
- 7 And then although Board Member Washington has
- 8 already stole my thunder, I'm very pleased to report the
- 9 Board's cleanup of the Aggregate Recycling Systems site,
- 10 La Montaa in Huntington Park, has been completed. The
- 11 last load of debris was removed around 10:30 on the
- 12 morning of April 4th. It was the 7,101 first truckload of
- 13 material hauled off the site. This, we believe, is the
- 14 probably the largest cleanup ever undertaken by the Board,
- 15 and it really went off without a hitch.
- I would like to recognize the outstanding work of
- 17 our staff in this effort, in particular, Jeff Cornette.
- 18 We are in communication with the City and Senator
- 19 Escutia's office about the potential for a small
- 20 commemorative celebration in the community which will most
- 21 likely be held on a Saturday in early May.
- 22 And on a final note, at some point in the future,
- 23 there will be some additional demolition work on the site.
- 24 However, decision to proceed with that activity will
- 25 entail a request from the receiver to the court.

- 1 You've all reported on your many activities that
- 2 first week in April. It was a very busy week, probably
- 3 the busiest I've been a part of since I've been here at
- 4 the Board. I'd like to add my two cents by thanking you
- 5 all, the Board members of the organization, for your
- 6 participation and leadership of staff in those events. We
- 7 very much appreciate your participation and your positive
- 8 feedback to staff. And I'd like to add my own two cents
- 9 to thank staff for putting on, once again, a fabulous job.
- 10 And then lastly, I'd like to touch on the budget.
- 11 As Board members have asked, you'd like a routine
- 12 reporting on my report part about how we're doing in
- 13 regards to our expenditures. The past several months
- 14 you've been receiving budget updates in a variety of ways,
- 15 maybe agenda items as well as individual briefings. Late
- 16 last year, you heard an item on the status of the Oil
- 17 Fund, and you are all very well versed in the status of
- 18 the Tire Fund as a consequence of your recent focus on the
- 19 Five-Year Plan.
- 20 You will hear an item later today on the status
- 21 of the e-waste program. And I will update you on the
- 22 e-waste fund next month when we hope to have some
- 23 information on revenue, as the first payments are due into
- 24 the e-waste fund on April 30th.
- 25 As you know, the Board has nine special funds,

- 1 totaling approximately \$150 million in expenditure
- 2 authority this current year. Next year, our expenditure
- 3 authority is proposed to reach \$190 million, as we will
- 4 receive for the first time a full 12 months of e-waste
- 5 revenue.
- 6 Through February of this year, the last months
- 7 for which we have complete data, our revenue fee accounts,
- 8 IWMA, Oil, and Tire, remain consistent with budget
- 9 projections. The Integrated Waste Management Account is
- 10 the Board's main operating account, and 61 percent of our
- 11 authority is expended, which is about 4 percent less than
- 12 projected. So we're right on target, just slightly under.
- Our salary expenses are on target, with an
- 14 expenditure rate of about 65 percent, and our average
- 15 vacancy rate is 5 percent.
- 16 Travel and general expenses are slightly under
- 17 projections. About 62 and 63 expenditure rates,
- 18 respectively. Because of the General Fund shortfall, we
- 19 anticipated that increases in salaries and retirements
- 20 would not be funded. Therefore, we set aside some
- 21 discretionary funds to cover that early in the year.
- 22 Ultimately, we did receive increased expenditure authority
- 23 from Finance to fully fund these items. In addition,
- 24 knowing that the Board was working towards setting new
- 25 priorities and with the possibility the IWMA funds might

- 1 be needed for BKK closure, I decided to hold off on
- 2 bringing the allocation discussion forward until we had
- 3 our action plans finalized and a clear funding strategy
- 4 for BKK.
- 5 Consequently, we have about 1.2 to \$1.5 million
- 6 in discretionary C&P monies available. Of this amount,
- 7 \$200,000 is proposed to cover the expanded marketing
- 8 contract, Agenda Item 27 on our agenda. Executive staff
- 9 proposes to request further allocation of the remaining
- 10 funds in the Board's priority action plans next month. As
- 11 you know, I'll be reporting on those priority activities
- 12 later on in today's agenda.
- 13 With that, Members and Chair, I conclude my
- 14 report.
- 15 CHAIRPERSON MARIN: Thank you, Mr. Leary.
- I would like to add two things. One, while Jim
- 17 is leaving us, and we're very, very sorry to see him go,
- 18 we know that he's leaving Mary Pito behind. And we're
- 19 very grateful. And I would just tell my colleagues that
- 20 Mary has, with Jim, worked to put together a rural tour
- 21 for me. So I think next week we are going to be hitting
- 22 eight counties. I'm going to be going to all of these
- 23 wonderful counties up north. And Mary is the leader of
- 24 that. So thank you so very much, Mary. I think Alan is
- 25 -- thank you, Alan. You are also going to be working with

- 1 Mary and Stacy. Thank you so very much. We appreciate
- 2 the work that Jim has done. We're only grateful he's
- 3 leaving really wonderful staff behind. And we look
- 4 forward to working with all of you.
- 5 Okay. With that, we'll go on to public comment.
- 6 At this point in time, if there is anyone that is in need
- 7 to address the Board on items not related to the agenda.
- 8 This is the time to address the Board on anything that's
- 9 not related to the agenda, seeing no one, we will move on.
- 10 We will move on to the next item, which is the
- 11 consent calendar. And the consent calendar includes Items
- 12 4 revised, 5, 6, 7 revised, 8, 9, 10 revised, 12, and 13
- 13 revised.
- Does anybody wish to remove any items from the
- 15 consent calendar? Okay. Then is there a motion to
- 16 approve?
- 17 BOARD MEMBER MULÉ: Move approval of the consent
- 18 agenda.
- 19 BOARD MEMBER WASHINGTON: Second.
- 20 CHAIRPERSON MARIN: Moved by Ms. Mulé, seconded
- 21 by Mr. Washington.
- 22 Call the roll, please.
- 23 EXECUTIVE ASSISTANT JIMENEZ: Peace?
- 24 BOARD MEMBER PEACE: Aye.
- 25 EXECUTIVE ASSISTANT JIMENEZ: Mulé?

- 1 BOARD MEMBER MULÉ: Aye.
- 2 EXECUTIVE ASSISTANT JIMENEZ: Washington?
- 3 BOARD MEMBER WASHINGTON: Aye.
- 4 EXECUTIVE ASSISTANT JIMENEZ: Marin?
- 5 CHAIRPERSON MARIN: Aye.
- 6 Let me just run through the agenda itself.
- 7 Item Numbers 3, 11, and 25 have been pulled.
- 8 Items 17, 18, and 19 were heard in the Committee
- 9 only.
- 10 Items 1, 15, 16 revised, 20, 21 revised, and 24
- 11 revised are recommended for fiscal consent. But we will
- 12 hear each one individually and vote on each one.
- 13 And the rest of the items will then be heard by
- 14 the full Board.
- That then leads us to the first item of business,
- 16 which will be the Sustainability and Market Development
- 17 Committee. And we had a really wonderful Committee that
- 18 day. We had a few items that we're going to now actually
- 19 deal with. And after that Committee, that's when we had
- 20 the DRS workshop. So most of the items were on consent.
- 21 And we're only going to have a couple of items.
- 22 Patty, you want to go through the items now.
- DEPUTY DIRECTOR WOHL: Yes. Good morning, Madam
- 24 Chair, Board members. Patty Wohl with the Waste
- 25 Prevention and Market Development Division.

- 1 Agenda Item 1 was on fiscal consent. It's
- 2 Consideration of the Recycling Market Development
- 3 Revolving Loan Program Application for Ag Plastics
- 4 Recycle, Incorporated.
- 5 This is a loan in the amount of \$275,000 to Ag
- 6 Plastics Recycle. It is to finance the purchase of
- 7 machinery and equipment for manufacturing linear
- 8 low-density polyethylene and medium-density polyethylene
- 9 and turn that into plastic flake. They take postconsumer
- 10 drip irrigation hoses and tapes and recycle that.
- 11 This item received consensus at the Committee.
- 12 Staff recommends that the Board approve Option Number 1
- 13 and adopt Resolution Number 2005-104. And staff's
- 14 available if there's any questions.
- 15 CHAIRPERSON MARIN: Okay. We had a wonderful
- 16 presentation. I don't know if the gentleman is here
- 17 today.
- DEPUTY DIRECTOR WOHL: I don't think he is.
- 19 CHAIRPERSON MARIN: He gave a wonderful
- 20 presentation about what he's attempting to do, and we
- 21 wholeheartedly support his success. I think that gets us
- 22 closer to our own diversion goal.
- 23 So with that, is there a motion for approval of
- 24 Resolution 2005-104?
- 25 BOARD MEMBER MULÉ: Move approval.

- 1 BOARD MEMBER WASHINGTON: Second.
- 2 CHAIRPERSON MARIN: Moved by Mulé, seconded by
- 3 Washington.
- Without objection, that will be the unanimous
- 5 desire of this Board.
- 6 Okay. Next one.
- 7 DEPUTY DIRECTOR WOHL: That leads us to Agenda
- 8 Item 2, Update on the Implementation of SB 20/50, the
- 9 Electronic Recycling Act of 2003. And Shirley
- 10 Willd-Wagner will present.
- 11 CHAIRPERSON MARIN: Thank you, Shirley.
- 12 (Thereupon an overhead presentation was
- presented as follows.)
- 14 BRANCH MANAGER WILLD-WAGNER: Good morning, Madam
- 15 Chair and Board members. Shirley Willd-Wagner, Manager of
- 16 the Electronic Waste Recycling Program.
- 17 Once again, we thought it was time to circle back
- 18 with you and give you an update, describe some of the
- 19 things that are going on, as well as some of the
- 20 challenges we're facing in the program.
- 21 --000--
- 22 BRANCH MANAGER WILLD-WAGNER: We've been working
- 23 closely with DTSC, Department of Toxic Substances Control,
- 24 to implement this major act and all of the requirements.
- 25 Wanted to mention and acknowledge, just in case

- 1 you have any questions later, Peggy Harris is in the
- 2 audience, and wanted to acknowledge all her staff for
- 3 contributing as well. She's got their part. We've got
- 4 our part, but we're working very closely together. It's
- 5 one of the nice benefits of this CalEPA building, only two
- 6 floors away.
- 7 The purpose of today's item really is to give you
- 8 some of the status on the fee collection, BOE activities,
- 9 collector and recycler approvals, the recycler payments,
- 10 where is the money. What's it all about. We wanted to
- 11 summarize the workshop we held last week on April 8th here
- 12 at the CalEPA building and describe some of the challenges
- 13 we expect to face.
- --o0o--
- 15 BRANCH MANAGER WILLD-WAGNER: As staff is kind of
- 16 going in circles and cycling around here trying to deal
- 17 with all the details of this Act, every so often we have
- 18 to sit back and think about what the real intent of the
- 19 law was. And so I just wanted to kind of put that as a
- 20 background here for today's presentation.
- 21 The real intent of the Act is to help provide
- 22 financial relief to local governments, to provide that
- 23 cost-free opportunity -- you've heard that cost-free and
- 24 convenient opportunity for consumers to actually collect
- 25 and recycle their covered electronic devices; to reduce

30

1 and hopefully eventually eliminate the stockpile of waste

- 2 computers and televisions that are stored in all of our
- 3 garages, reduce and prevent illegal dumping, which circles
- 4 back to helping local government so they don't to have pay
- 5 to cover the costs of illegal dumping; and eventually to
- 6 decrease the amount of hazardous materials in the covered
- 7 products.
- 8 --000--
- 9 BRANCH MANAGER WILLD-WAGNER: So show us the
- 10 money. As Mark mentioned, we should be getting funding
- 11 from the fee fairly soon here. You all know that the fee
- 12 collection began January 1st. There's about 3,300
- 13 registered retailers right now representing over 11,000
- 14 locations. We believe we've got the majority of the
- 15 market share participating. There's actually a meeting
- 16 some of our staff are at right now at Board of
- 17 Equalization, and this is moving along pretty well, too.
- 18 BOE has actually taken some efforts to try to
- 19 reach out to those. We're not sure we have the smaller
- 20 players. A lot of the small retailers we're still getting
- 21 phone calls from people that don't understand the law,
- 22 don't know anything about it. BOE has tried to reach out
- 23 to these retailers by sending some fee returns. We don't
- 24 know how many of those will register or not. But we are
- 25 getting a lot of phone calls, a lot of people having

- 1 questions. "I don't sell these things. What's this
- 2 about?" At least we're getting more awareness.
- 3 We need the loan to help us get through this
- 4 period, because the first quarter returns we do expect to
- 5 be a little bit lower than other quarters, simply because
- 6 sales after the holidays are not as high, and perhaps
- 7 because some people are not aware of the program. As Mark
- 8 mentioned, we'll receive the funds mid to late May and
- 9 have a lot more certainty at that time so we know what the
- 10 fund condition might be.
- --000--
- 12 BRANCH MANAGER WILLD-WAGNER: Update on the
- 13 collectors and recyclers. You can see, 204 approved
- 14 collectors, and 32 approved recyclers and dual entities.
- 15 The recyclers need to be inspected by the Department of
- 16 Toxics and found in conformance with laws and regulations.
- 17 The collectors simply have to notify the Department of
- 18 their handling of materials. The approval is good for
- 19 two years.
- 20 And then the next two bullets explain the flow.
- 21 Recyclers submit payment claims to us along with
- 22 collection documentation. And we're going to turn around
- 23 and pay the recyclers, who have to pay the approved
- 24 collectors. So, basically, it's a flow situation.
- 25 Recycler submits the documentation to CIW -- and the

- 1 collector submits it to the recycler. The recycler
- 2 submits it to CIWMB. Money goes just the opposite: The
- 3 Board, to the recycler, to the collector.
- 4 --000--
- 5 BRANCH MANAGER WILLD-WAGNER: Okay. We
- 6 absolutely recognize that this is a complex law. It's a
- 7 complex program, brand-new emergency regulations that
- 8 we're all learning to deal with. And it probably will
- 9 impact some of the business practices of our partners
- 10 throughout the state. Because of that, we're really
- 11 committed to assisting our stakeholders, working with them
- 12 as we ramp up and get through these initial months.
- Our flow of payment request claims, when they
- 14 come to us, we're assigning them to an individual staff
- 15 person, a key point person, so that both a staff person
- 16 will get to know the recycling business processes and be
- 17 able to work with them a little bit easier throughout
- 18 these next several months and years, hopefully. And the
- 19 recyclers' businesses will have one single point of
- 20 contact they can call about their payment claims. That's
- 21 the first thing we do.
- 22 And then we do a preliminary review, which leads
- 23 to the conference calls with the claimants. The first
- 24 time around we've been holding a conference call with
- 25 basically each and every recycler that comes in with a

33

- 1 claim, initially talking about what it looks like overall
- 2 in the payment claim, and where the deficiencies might be
- 3 and what our regulations are.
- 4 And because of some of the questions that came up
- 5 with the conference calls, we decided to hold a workshop
- 6 on April 8th. And, again, we did this in collaboration
- 7 with Department of Toxics. They addressed some of their
- 8 issues in the morning, and we addressed a lot of the
- 9 payment issues later into the morning and into the
- 10 afternoon.
- 11 The real beauty of this workshop was that after
- 12 all the discussion and with the whole group, we provided
- 13 an opportunity for the recyclers to sit down with their
- 14 individually assigned staff person, tear apart their
- 15 payment claim and really go through it in detail, so that
- 16 the recycler can really understand exactly what our review
- 17 was entailing, perhaps where some of the deficiencies
- 18 were, and really being able to discuss. The first time
- 19 around, there's going to be no substitute for this
- 20 one-on-one assistance we're going to provide. We're
- 21 learning from them, and they're learning from us. And
- 22 hopefully we're all learning how to deal with these
- 23 regulations.
- 24 After these individual meetings, we provided
- 25 guidance material and samples of complete forms on our

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 website. And then we have sent a formal letter explaining
- 2 the deficiencies in the claim. This is kind of our
- 3 opportunity to fix anything that is happening now so we
- 4 can expedite claims in the future, which is certainly our
- 5 goal.
- --000--
- 7 BRANCH MANAGER WILLD-WAGNER: So the status of
- 8 where the payment claims are: We've had 21 submitted.
- 9 Three of those came in just last week, three or four. And
- 10 I heard there's another three or four upstairs. They're
- 11 coming in now pretty fast and furious. Fourteen different
- 12 recyclers some have submitted 21 claims. So you can see
- 13 some have submitted two claims for the January and
- 14 February reporting period.
- The amount requested is 1.8 million and 3.9
- 16 million pounds. And we have begun processing those
- 17 payments. Some have been processed already. The
- 18 encouraging thing is that out of the claims that have been
- 19 submitted that we had in-house for more than three weeks,
- 20 we've been able to thoroughly review and give formal
- 21 feedback through that formal letter to 70 percent of
- 22 those. That means we've gone through the informal
- 23 conference call, the one-on-one meeting, and now we're
- 24 getting to that formal period. 73 percent we've actually
- 25 been able to give the formal written letter.

35

1 We realize this is taking at this moment a little

- 2 bit longer. We're trying to invest a little bit more time
- 3 now so we can save time for both us and provide more
- 4 service, so that recyclers are going to be able to
- 5 eventually be paid for a larger percentage of their
- 6 claims, so we get everything right the first time. Right
- 7 now, it's taking a little longer. Our goal is within five
- 8 to six months we'll be able to turn these around in
- 9 30 days. So that's what we're pointing towards.
- 10 --00o--
- 11 BRANCH MANAGER WILLD-WAGNER: Our favorite chart
- 12 here. This really just sort of describes what I said a
- 13 moment ago. The green shows the flow of the money through
- 14 the consumer, to BOE, to our account, and then down to the
- 15 recycler and collector. That money flow to the recycler
- 16 and collector doesn't happen until the material and
- 17 documentation is going to flow from the collector and back
- 18 up. So it's really definitely a two-way street.
- 19 At this time, I'm going to introduce Jeff Hunts,
- 20 as you know, is working in detail with the payment claims,
- 21 and he'll go through some of those processes and
- 22 challenges we're having.
- 23 SUPERVISOR HUNTS: Thank you, Shirley.
- Good morning, Board members, Madam Chair. My
- 25 name is Jeff Hunts. I'm a Supervisor in the Electronic

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 Waste Recycling Program.
- 2 And as Shirley was describing, our chart here --
- 3 it's a nice simplified version of what goes on with money
- 4 going clockwise and material flowing counterclockwise, and
- 5 the goal of a happy convergence of materials and
- 6 documentation, money right there where the payment claim
- 7 box is, as opposed to a train wreck. And contrary to some
- 8 testimony that's been provided in other states about these
- 9 types of programs, it's safe to say that California is not
- 10 experiencing a train wreck. So far we have, I would say,
- 11 success in both working with our participants and
- 12 implementing the goals of the program.
- --000--
- 14 SUPERVISOR HUNTS: What I'm going to do is give
- 15 you a few details behind the program. As you know, the
- 16 Act provides for payments. And those payments would be
- 17 distributed to qualified or approved entities of the
- 18 system. Then the intent is to cover the cost of
- 19 collection and recycling. Not to exceed that, but to
- 20 cover the cost of collection and recycling of covered
- 21 electronic waste.
- 22 Eligible activities began January 1st. And what
- 23 I mean by eligible activities is that materials discarded
- 24 or transferred from a California source, a California
- 25 consumer, were eligible to be processed through the

37

- 1 system. Only properly documented covered electronic
- 2 waste, or CEWs, collected from California sources after
- 3 the start date are eligible. And the emphasis on properly
- 4 documented and after the start date.
- 5 And SB 50, which is revised portions of SB 20,
- 6 had a provision that only recycling or cancellation
- 7 activities that occurred in state is what's eligible for
- 8 payment.
- 9 --000--
- 10 SUPERVISOR HUNTS: We had a lot of discussion at
- 11 the April 8th workshop about this provision of the
- 12 regulations. It's the definition of a California source.
- 13 And we took the e-waste pledge to all understand what a
- 14 California source was. And in particular, it's the user
- 15 of the item. And what's key is the last sentence there
- 16 "entities who take, further handle, consolidate, store, or
- 17 otherwise deal with these items are not sources." They
- 18 are not consumers. This is a vital understanding for
- 19 participants in the system to have, because what the
- 20 regulations require is source tracking of who the consumer
- 21 was that discarded the material, not who someone
- 22 subsequently downstream was who handled the materials.
- --00--
- 24 SUPERVISOR HUNTS: Back to payments quickly.
- 25 Shirley mentioned the cost-free condition of payment. We

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 spend far too much time discussing this at workshops and
- 2 with our participants. It's a requirement inserted into
- 3 the Act by SB 50 that a cost-free opportunity must be
- 4 provided for California consumers.
- 5 I think the more important aspect is the second
- 6 bullet here, the regulations prohibit participants in the
- 7 system from charging a fee should State payments cover
- 8 their costs of doing business. So we can talk all we want
- 9 about cost-free and convenient requirement. Most
- 10 important, though, is that price gouging is prohibited.
- 11 If the State payments to the recycler and subsequently to
- 12 the collector cover costs, fees cannot be charged.
- 13 The initial combined payment rate, the recovery
- 14 and recycling payment rate is 48 cents per pound of
- 15 material cancelled, covered electronic waste canceled.
- 16 And that includes the 20 per pound recovery payment that
- 17 would be passed on through the recycler to a collector for
- 18 materials transferred. And statute provides for the Board
- 19 to be able to revisit and revise that payment rate every
- 20 two years as necessary.
- 21 --000--
- 22 SUPERVISOR HUNTS: Really simplified,
- 23 responsibilities under the Act are that the collector is
- 24 entitled to their 20 cent recovery rate, if they track the
- 25 sources of materials and transfer only covered electronic

- 1 waste generated from eligible California sources for
- 2 payment, and if they submit the required documentation --
- 3 regulatorily required documentation to that approved
- 4 recycler. The recycler upon canceling material is
- 5 entitled to their 48 cents combined recovery and recycling
- 6 payment, if they've been inspected by DTSC and found in
- 7 conformance with applicable laws and then submit as part
- 8 of a claim all the required supporting documentation to
- 9 the Waste Board.
- 10 --00o--
- 11 SUPERVISOR HUNTS: As Shirley mentioned, we've
- 12 been working with our recycler claimants and have been
- 13 running into some challenges in the payment claims mostly
- 14 associated with documentation. There's some general
- 15 challenges, like completely illegible documents. You
- 16 can't approve something that you can't read. And perhaps
- 17 some signatures that aren't listed as associated with the
- 18 approved participant.
- 19 But more specific challenges are associated with
- 20 ineligible material being claimed, whether that was
- 21 material being collected prior to January 1st or perhaps
- 22 material that is exempted from the program, industrial or
- 23 commercial equipment, such as arcade games or ATMs, or
- 24 simply material that does not have source documentation
- $25\,$ associated with it. That is related to the second item

- 1 there, source documentation.
- 2 Collection logs. There's a lot of talk about
- 3 collection logs. This is the foundation on which source
- 4 documentation is based. The regulations are very clear
- 5 about what is required in collection logs, the type of
- 6 consumer, when and where the type of materials are
- 7 collected, how much, from who. We continue to work with
- 8 our participants to help them get that straight. And we
- 9 provide through the Board's website forms and tools that
- 10 participants can use to capture this information.
- 11 There was also at the April 8th workshop and
- 12 associated with source documentation a lot of discussion
- 13 around what is known as the local government provision.
- 14 The regulations allow local governments or their agents
- 15 who are approved collectors to track the sources of
- 16 covered electronic waste in a more cumulative fashion.
- 17 Everyone else has to capture names and addresses of the
- 18 California source. And we continue to work with
- 19 participants to help them understand the requirements
- 20 there.
- 21 Transfer documentation. That memorializes the
- 22 event where materials are transferred between a collector
- 23 and a recycler certifying where the material came from and
- 24 the weights and an acknowledgement of what payments are
- 25 due to whom.

- 1 Processing documentation. Really, there was a
- 2 lot of focus on source documentation, but the actual
- 3 cancellation of these items were properly handled and
- 4 processed is heart of the program. Processing logs, how
- 5 much material was processed when, by what method, has been
- 6 missing from many of the claims.
- 7 And then something we're all very interested in
- 8 is, what happened to the treatment residuals? Where did
- 9 it go? For those covered electronic waste that are
- 10 containing the cathode ray tube, the CRT, first and
- 11 foremost is where did the leaded glass go? Who received
- 12 it? And what is the end use of that, to ensure that it's
- 13 not disposed to the air, land, or water. But there are
- 14 also requirements for the quantification and description
- 15 of what became the other treatment residuals, the
- 16 plastics, the metals, the circuit boards, the wood. And
- 17 that's been missing.
- 18 --000--
- 19 SUPERVISOR HUNTS: So our goal is timely
- 20 processing of these claims. You know, we have every
- 21 intent of getting through them as quickly as possible. We
- 22 recognize the only way we can grow this system, to build
- 23 confidence in it, is to get quick turn-around on the
- 24 payments, at the same time, balancing that with fulfilling
- 25 our regulatory obligations and ensuring that our

- 1 participants are complying with theirs. This will protect
- 2 the integrity of the fund. We can't start off sloppy. We
- 3 have to be strict.
- 4 There are inaccurate rumors that the Board will
- 5 be lenient and grant amnesty up front. The staff's
- 6 position is fully that we will be enforcing all rules and
- 7 regulations associated with this payment system to get off
- 8 to the right start.
- 9 And first time errors were expected, not so much
- 10 on the part of staff, but from our participants. The regs
- 11 are somewhat complicated. It is a complicated concept.
- 12 We are collaborating closely with our claimants to ensure
- 13 that we can fix the problems now, as Shirley mentioned.
- 14 We will be holding hands with our recyclers during the
- 15 first couple of claims, allowing them to amend information
- 16 before we get to a more summary review and approval, which
- 17 is what will allow for more efficient reviews in the
- 18 future.
- 19 --000--
- 20 SUPERVISOR HUNTS: And then looking ahead, we
- 21 will continue to provide assistance, clarify these
- 22 misunderstandings, and resolve complications.
- When we drafted the regs last year, as you know,
- 24 the initial set of emergency regulations was adopted by
- 25 the Board in April last year, a year ago. They were

- 1 revised in November, December in response to SB 50.
- 2 There's been several business models that have emerged
- 3 that complicate the implementation of this program that
- 4 provide opportunity and perhaps efficiencies. But there
- 5 were things that neither the stakeholders nor staff
- 6 anticipated. We are working through those.
- 7 Our goal is to expand the recovery and recycling
- 8 system with the objective of providing convenience to all
- 9 California consumers and an awareness of the right thing
- 10 to do with these devices at the end of their useful life.
- 11 We're promoting erecycle.org, working closely with Public
- 12 Affairs. We're very thankful the efforts Public Affairs
- 13 put forward. And especially thankful to the Board's IMB
- 14 group. Our IT people are the best. They provide us the
- 15 database tools we need and the web support to inform our
- 16 stakeholders.
- 17 And then we're looking ahead to developing and
- 18 deploying audit functions. This will help not only in the
- 19 preparation and guidance needed for stakeholders, for
- 20 participants to develop the cost report, and cost reports
- 21 that allow the Board -- that will provide the information
- 22 for the Board to adjust payment rates. But it will also
- 23 help us with enforcing compliance on recordkeeping and
- 24 bookkeeping and to minimize fraud. And I don't really
- 25 want to close on a negative note. But any time money is

- 1 involved, we have to be vigilant about the possibility
- 2 that fraud could creep in.
- 3 --000--
- 4 SUPERVISOR HUNTS: And with a graphic from our
- 5 erecycle site, we'd like to answer any questions that the
- 6 Board may have. Thank you.
- 7 CHAIRPERSON MARIN: Does anybody have questions
- 8 for Jeff? We do have somebody that wants to speak to us.
- 9 So, Jeff, don't leave just yet. Evan Edgar from CRRC.
- 10 MR. EDGAR: Hello, Chair, Waste Board members.
- 11 My name is Evan Edgar on behalf of the California Refuse
- 12 Removal Council.
- I represent over 160 collectors and 50 transfer
- 14 stations. And as part of this emerging program, we are
- 15 becoming authorized collectors at our facilities and at
- 16 our curbside pickup. It's been a great program.
- We attended every workshop, been part of the
- 18 regulation package. This has been one of the shining
- 19 successes of the Waste Board, with low staff, big results.
- 20 So we appreciate the process that's occurred.
- 21 As part of it, we have some source documentation
- 22 problems. Some of our partners in local government can
- 23 accumulate their e-waste that comes from load checking or
- 24 illegal cleanup at the gate or many different sources, and
- 25 our partners in local government can accumulate it and

- 1 have that abandoned and load checked and e-waste be part
- 2 of the program.
- 3 On our private side, we are looking at that type
- 4 of e-waste that we get at load check, at facilities, and
- 5 elsewhere, and to source that out -- we know it's
- 6 California sources. People drop it off. We find it in
- 7 load check. We like to have the convenience of being an
- 8 agent of local government. What's on the Waste Board home
- 9 page is good stuff with regards to resolutions and
- 10 letters. But getting those resolutions and letters out of
- 11 regional government, out of some of the cities, is not as
- 12 easy for others. And we have e-waste coming into the
- 13 system that we can't source out because it's load checked
- 14 or abandoned, and we can't get that letter of local agent
- 15 out in time.
- So on an interim, we feel if we have a valid
- 17 franchise that has e-waste part of our franchise, that we
- 18 have a facility permit, we're in contract with the local
- 19 agent, administratively we should be able to be a local
- 20 government agent based upon our franchises and contracts.
- 21 Now, we'd like to work that administratively with your
- 22 legal counsel on an interim. But it's something that with
- 23 some local governments we can get this agent out on
- 24 letterhead and resolution. In some cases, it's tough. On
- 25 interim, we're looking to get some type of interpretation

- 1 of existing emergency regulations to be an agent based
- 2 upon our franchises and our contracts to get this e-waste
- 3 into the system. Thank you.
- 4 CHAIRPERSON MARIN: Okay. So how will it work?
- 5 Maybe internally, could that work, Shirley, Jeff, or our
- 6 legal person? How does that work?
- 7 SUPERVISOR HUNTS: Well, Evan brings up a good
- 8 point. It's a challenge that many both participants and
- 9 non-participants in the program are facing. I think it's
- 10 important to focus on the participants in this system.
- 11 Regrettably, many players, be it local government or
- 12 material handlers, have opted to not participate in the
- 13 system and want to really tap in from the outside, realize
- 14 the benefits, but not fully embrace the requirements, the
- 15 application to become approved and the responsibilities
- 16 that go along with that. I'm not saying that's everyone.
- 17 The regulations, as I mentioned earlier, have a
- 18 provision for local governments or their approved
- 19 collector who are local governments or their approved
- 20 participant agents to do this cumulative tracking. That's
- 21 what the existing law provides for. And we are working
- 22 closely with local governments. We're working closely
- 23 with haulers who are running into these challenges on how
- 24 we can use our existing regulations, emergency regulations
- 25 to take care of things. The last thing we want to do is

- 1 disincentivize load check or illegal dumping cleanup. But
- 2 by the same to token, we have to comply with our
- 3 regulations.
- 4 CHAIRPERSON MARIN: Let me ask you this. So we
- 5 have a local government that may or may not have a one-day
- 6 cleanup day. But they have their contract with Evan Edgar
- 7 or one of their members. If that City -- because they
- 8 don't have cleanup days or whatever, but they have it
- 9 through him, the City could then authorize them as the
- 10 agent for that; right?
- 11 SUPERVISOR HUNTS: Absolutely. Should them, Evan
- 12 Edgar, be an approved participant --
- 13 CHAIRPERSON MARIN: Only Evan Edgar. No one
- 14 else.
- 15 SUPERVISOR HUNTS: -- be an approved participant
- 16 in the system, the regulations allow for a local
- 17 government, recognizing that many local governments
- 18 contract out for services.
- 19 CHAIRPERSON MARIN: Exactly.
- 20 SUPERVISOR HUNTS: But we only regulate who we
- 21 regulate, and those are the approved participants in our
- 22 system. So we can only extend this allowance of
- 23 cumulative tracking to an approved participant, either
- 24 directly as a local government or their designated agent.
- 25 And as Evan was pointing out, through our website

48

- 1 we do provide a sample letter not to take the place of a
- 2 franchise -- an existing franchise agreement, many of
- 3 which probably pre-date the e-waste program.
- 4 But what the program and the Board should be
- 5 interested in is the scope of activities that are taking
- 6 place under this banner of agent as it relates to the SB
- 7 20 program, when activities are taking place, what time
- 8 frame, what the expectations and accountabilities are
- 9 between a local government who the regulations were
- 10 directed at and the service provider.
- 11 CHAIRPERSON MARIN: But that's the relationship
- 12 between the City and their contractor.
- 13 SUPERVISOR HUNTS: Exactly. But since the State
- 14 is the one with the wallet and cutting the checks, the
- 15 State has an interest in understanding what that
- 16 relationship is and what the understanding of activities
- 17 are.
- 18 CHAIRPERSON MARIN: Why would it be different?
- 19 If the City is holding a cleanup day and they choose not
- 20 to and instead relinquish that or grant that to them, why
- 21 would it be different? I don't understand that.
- 22 SUPERVISOR HUNTS: I don't think it is different.
- 23 It's a matter of being approved in the system and the
- 24 State understanding what that relationship is.
- 25 CHAIRPERSON MARIN: Okay. So, Evan, you would

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 need to go in and get your contract amended or updated or
- 2 where they -- is this a legal piece of paper that you
- 3 would need? I appreciate what you guys are doing. I want
- 4 to help. To me, it makes sense if you guys have an
- 5 existing relationship and instead of having the City do
- 6 it, you have that anyways.
- 7 MR. EDGAR: That's working great in cases where
- 8 we have a responsive government and we get a letter out
- 9 and it's explicit and we can file that resolution and/or
- 10 sample letter that is on the Waste Board home page. It
- 11 has worked out in many cases. In other cases where
- 12 there's a regional agency or has to go through a
- 13 resolution process, that takes months to do.
- 14 And right now, the system has kicked off, and
- 15 we're accepting the load checked waste and e-waste, and
- 16 there's no quick way to have that type of stuff. The
- 17 e-waste gets into the system today without going through
- 18 its three-month resolution process through a regional
- 19 local government.
- 20 We're hoping on an interim to use our existing
- 21 franchise or contracts in order to have our load checked
- 22 and abandoned waste into the system today without going
- 23 through that resolution process that some local
- 24 governments require. It's a case by case basis where
- 25 right now we can do it on some cases. Other cases, we

- 1 don't have a responsive resolution process through
- 2 regional government to get that designation. But we do
- 3 have franchises and contracts in place where we are
- 4 authorized to handle e-waste.
- 5 BOARD MEMBER MULÉ: It's a short-term problem;
- 6 right?
- 7 MR. EDGAR: Correct.
- 8 CHAIRPERSON MARIN: No. I appreciate that. But
- 9 it should be in the best interest of the city to get that
- 10 resolution to you right away. I'm surprised. I'm really
- 11 surprised. Because it's only an acknowledgement of that
- 12 existing relationship that you already have. I mean, it
- 13 should be in their best interest to give that authority,
- 14 if you will, to you right away.
- MR. EDGAR: Some of the local task forces don't
- 16 meet on a routine basis. They get cancelled. The AB 939
- 17 task force, they wanted to go through a regional process
- 18 and get a resolution. Actually, it's tough to do the
- 19 resolution. And some of the -- they like to go through
- 20 all -- the task forces don't meet. So it takes two to
- 21 three months to do that resolution letter.
- 22 CHAIRPERSON MARIN: There's got to be a better
- 23 and simpler way than that.
- MR. EDGAR: That letter has worked in some cases.
- 25 CHAIRPERSON MARIN: We have our attorney. Let's

- 1 listen to our attorney.
- 2 STAFF COUNSEL CONHEIM: Madam Chair and members,
- 3 we're not requiring any particular resolution or form.
- 4 What we are requiring is an acknowledgement from local
- 5 government that they understand the new relationship for
- 6 the funding of this endeavor.
- 7 A franchise agreement, which was established
- 8 two years ago, five years ago, whenever it was, certainly
- 9 was not adopted in contemplation of the State being the
- 10 third-party player, the funder of this.
- Now, we'll look at every arrangement and work
- 12 with claimants. The problem in not having even a letter
- 13 from the City Manager or from a county executive or a
- 14 Director of Public Works or somebody acknowledging this
- 15 new relationship is that the City is going to have
- 16 financial consequences as well as the collector for the
- 17 way this program works, which may never have been
- 18 considered in the franchise agreements.
- 19 That having been said, we will still work with
- 20 every claimant to get through these initial months. As
- 21 Jeff said, there are start-up issues. But let me just say
- 22 that we are not requiring a resolution of a governing
- 23 body. We're requiring some written documentation that
- 24 points to the evidence of agency of the collector, the
- 25 CRRC business being an agent of local government. And

- 1 that can be done in an efficient way.
- 2 And if it can't be done by a resolution that
- 3 takes three or four months, we'll explore other ways. If
- 4 there's some reason why that just can't be done at all,
- 5 we'll still work with a collector to -- rather, work with
- 6 a recycler who submits a claim to understand the
- 7 relationship and whether the requirements of agency have
- 8 been met. What we're suggesting is the simplest way to
- 9 update the notion of agency between the local government
- 10 and a collector for purposes of SB 50 and SB 20.
- 11 And all that having been said, we're still going
- 12 to sit down with every claim and do this. At some point
- 13 three, four, five months from now, we'd like this to be
- 14 more routine, as Jeff said. And that's what we're headed
- 15 for. So we're not trying to impose an impossible
- 16 requirement. It can be met in any number of ways. Work
- 17 with us to meet that requirement.
- 18 CHAIRPERSON MARIN: That makes sense. Evan.
- 19 MR. EDGAR: I'll defer to legal counsel.
- 20 One of the things we want to work on, on a case
- 21 by case basis, your staff is great to work with on this
- 22 issue. I have the faith we can work that out, at least go
- 23 beyond emergency regs. In the final regulations, maybe we
- 24 can get that clarity we need at that point so we don't
- 25 have to go through the same process each and every time.

- 1 I believe we can work that out on a case by case basis
- 2 with legal counsel's advise.
- 3 CHAIRPERSON MARIN: Thank you.
- 4 Yes, Ms. Mulé.
- 5 BOARD MEMBER MULÉ: I do have a question. I
- 6 guess it's for staff.
- 7 So is it my understanding that the required
- 8 documentation is different for a local jurisdiction than
- 9 it is for a private entity?
- 10 SUPERVISOR HUNTS: The required documentation can
- 11 be different. It comes in the specificity of the name and
- 12 address of the California source that's disposing --
- 13 discarding the covered electronic waste. We talk about
- 14 this local government provision as an exemption. It's
- 15 really anybody who is an approved participant in our
- 16 system who's not a local government has the additional
- 17 requirement of capturing name and address of the
- 18 California source that's discarding the devices.
- 19 BOARD MEMBER MULÉ: So then if Evan Edgar Hauling
- 20 Company is servicing the city of Sacramento, he has to
- 21 submit documentation showing every single address of every
- 22 single pickup for every single item?
- 23 SUPERVISOR HUNTS: If he is conducting that
- 24 activity as Evan Edgar Hauling on his own and simply
- 25 seeking to provide a service and --

- 1 BOARD MEMBER MULÉ: No. He's contracted with the
- 2 city of Sacramento.
- 3 SUPERVISOR HUNTS: If he's acting as an agent of
- 4 the City, he can cumulatively track types of consumers,
- 5 the dates of events, the amount collected, but not --
- 6 BOARD MEMBER MULÉ: Not every single individual
- 7 pickup by address?
- 8 SUPERVISOR HUNTS: Absolutely. That's exactly
- 9 what Sacramento did this past weekend as part of their
- 10 collection events.
- BOARD MEMBER MULÉ: So as long as they're an
- 12 agent of the city -- and so the issue then is that they
- 13 need this letter, some written form of documentation
- 14 showing they're an agent of the City.
- 15 SUPERVISOR HUNTS: A demonstration that the
- 16 jurisdiction in whose name an activity is being conducted
- 17 and a claim will come to the State that there's an
- 18 understanding of what's going on.
- 19 BOARD MEMBER MULÉ: And, again, as I stated
- 20 earlier, it seems like this is a short-term issue that we
- 21 can resolve hopefully as quickly as possible.
- SUPERVISOR HUNTS: Yes.
- BOARD MEMBER MULÉ: Thank you.
- 24 CHAIRPERSON MARIN: As quickly, with an accent
- 25 there and underlined.

55

1 Okay. Any other questions on the progress of

- 2 e-recycling?
- 3 Ms. Peace.
- 4 BOARD MEMBER PEACE: I have a question as a
- 5 consumer. So if I have five monitors in my garage I want
- 6 to get rid of, I can take all those to a certified
- 7 collection facility? Even though I didn't pay the fee on
- 8 those, I can still take those in. And then how do I find
- 9 out where that collection facility is? I only find out on
- 10 the website?
- 11 SUPERVISOR HUNTS: There's a couple different
- 12 ways. Statute requires all manufacturers of covered
- 13 electronic devices to provide consumer information,
- 14 guidance on where consumers have that equipment can
- 15 properly manage that material.
- What we've done with e-recycle is allowed many
- 17 manufacturers to point back to the information we provide.
- 18 And then through e-recycle, we maintain a comprehensive
- 19 database directory of reuse and recycling options for
- 20 electronic waste. We maintain a separate database of
- 21 approved participants in our system. Since this Act
- 22 covers actually a small fraction of electronic waste,
- 23 namely video displays, we maintain a separate listing of
- 24 who approved participants are. And as we've discussed,
- 25 they're required to provide cost re-service, should our

- 1 payments cover their cost. But we have a much larger
- 2 universe. So in addition to your five monitors, if you
- 3 have printers and a CPU and other peripherals, you can
- 4 find options through e-recycle.
- 5 BOARD MEMBER PEACE: And if I wasn't a Board
- 6 member, how would I know about e-recycle?
- 7 SUPERVISOR HUNTS: Well, we're running public
- 8 service announcements throughout the state on radio. We
- 9 have point of purchase information at major retailers. If
- 10 you go to Costco -- some day I dream of bringing my 1986
- 11 13-inch television -- you see this very graphic, "A small
- 12 price to pay for our environment," and the web address.
- BOARD MEMBER PEACE: Thank you.
- 14 CHAIRPERSON MARIN: Thank you.
- Mr. Washington. Oh, I thought you said you
- 16 wanted to say something.
- 17 BOARD MEMBER WASHINGTON: No. I was asking about
- 18 the presentation. Did you do some PSAs or something?
- 19 CHAIRPERSON MARIN: I did some PSAs. No. It was
- 20 for Tire Safety Week. But, actually, didn't we show that
- 21 last month, at the last month meeting?
- 22 BOARD MEMBER PEACE: I haven't seen them on the
- 23 actual television.
- 24 CHAIRPERSON MARIN: Well, you don't have a lot of
- 25 time to watch TV. That's why.

- Okay. Well, that was very good. Thank you so
- 2 very much.
- 3 Eventually, will all of this reporting be done
- 4 online, or is it taking place right now, the logs that
- 5 people are going to be submitting? Or is it all manual
- 6 yet?
- 7 SUPERVISOR HUNTS: At this point we're killing
- 8 lots of trees.
- 9 CHAIRPERSON MARIN: We don't want to kill trees,
- 10 but we are looking; right?
- 11 SUPERVISOR HUNTS: We are always exploring ways
- 12 to reduce paperwork. I think the first opportunity would
- 13 be more in the net cost reporting, matters that can be
- 14 standardized through the guidance we provide and
- 15 information coming in. So whether it's the net cost
- 16 reporting by participants or manufacturer reporting from
- 17 OEMs, I think that's right for online reporting.
- 18 CHAIRPERSON MARIN: You know, Jeff and Shirley
- 19 and Mark, one of the things we really need to look forward
- 20 is to automate it the way that we did and we're doing with
- 21 the tire manifest. I think that's the next step. And we
- 22 should be really seriously considering how do we automate
- 23 it. We don't want to kill any more trees than we really
- 24 absolutely have to.
- 25 SUPERVISOR HUNTS: We encourage the use of

- 1 recycled paper.
- 2 CHAIRPERSON MARIN: That's good. That's fair.
- 3 Okay.
- With that, I've been advised it might be a good
- 5 idea to break for a few minutes right now. So we will
- 6 come back in ten minutes, exactly at 11:00. Thank you.
- 7 (Thereupon a recess was taken.)
- 8 CHAIRPERSON MARIN: Do we have any ex partes?
- 9 BOARD MEMBER PEACE: I'm up to date.
- 10 BOARD MEMBER MULÉ: Up to date.
- 11 BOARD MEMBER WASHINGTON: Up to date, other than
- 12 the reporter coming up here harassing me.
- 13 CHAIRPERSON MARIN: Do you have to report him?
- BOARD MEMBER WASHINGTON: Yeah, I think so.
- 15 CHAIRPERSON MARIN: To the authorities. We are
- 16 the authorities.
- BOARD MEMBER PEACE: Tell him that story's
- 18 already been done.
- 19 CHAIRPERSON MARIN: Okay. Well, the next item --
- 20 Patty, we're done completely with your items.
- 21 And, Pat, you have nothing to report. Pat, come
- 22 on. Have something to say. We had a wonderful Committee.
- 23 I want you to tell everybody why you have nothing to say,
- 24 because we work very, very hard during the Committee
- 25 meeting.

```
1 DEPUTY DIRECTOR SCHIAVO: Pat Schiavo, Diversion,
```

- 2 Planning and Local Assistance. I wasn't going to say
- 3 anything, because we had a wonderful Committee and --
- 4 CHAIRPERSON MARIN: So quit while you're ahead.
- 5 DEPUTY DIRECTOR SCHIAVO: All the typical
- 6 jurisdictional planning items were approved and placed on
- 7 consent and voted on this morning. The disposal reporting
- 8 workshop went very well. We received a number of
- 9 excellent comments, and staff are compiling those. And
- 10 we'll be going to the Board at the May Board meeting
- 11 requesting approval for the 15-day formal process to
- 12 initiate. So the workshop was a timeout from the formal
- 13 process, going into the informal process, and now we'll be
- 14 going back to the formal process again. And I really
- 15 appreciate people who attended the meeting, a lot of
- 16 helpful suggestions. And it went real well.
- 17 CHAIRPERSON MARIN: You know, Pat, some people
- 18 question the value of Committees and why it doesn't really
- 19 come all the way to the Board. But the amount of time
- 20 that we spend at the Committee level with every single
- 21 jurisdiction, with everybody coming before us, we really
- 22 couldn't do that at a Board meeting unless each Board
- 23 meeting would be three days' long.
- 24 But what is really amazing where we have all of
- 25 these different jurisdictions or companies that are coming

- 1 before us for either time extensions or for their base
- 2 year changes and so forth, we really get a lot of
- 3 information from them. And until we're all satisfied as a
- 4 Committee, the item doesn't move forward. So just for the
- 5 people that may say, "Well, all of these items are on
- 6 consent," they're on consent for a particular reason. We
- 7 have worked them to death through the Committee level.
- 8 So I thank you, Pat. And it's always nice to
- 9 hear from you anyways. So thank you for that report.
- 10 Ms. Mulé, Chair of the Permitting and Enforcement
- 11 Committee, you have a report?
- 12 BOARD MEMBER MULÉ: Yes, I do. Thank you, Madam
- 13 Chair.
- We, too, had a great meeting, and we heard seven
- 15 items. There were three permit items; two of which were
- 16 on the consent agenda. We also heard the grant awards for
- 17 the Farm and Ranch Solid Waste Cleanup and Abatement
- 18 Program; the Landfill Closure Loan Program. And then also
- 19 we heard a couple of Committee only items: The Board's
- 20 role in broader training; and then the RD&R rules. We put
- 21 those out for 15-day comment.
- 22 And today we are going to hear -- Item 11 was
- 23 pulled on the agenda. It is now Board Agenda Item 29.
- 24 And we will be hearing that item in this section of our
- 25 Board meeting.

61

1 So with that, I'm going to hand it over to Howard

- 2 Levenson.
- 3 CHAIRPERSON MARIN: Thank you. Mr. Levenson.
- 4 DEPUTY DIRECTOR LEVENSON: Thank you, Madam
- 5 Chair, Board members. Howard Levenson, Deputy Director
- 6 for Permitting and Enforcement.
- 7 Our first item to hear today is Item 14, is
- 8 Consideration of a Revised Full Solid Waste Facilities
- 9 Permit for the Avenal Regional Landfill in Kings County.
- 10 You should all have a revised agenda item and
- 11 revised resolution for this. Virginia Rosales is going to
- 12 make that presentation.
- 13 MS. ROSALES: Good morning, Madam Chair and Board
- 14 members.
- The Avenal Regional Landfill is owned by the City
- 16 of Avenal and operated by the Madera Disposal Systems, a
- 17 subsidiary of Waste Connections. The proposed permit will
- 18 allow for the following: Expand the disposal footprint
- 19 from 87 acres to 123.2 acres; increase the hours of
- 20 operation to 24 hours per day, 7 days per week; increase
- 21 the permitted tonnage from 475 tons per day to 6,000 tons
- 22 per day; increase the elevation from 1,090 feet to 1,300
- 23 feet; increase the remaining refuse capacity from 5.96
- 24 million cubic yards to 26 million cubic yards; specify the
- 25 maximum traffic volume to be 306 vehicles per day, no more

- 1 than 40 traffic trucks per hour, and 60 employee vehicles
- 2 per day; and then finally, change the estimated closure
- 3 year from 2028 to 2020.
- 4 The City of Avenal, acting as a lead agency,
- 5 prepared an EIR. The EIR identified significant and
- 6 unavoidable environmental impacts to air quality, thereby
- 7 requiring a Statement of Overriding Considerations.
- 8 In response to questions from a Board member
- 9 regarding the impacts of air quality, Board staff have
- 10 provided the following additional information to all Board
- 11 members in accordance with the Bagley-Keene Act: A copy
- 12 of the San Joaquin Valley Air Pollution Control District's
- 13 comments on the draft EIR; a portion of the mitigation
- 14 monitoring plan as it pertains to air quality; four
- 15 photographs which were taken from the draft EIR showing
- 16 the existing views and visual simulations of landfill
- 17 buildup. Copies of these documents are available on the
- 18 back table for those that are interested.
- 19 The City of Avenal Planning Commission found that
- 20 the unavoidable significant impacts are acceptable due to
- 21 the overriding considerations, which are listed in the
- 22 agenda item as Attachment 4.
- 23 Finally, the EIR was certified, and the Statement
- 24 of Overriding Considerations and the Mitigation Monitoring
- 25 Plan were adopted by the City of Avenal Planning

- 1 Commission on September 9th, 2004. A Notice of
- 2 Determination was filed with the Office of Planning and
- 3 Research on September 23rd, 2004. The Notice of
- 4 Determination indicated that the project would have
- 5 significant effects on the environment and that a
- 6 Statement of Overriding Consideration was adopted for the
- 7 project.
- 8 Board staff have determined all the requirements
- 9 for the proposed permit have been fulfilled and finds the
- 10 EIR, along with the Statement of Overriding Considerations
- 11 and the Mitigation Monitoring Plan, are adequate for the
- 12 Board's environmental evaluation of the proposed project.
- 13 Therefore, Board staff recommends the Board adopt
- 14 Resolution Number 2005-94 concurring with the issuance of
- 15 Solid Waste Facilities Permit Number 14-AA-004, if the
- 16 Board adopts the lead agency Statement of Overriding
- 17 Considerations as its own. This concludes staff's
- 18 presentation.
- 19 Tom Riley representing the operator; Troy
- 20 Hommerding representing the Kings County LEA; Steven Sopp
- 21 representing the City of Avenal Community Development
- 22 Department; and Douglas Brown, the City's consultant who
- 23 prepared the EIR, are all available to answer any
- 24 questions you may have.
- 25 CHAIRPERSON MARIN: Thank you very much.

64 1 Are there any questions to any of the people that 2 are here? 3 Ms. Peace. 4 BOARD MEMBER PEACE: I met with some of the people yesterday, the representatives of the city and the operator, and they tried to explain to me what a good project this was. But I guess I still have some questions 8 here. 9 I guess I just don't understand how they can say there's going to be -- this project is going to result in 10 11 long-term regional emissions of reactive organic gasses that would exceed the San Joaquin Valley Air Pollution 12 Control District's daily significant threshold, but that's 13 14 acceptable because the overriding consideration is that 15 the project will provide economic benefits to the city. Or that the human health risks -- if we do this 16 proposed project, it would result in concentrations of 17 toxic air contaminants at nearby receptors that would 18 exceed the San Joaquin Valley's Air Pollution Control District threshold for cancer risk to human health. But 20 21 that's okay, because the project capitalizes on the prior 22 investment made by the City and the landfill development of operations. 23 24 Or that the proposed project would generate new 25 air emissions over a number of years that would contribute

- 1 to the cumulative air quality impacts in the region. But
- 2 that's acceptable, because the project will optimize fill
- 3 space at the project site. I guess I still really have a
- 4 problem with that.
- 5 The San Joaquin Valley Air Pollution Control
- 6 District made some suggestions about the on-site
- 7 equipment, you know, that should use cleaner fuel, newer
- 8 engines. And those were incorporated into the mitigation
- 9 plan. But the suggestion that they made was to require
- 10 clean vehicles as a condition of their contracts, so the
- 11 City could require the vehicles to have low emissions,
- 12 newer engines, or alternative fuels as a condition of the
- 13 contract to use the landfill. Why the City didn't
- 14 consider putting those into the mitigation plan, any of
- 15 those recommendations -- it seems to me if the Air
- 16 Pollution Control District thought those were important
- 17 enough to make a recommendation that you put some of these
- 18 things in your contract, why you didn't think they were
- 19 important enough to add to the mitigation plan.
- 20 CHAIRPERSON MARIN: That is the question for the
- 21 City?
- BOARD MEMBER PEACE: Yeah.
- 23 CHAIRPERSON MARIN: Okay. Is the representative
- 24 from the City here?
- 25 State your name for the record. Thank you very

- 1 much for being here with us today.
- 2 MR. BROWN: I'm Doug Brown with EDAW. We're the
- 3 firm that prepared the EIR, and with me is Steven Sopp
- 4 with the City of Avenal.
- 5 CHAIRPERSON MARIN: Thank you.
- 6 MR. BROWN: If you could just allow me a moment.
- 7 MR. SOPP: Good morning. Thank you for the time
- 8 to be here. My name is Steven Sopp. I'm the Community
- 9 Development Director. And I don't claim to be an air
- 10 expert, and that's why I have Doug with me today.
- 11 Let me tell you a little bit about this project
- 12 so maybe you understand it a little better. As I
- 13 explained at the Permitting Committee level a week ago,
- 14 our city started as an oil boom town about 1929. It was
- 15 called the Elliot Well. We have a Council Member who's
- 16 name is Elliot, so we blame him for our city. Chevron
- 17 brought in homes and built the city.
- 18 And we estimate that one day Joe brought in a lot
- 19 of garbage and asked his boss where to put the garbage,
- 20 and put the garbage where the boss told him to put the
- 21 garbage. The city grew up around the landfill.
- You know, oil lasted until mid '50s, early '60s
- 23 and the town kind of died. We had a Community Services
- 24 District that was running the landfill until the City
- 25 organized, incorporated in 1979. And even after that, the

- 1 City attempted to run that landfill as best they could.
- 2 We're a very poor community town. We have about 8,000
- 3 citizens. We have about another 7,000 in our prison.
- 4 During those early years as a city, there were
- 5 several violations, I would assume. I actually was
- 6 working for the county at the time. The City wanted the
- 7 Avenal Landfill to be the regional landfill in about 1991.
- 8 The County didn't like that. I actually made a visit to
- 9 the landfill. To be honest, there were diapers flowing
- 10 out the front gate. It was after a rainstorm. So
- 11 obviously the County didn't choose Avenal. We weren't
- 12 equipped to run that landfill.
- 13 Then I started with the city as a Community
- 14 Development Director two years ago, almost three years
- 15 ago. A month after I started there, the City did hire
- 16 Madera Disposal Systems to operate the landfill. And it
- 17 was a wise decision, because that landfill now is
- 18 professionally run, professionally operated. Violations
- 19 are few now, mostly probably litter type problems.
- 20 And then they approached us to expand that
- 21 landfill to provide, as you said, Ms. Peace, a better
- 22 economic income for the city. We look at it as income for
- 23 the city. Projects that we will use the money from
- 24 expanded landfill will be community facility that we
- 25 already have plans, applying for a grant. We'll use it

- 1 for rebuilding our theater that burned down, which was
- 2 owned by the City and a main attracting point for our
- 3 citizens. Madera Disposal has also contributed \$50,000
- 4 already to build soccer fields in our city to help our
- 5 youth. So, yes, there are many economic advantages to the
- 6 City expanding this landfill.
- 7 Meanwhile, the landfill is there. The people
- 8 know it's there. They moved into town knowing the
- 9 landfill was there. Yes, it looms over the city. Yes,
- 10 you can see it every day as you drive up Skyline Boulevard
- 11 to leave town. Yes, you follow trucks coming into town
- 12 that slow you down. But I think the citizens know it does
- 13 provide an economic benefit to us.
- 14 We held, as I reported in the earlier meeting,
- 15 several meetings with our citizens invited, advertisements
- 16 in Spanish and in English. We invited them to an open
- 17 house when this first started. Nobody showed up. We even
- 18 offered refreshments, and that didn't seem to attract
- 19 them. Planning Commission meetings were all obviously
- 20 mailed, notice to all residences that were within the 300
- 21 feet, plus both our little newspapers, English and
- 22 Spanish, half-page ads, et cetera. We post our meeting
- 23 notices all over town at six locations. So there just
- 24 wasn't an interest. The people just understand that we're
- 25 expanding our landfill, and that's what we're doing.

- 1 Now as far as these air impacts, I'll led Doug
- 2 address that if you don't mind.
- 3 CHAIRPERSON MARIN: Any specific questions?
- 4 BOARD MEMBER PEACE: I guess that didn't answer
- 5 my question. You said the citizens knew the landfill was
- 6 there when they moved there. Okay. That's fine. When
- 7 they moved there, your landfill was only taking 475 tons a
- 8 day, not 6,000 tons a day, and having trucks go there
- 9 seven days a week, 24 hours a day. I mean, that's not
- 10 even the question I'm asking here.
- I mean, I think it's great that you've improved
- 12 the operation of the landfill by having someone else take
- 13 it over. I think it's great that you want to boost all
- 14 those good things, the soccer field, and the theaters,
- 15 that you want to do those things for your community.
- 16 That's wonderful.
- 17 What I asked was, you know, the air pollution in
- 18 the San Joaquin Valley is some of the worst in the state.
- 19 MR. SOPP: The drop in the bucket effect. We're
- 20 very aware of that.
- 21 BOARD MEMBER PEACE: When the San Joaquin Valley
- 22 Air Pollution Control District suggested to you that you
- 23 would require in your contracts as a condition of your
- 24 contract that all those vehicles coming into your
- 25 community would be clean air vehicles, why you didn't

- 1 think that was important to add to your mitigation plan.
- 2 Because in your mitigation, you did put in that all the
- 3 on-site equipment, construction equipment would have, you
- 4 know, the newer engines, and they would be retrofitted,
- 5 and they'd use cleaner fuel. Why didn't you think that
- 6 was important to make that a condition of all the trucks
- 7 coming into the landfill?
- 8 MR. SOPP: We saw it as a suggestion, not as a
- 9 requirement. We probably saw it as onerous to the
- 10 operator of the landfill to have to deal with that
- 11 problem, you know.
- 12 BOARD MEMBER PEACE: Don't you think you could
- 13 work something out to phase in those requirements? You
- 14 said you're not going to be taking 6,000 tons a day right
- 15 off the bat anyway. And I think Madera mentioned that
- 16 half their trucks are already going to be retrofitted and
- 17 be cleaner burning. So it seems to me you could have put
- 18 something in the mitigation plan that said you would phase
- 19 in to make sure that all the trucks coming into the
- 20 community would be cleaner and not bringing all the
- 21 pollution from San Francisco and all the other places
- 22 where all this garbage was coming from.
- MR. SOPP: Well, I guess the Planning Commission
- 24 didn't see it that way. The one important condition of
- 25 approval to them was to make sure the trucks would not be

- 1 running through town. They required the operator to open
- 2 a new entrance up the hill as you're leaving town actually
- 3 away from the city and prohibit their transfer trucks from
- 4 coming through town. And that was the most important
- 5 condition of approval to them.
- 6 CHAIRPERSON MARIN: Let me interject here. Has
- 7 any other -- Shirley gave me whatever she had.
- 8 Has any other organization or jurisdiction that
- 9 has oversight or approval, jurisdiction over this
- 10 particular permit, has denied or has objected to this
- 11 permit going forward?
- MR. SOPP: No.
- 13 CHAIRPERSON MARIN: Okay. Has the San Joaquin
- 14 Valley Air Pollution Control District, have they required
- 15 you to do something that you are not doing?
- MR. SOPP: No.
- 17 CHAIRPERSON MARIN: Okay.
- 18 BOARD MEMBER PEACE: But you could have cleaner
- 19 air for your community if you did require some of these
- 20 things. If you did require, as they suggested, that in
- 21 your contracts as a condition of your contract that the
- 22 truck coming in would be cleaner.
- MR. SOPP: The answer is yes. But, again, I
- 24 guess we just see it as onerous to the operator and to the
- 25 city. It's going to cost the city more to do that. And

- 1 the benefit wouldn't override -- wouldn't really increase
- 2 or decrease the air quality that much to be worth doing
- 3 it.
- 4 MR. BROWN: Yeah. If I can address that issue a
- 5 little bit. The reason the local air district made these
- 6 recommendations and identified them as recommendations is
- 7 that they don't have a specific authority over mobile
- 8 sources. And that's the difficulty we're in in
- 9 California, is the local air districts don't have the
- 10 authority to implement these requirements.
- 11 And that's why they are a lot of changes being
- 12 proposed at the state level, the California Air Resources
- 13 Board requiring these types of things. And it's really
- 14 outside of the realm of the local jurisdiction, in
- 15 particular a jurisdiction like the city of Avenal to be
- 16 implementing air quality regulations on mobile sources, on
- 17 vehicles that will be coming from -- could be coming from
- 18 all over the state. There's multiple difficulties
- 19 associated with the enforcement of that, with having
- 20 control over, you know, who they're contracting with or
- 21 who's just bringing waste to the facility over the local
- 22 haulers.
- 23 And so it really is a statewide regional -- or
- 24 statewide enforcement issue. Because of the designation
- 25 of that basin being severe, there are definitely going to

- 1 be changes occurring in that region associated with mobile
- 2 sources coming down from the California Air Resources
- 3 Board. And it really was outside of the City's authority
- 4 to be implementing something that the air district can't
- 5 implement themselves.
- 6 CHAIRPERSON MARIN: I think we appreciate what
- 7 Board Member Peace is attempting to do. I think we all
- 8 agree with the desire to see some of these sources be
- 9 minimized, especially in an area that is so polluted.
- 10 The question for the Board, nevertheless, remains
- 11 as to whether we have the authority to deny a permit based
- 12 on the lack of jurisdiction that we have over mobile
- 13 sources.
- Marie, is that a good statement of the question
- 15 before the Board?
- 16 CHIEF COUNSEL CARTER: Yes, Madam Chair.
- 17 CHAIRPERSON MARIN: So, while we all unanimously
- 18 agree with Ms. Peace about the desire to see the pollution
- 19 reduced in that entire area -- and we're working with the
- 20 San Joaquin Valley in another arena, because we're as
- 21 concerned as everybody else on the amount of pollution in
- 22 that area.
- But the question before the Board is whether we
- 24 have the legal authority to deny a permit based on areas
- 25 for which we have no jurisdiction. And while we would

- 1 want to see it reduced, I don't see, Ms. Peace, a reason
- 2 to deny the permit based on your desire to see that
- 3 reduction of emissions throughout the entire area.
- 4 MR. BROWN: And I would point out as far as the
- 5 on-site vehicles, we put in very aggressive mitigation
- 6 measures to try to control on-site emissions. We
- 7 included --
- 8 CHAIRPERSON MARIN: That's a good point.
- 9 MR. BROWN: -- aggressive mitigation measures to
- 10 reduce any of the emissions that would generate
- 11 cancer-causing pollutants from the site.
- 12 And we looked at a number of alternatives to this
- 13 project, including smaller sized operations. We looked at
- 14 an alternative that had an average of 2,000 tons per day
- 15 with a peak of 3,000 tons per day. And in doing our
- 16 analysis, we came to the same conclusion, there would be a
- 17 cancer risk associated with a smaller alternative. It
- 18 would be reduced, but it would still extend just off of
- 19 the project boundaries. So, basically, the only
- 20 alternative that we could identify that would have a lower
- 21 cancer risk that would be viable was the no project
- 22 alternative.
- 23 CHAIRPERSON MARIN: Okay. Thank you.
- 24 Any further questions or comments?
- 25 BOARD MEMBER PEACE: I guess it still doesn't

- 1 seem to me that you're doing everything that you can to
- 2 keep the air in your community as clean as possible. I
- 3 mean, why would the San Joaquin Valley Air Pollution
- 4 Control District suggest that you do these things if they
- 5 don't think it was important? I know they don't have the
- 6 authority to make you do them, but obviously they thought
- 7 they were important enough that they suggested that you do
- 8 these.
- 9 My question was why you didn't think they were
- 10 important enough. And you're saying you thought it would
- 11 be too onerous for the haulers, so we'll suffer with the
- 12 dirty air because we don't want to put that onerous burden
- 13 on the haulers.
- 14 MR. BROWN: I think it's difficult to try to
- 15 invest that authority in a local jurisdiction to control
- 16 mobile source air emissions when it's something that the
- 17 local districts -- air districts can't implement. And,
- 18 again, just being as aggressive as possible with the
- 19 on-site operations and relocating the entrance of the
- 20 facility to the north away from town, and that was the
- 21 strategy.
- 22 CHAIRPERSON MARIN: But, you know, in addition to
- 23 that -- and I think maybe that will get to the question,
- 24 Ms. Peace, because it is my understanding -- and maybe
- 25 somebody else would have more intimate knowledge about

- 1 that. But it is my understanding that the California Air
- 2 Resources Board is dealing with some of these particular
- 3 issues, and they are going to be adopting some regulations
- 4 that will have a much more beneficial effect throughout
- 5 not just the San Joaquin Valley, but throughout
- 6 California. And when they do that and make these
- 7 requirements on all of these trucks and buses and cars,
- 8 that, in fact, it will have the desired effect.
- 9 BOARD MEMBER PEACE: I realize that. But I think
- 10 the people in the San Joaquin Valley Air Pollution Control
- 11 District, they understand that also. But, yet, they still
- 12 made the recommendation that the City require as a
- 13 condition of their contracts clean vehicles.
- 14 CHAIRPERSON MARIN: Okay. With that, is there a
- 15 motion to move this item forward?
- BOARD MEMBER MULÉ: I move approval of Resolution
- 17 2005-94 revised.
- 18 BOARD MEMBER WASHINGTON: Second.
- 19 CHAIRPERSON MARIN: Moved by Ms. Mulé, seconded
- 20 by Mr. Washington.
- 21 Call the roll, please.
- 22 EXECUTIVE ASSISTANT JIMENEZ: Peace?
- 23 BOARD MEMBER PEACE: You know, I really don't
- 24 like this. I feel like I'm giving lip service to being an
- 25 environmental agency. I feel like I'm giving lip service

- 1 to the fact we're supposed to take environmental justice
- 2 into consideration. I really don't like this. I would
- 3 like to vote no. If you're telling me we don't have the
- 4 legal authority to do this, I guess I have to --
- 5 ultimately, I guess I have to vote aye. But I'm telling
- 6 you, I don't like it. Aye.
- 7 EXECUTIVE ASSISTANT JIMENEZ: Mulé?
- 8 BOARD MEMBER MULÉ: Aye.
- 9 EXECUTIVE ASSISTANT JIMENEZ: Washington?
- 10 BOARD MEMBER WASHINGTON: Aye.
- 11 EXECUTIVE ASSISTANT JIMENEZ: Marin?
- 12 CHAIRPERSON MARIN: Aye.
- 13 Thank you very much.
- 14 Let me just state this, because I believe that
- 15 you speak for all of us in the sense we all want to see a
- 16 better environment. But the Board has certain
- 17 limitations, and we have to do what the law allows us to
- 18 do. There is no -- I believe I speak for all of the Board
- 19 members that we want to see a cleaner and better
- 20 environment for everybody. But we are limited to what the
- 21 law allows us to rule on. And so while we share your
- 22 frustration and we want to see cleaner air and water and
- 23 environment for every Californian, we have a job to do.
- 24 And we have to do it to the best of our ability.
- Ms. Mulé.

- 1 BOARD MEMBER MULÉ: And thank you, Madam Chair.
- 2 And just, you know, again, for the record, our
- 3 sister agency, the Air Resources Board, is working on
- 4 this, on these issues. And they are looking at laws and
- 5 regulations to reduce the amount of air pollution, not
- 6 only in the San Joaquin area, but statewide. And it is
- 7 something that I think, again, it just promotes the fact
- 8 that we do need to work closer, and we are working closer,
- 9 with our sister departments within CalEPA to address these
- 10 very types of issues, because they do cross over from one
- 11 department to another. And so it's not happening fast
- 12 enough for any of us, but it is something that the Air
- 13 Board is addressing.
- 14 CHAIRPERSON MARIN: Thank you.
- Okay. Next item would be Item Number 15.
- 16 DEPUTY DIRECTOR LEVENSON: Thank you, Madam
- 17 Chair.
- 18 This is the Consideration of the Grant Awards for
- 19 the Farm and Ranch Solid Waste Cleanup and Abatement Grant
- 20 Program, Fiscal Year 2004-05.
- I will just go ahead and give a short
- 22 presentation on this as well as the next item.
- 23 This item requests your approval of two grants in
- 24 the amount of \$125,337 for the third quarter of this
- 25 fiscal year for the Farm and Ranch Program. One of the

79

- 1 sites is in Humbolt County. It has household trash,
- 2 appliances, and over 500 tires on site. The other
- 3 applicant is a scattered series of ten sites in Trinity
- 4 County. It's much the same in terms of the waste
- 5 composition, plus it has some vehicles and agricultural
- 6 waste.
- 7 With that, I'd like to recommend that you approve
- 8 the proposed awards and adopt Resolution Number 2005-95.
- 9 If you have any questions, staff is here to answer
- 10 anything in more detail.
- 11 CHAIRPERSON MARIN: Okay. Does anybody have any
- 12 questions or comments or anything?
- 13 Did Terry Leveille just walk down? There he is.
- 14 I want you to know that I spoke your name in vain when
- 15 these items came up at the Committee level.
- MR. LEVEILLE: Thank you.
- 17 BOARD MEMBER WASHINGTON: Madam Chair, I'd like
- 18 to move adoption of Resolution 2005-95.
- 19 BOARD MEMBER MULÉ: Second.
- 20 CHAIRPERSON MARIN: Moved by Mr. Washington,
- 21 seconded by Ms. Mulé.
- 22 You can just substitute the previous roll call.
- Okay. Next item.
- 24 DEPUTY DIRECTOR LEVENSON: Item 16 is
- 25 Consideration of Approval of the Landfill Closure Loan

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 Program Loans from Moneys from the Integrated Waste
- 2 Management Account, Fiscal Year 2004-2005. And, again,
- 3 you should have a revised item and a revised Resolution.
- 4 As you know, this is a new program that was
- 5 authorized by Assembly Bill 467. Regulations became
- 6 effective last year, and we've received an appropriation
- 7 for it for this fiscal year. The program is authorized to
- 8 award interest-free loans to operators of unlined older
- 9 landfills who desire to close early.
- 10 As part of this cycle, we received three
- 11 applications from the City of Portola, County of Tuolumne,
- 12 and County of Imperial. All were qualified under the
- 13 regulatory eligibility provisions, but there are still
- 14 questions about some of the cost estimates and about the
- 15 ability to initiate projects for two of the applications.
- 16 Because of that, we are ready at this time to
- 17 recommend approval of the award of the loan to the City of
- 18 Portola for a total of \$168,000. So we recommend that you
- 19 adopt Resolution 2005-96 revised, which would award a
- 20 \$168,000 loan to the City of Portola. And we will
- 21 continue working with Imperial and Tuolumne Counties on
- 22 their applications for possible reconsideration at the
- 23 June Board meeting, if warranted.
- 24 CHAIRPERSON MARIN: Okay, Mr. Levenson.
- Is there a motion to that effect?

81

1 BOARD MEMBER WASHINGTON: Real quickly. Is it my

- 2 understanding that this also gives Mark the authority in
- 3 case this particular applicant doesn't do anything right,
- 4 that you can go back, and he'll have the authority to go
- 5 ahead and allocate the money to the other two cities or
- 6 whatever you can work out to help them folks?
- 7 DEPUTY DIRECTOR LEVENSON: No. At this point,
- 8 the Executive Director would be authorized to execute the
- 9 loan agreement once it's all worked out.
- 10 BOARD MEMBER WASHINGTON: For this particular
- 11 one.
- 12 DEPUTY DIRECTOR LEVENSON: For the City of
- 13 Portola. But we would have to come back to you for award
- 14 of the other ones.
- 15 BOARD MEMBER WASHINGTON: Madam Chair, I'd like
- 16 to move adoption of Resolution 2005-96 revised.
- 17 BOARD MEMBER MULÉ: Second.
- 18 CHAIRPERSON MARIN: Moved by Mr. Washington,
- 19 second by Ms. Mulé.
- 20 Without objection, that will be the pleasure of
- 21 the Board.
- DEPUTY DIRECTOR LEVENSON: Now we're going to
- 23 jump to Item 29, and thank you for indulging us in that.
- 24 This is Consideration of a Resolution to Work in
- 25 Partnership with the Department of Toxic Substances

- 1 Control Towards the Remediation of the BKK Landfill Storm
- 2 Drain System.
- 3 Scott Walker, who's been instrumental in working
- 4 with this, all the complicated facets of the BKK
- 5 situation, is going to make a short presentation and
- 6 update you on this. Also with us to answer any questions
- 7 that you might have is Dorothy Rice, who's Deputy Director
- 8 at the Department for Site Mitigation and Brownfields
- 9 Reuse. So want to thank Dorothy for joining us this
- 10 morning.
- 11 CHAIRPERSON MARIN: Thank you, Dorothy.
- 12 Scott.
- 13 (Thereupon an overhead presentation was
- 14 presented as follows.)
- 15 BRANCH MANAGER WALKER: Good morning, Madam
- 16 Chair, Board members. Again, to reiterate, Item 11 was
- 17 initially prepared to consider Solid Waste Cleanup Program
- 18 funding assistance for repair of the storm drain system.
- 19 The item was pulled and replaced by Item 29, because the
- 20 funding had been secured. And the idea, though, that it
- 21 was beneficial to provide an update to the Board of the
- 22 BKK situation and also Resolution of support in case we do
- 23 get asked to provide assistance at a later date.
- 24 After a brief background, I'm going to show just
- 25 a couple slides of the storm drain conditions prior to the

83

- 1 Resolution.
- 2 --000--
- 3 BRANCH MANAGER WALKER: Background, BKK Landfill
- 4 is in an urban area in city of West Covina. It's owned
- 5 and operated by BKK Corporation. There are two landfills
- 6 on the site. There's a mixed or codisposal hazardous
- 7 waste and municipal solid waste landfill. It's called
- 8 Class I area. And a separate municipal solid waste
- 9 landfill, the Class III area.
- 10 The Class I area operated from 1962 to 1987. The
- 11 closure certification was acknowledged by DTSC in 1991.
- 12 The Class I area was also subject to corrective action for
- 13 groundwater contamination and other contamination releases
- 14 such as air emissions.
- The Class III landfill operated from 1987 to
- 16 1996. A partial site closure plan was approved in 1996
- 17 and was implemented to the extent that by 2001 about half
- 18 of the site Class III area was capped and closed. Full
- 19 final Class III area closure plans were approved in 2002
- 20 after certification by the city of an environmental impact
- 21 report. The EIR covers not just the remaining closure and
- 22 post-closure, but also redevelopment activities by the
- 23 city of adjacent parcels that are split off from the
- 24 landfill property.
- 25 The pressing issues really hit a head in this

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 past fall when BKK notified DTSC that, because of
- 2 deteriorating financial conditions, they would no longer
- 3 perform essential operations. Essential operations at
- 4 this site include operation of a leachate treatment plant
- 5 and a landfill gas control system that serves both areas.
- 6 So it's shared. DTSC actually began those operations in
- 7 November with their emergency response contractor. They
- 8 also continue a vigorous enforcement action against 51
- 9 identified potentially responsible parties, or PRPs, for
- 10 them to take over all operations of the Class I area as
- 11 soon as possible.
- 12 --00o--
- 13 BRANCH MANAGER WALKER: Now talk a little bit
- 14 about the Class III area closure status. It's gotten a
- 15 lot more complicated given the recent developments. In
- 16 2004, BKK contracted out the remaining closure work for
- 17 the full site closure, and the City also contracted out
- 18 for a rough grading project for those lots to be
- 19 developed. They both have the same contractor. And the
- 20 projects are interrelated. I'll go into that when I have
- 21 another slide a little later a little briefly.
- 22 In September, the Board was notified that cost
- 23 estimates for completing the closure project were
- 24 significantly higher, about \$3 million, than covered in
- 25 the financial assurances mechanism, which is an insurance

- 1 policy, and that additional funding could not be secured
- 2 by BKK to make up the difference. Staff have worked
- 3 extensively with BKK, the City, the LEA, the Regional
- 4 Water Board, to come up with approvable revised full
- 5 closure plans, which were actually approved this February,
- 6 and also an updated financial assurances mechanism to
- 7 ensure sufficient funding for a scaleback Title 27 minimum
- 8 standard compliant project, so that the
- 9 closure/post-closure could be completed.
- 10 Also like to add that BKK has stated that, in
- 11 spite of the financial issues, that they intend to
- 12 complete the closure and implement post-closure
- 13 maintenance. That's what they've attested to and continue
- 14 to attest to.
- 15 Fortunately, it looks like now we are not going
- 16 to have to go the route of potentially the Board having to
- 17 complete the closure if BKK fails to do it. We've been
- 18 looking into options. It would cost us considerably more
- 19 if we have to bid it out again and take us a lot longer to
- 20 do it, and it would be a resource drain issue.
- 21 This Resolution -- there's other issues with
- 22 respect to insurance policy and the contractor that,
- 23 rather than getting into it, was difficult. Our financial
- 24 assurances section worked quite a lot with our Legal
- 25 Office to try to resolve this. But it has been resolved

- 1 to the extent that the contractor has reported they intend
- 2 to restart by July of 2005, and the project would be
- 3 completed by the end of 2005.
- 4 --000--
- 5 BRANCH MANAGER WALKER: Critical corrective
- 6 action item for BKK is the storm drain system. The storm
- 7 drain system failed, part of it, a critical section of it,
- 8 failed in January of '04, and there were some temporary
- 9 measures taken to provide only minimal capacity. As
- 10 you're all aware, Southern California just had a
- 11 tremendous wet season. I think it's still not over yet,
- 12 but it's probably the top five, maybe the second or first
- 13 highest storm season they've ever had in recorded time.
- 14 And this has resulted in progressive failure. So it's
- 15 beyond just the initial failure. So it's progressed and
- 16 increased. The consensus of the agency is these repairs
- 17 have to be completed prior to next season.
- 18 There's been a tremendous administrative
- 19 enforcement action by the agency's LEA Notice and Order,
- 20 Regional Board, and also DTSC, which has a much broader
- 21 reach into the PRPs. So a lot of aggressive action. Not
- 22 just the whole situation, but specifically the storm
- 23 drain. The PRPs are not addressing the storm drain repair
- 24 at this time. And, therefore, DTSC and their contractor
- 25 are proceeding with the final repairs to be completed by

- 1 next wet season. And the preliminary cost estimate is
- 2 3.78 million. And, again, we were prepared to consider
- 3 funding assistance, but recently were notified that it's
- 4 not currently needed.
- 5 --00--
- 6 BRANCH MANAGER WALKER: This slide just shows an
- 7 aerial view of major features. Couple points, I just
- 8 noted in red here the failed storm drain system, the
- 9 buried pipe area. The critical section is right next to
- 10 the Class III area here close to the detention basin,
- 11 which is in brown. And the main part of the storm drain
- 12 failure, the long part, is actually within the Class I
- 13 area.
- 14 The redevelopment area, just to point out to the
- 15 north there, I noted the Brownfields Development Project.
- 16 And the City intends a golf course, which would, in part,
- 17 go over the Class III area under a lease arrangement. And
- 18 then there would be a big league dreams sports complex and
- 19 then a commercial development on their portion of those
- 20 lots that have been split.
- 21 The interrelation of the projects is such that
- 22 the dirt that the City needs to get rid of to do the
- 23 grading for their development is to be used on the Class
- 24 III closure to put the final cover on. So it sort of
- 25 helps both projects to be completed. Also, the monitoring

- 1 and control system gets moved in closer to the new
- 2 boundary, which is moved as a result of the property.
- 3 One of the things about the cost estimate issue,
- 4 how we resolved it was basically BKK had -- beyond 27 CCR
- 5 standards, the project was to include landscaping. And
- 6 that was reduced significantly, which reduced post-closure
- 7 costs for irrigation. And that money was able to be
- 8 shifted into closure to complete the closure.
- 9 One of the problems, though, is that this
- 10 approval of the revised plan does not relieve BKK of the
- 11 responsibility to comply with all their legal requirements
- 12 with the City to do the full landscaping and the full
- 13 aspects of the project that they've committed to to assist
- 14 in the redevelopment.
- 15 And right now one of the areas -- we've been able
- 16 to get core aspects of that project addressed in the Class
- 17 III closure plan. But the top two-and-a-half feet of the
- 18 vegetative layer that's required for the golf course right
- 19 now, there's not sufficient funds to do that. But we have
- 20 earmarked any contingency that's left over, and that's the
- 21 first part of the project that it would be used for, if
- 22 not needed for Title 27 minimum standards. And we're also
- 23 working with the City and BKK on trying to assist in that
- 24 also.
- 25 --000--

- 1 BRANCH MANAGER WALKER: Just to get into the
- 2 critical failure area. This is a shot showing that
- 3 critical area looking down into the detention basin, the
- 4 upper detention basis. The temporary repairs, they
- 5 created an open trench, removed the damaged pipe,
- 6 essentially collapsed metal pipe. And then there's a
- 7 tarping that's on top of the area to reduce infiltration
- 8 and erosion such that that slope does not fail. And one
- 9 thing to point out is just to the left or to the Board
- 10 members' right is the leachate treatment plant and gas
- 11 plant. If there's a major failure, the access and the
- 12 functioning of those plants could be severely compromised.
- 13 And that would be a real serious problem.
- 14 The other thing to keep in mind is that
- 15 essentially what happened here, we believe, is that the
- 16 pipe is a corrugated metal pipe and buried in most places,
- 17 essentially corroded, broke, collapsed. And then the
- 18 runoff and sediment basically bypassed the pipe. And you
- 19 had collapse up above the pipe. So this just progressive
- 20 failure continued.
- --00--
- 22 BRANCH MANAGER WALKER: This is a close-up, and
- 23 it shows there is some waste that's exposed along this
- 24 site and waste that's gone into this open trench. This
- 25 was taken February 28th after a real big series of storms.

90

1 And this pipe goes through this access road. And a lot of

- 2 this right now -- this is an area that is really of
- 3 concern and needs to be final repairs in as soon as
- 4 possible.
- 5 And, again, just to let you know, I mean, we have
- 6 been working quite closely with all the different
- 7 agencies. We've been spending quite a bit of time on this
- 8 project and hope we could make everything happen to make
- 9 all the necessary repairs and the site conditions improve.
- 10 This is the area -- this is an example --
- --000--
- 12 BRANCH MANAGER WALKER: -- of a location where
- 13 above the pipe is collapsed as a result of the pipe
- 14 failure. This is within the Class I area. There's a
- 15 number of these locations, and they just popped up as the
- 16 season has come about and gotten bigger and bigger.
- We are really fortunate, we feel, that we haven't
- 18 had any more serious problems at the site. Season's not
- 19 over yet, but I think we're optimistic that we're going to
- 20 make it to the end of the season.
- 21 --000--
- 22 BRANCH MANAGER WALKER: And then the final slides
- 23 of shots of the site. This is the upper detention basin.
- 24 And just note it's filled with sediment, and its capacity
- 25 is minimal. If it's filled with sediment, we get

91

1 potential overflow of the basin and a complete failure of

- 2 the basin. Also, the screen is keeping some of the trash
- 3 from downstream. So we're really close to that ultimate
- 4 capacity. And that's a serious problem with respect to
- 5 the functioning of this basin into the future.
- 6 Another factor is that we currently have a lower
- 7 detention basin, which gives some safety factor. But with
- 8 the City's redevelopment project, they're going to grade
- 9 over that area. And so we're not going to have that until
- 10 possibly as early as next season. That's why the repairs
- 11 are really, really important to do and to complete this
- 12 summer.
- --000--
- 14 BRANCH MANAGER WALKER: Basically, in conclusion,
- 15 staff are recommending a Resolution 2005-91 to support
- 16 DTSC's storm drain project, provide ongoing technical
- 17 assistance, and if needed in the future, bring forward to
- 18 the Board potential future consideration of projects and
- 19 funding per the Solid Waste Cleanup Program, subject to
- 20 the requirements of the program.
- 21 Again, I'd be happy to answer any questions. And
- 22 I believe we also have Steve Samaniego, the City of West
- 23 Covina LEA, here.
- 24 CHAIRPERSON MARIN: Thank you, Scott.
- 25 Are there any questions?

- 1 Mr. Washington.
- 2 BOARD MEMBER WASHINGTON: Scott, I have a brief
- 3 question. How long is that drain? It shows here, but
- 4 what are we talking in terms of how long this drain is?
- 5 BRANCH MANAGER WALKER: Well, the estimates right
- 6 now -- they're coming up with the final estimates of what
- 7 needs to be repaired. But it's over a mile of piping.
- 8 BOARD MEMBER WASHINGTON: It looked pretty long.
- 9 BRANCH MANAGER WALKER: Like mile and a half,
- 10 possibly.
- 11 BOARD MEMBER WASHINGTON: We don't know within
- 12 that amount how much needs to be repaired and taken in?
- 13 BRANCH MANAGER WALKER: That's being determined
- 14 right now. There's been some investigation, and it will
- 15 probably get all completely sketched out and designed
- 16 sometime by the end of this month and early May.
- 17 CHAIRPERSON MARIN: Is Mr. Samaniego here, as I'm
- 18 looking at him?
- 19 MR. SAMANIEGO: Thank you. Madam Chair Marin and
- 20 Board members, I'm here, the Local Enforcement Agency for
- 21 the City of West Covina. And I'd like to also mention
- 22 Andrew Pasmant, the City Manager, was unable to attend,
- 23 but he did want to come. He had conflict with a City
- 24 Council meeting tonight as well.
- 25 But, basically, what we're here for is to thank

93

1 the Board and recognize the support you're giving the city

- 2 and local enforcement agency there. It's a rather complex
- 3 site, and we'd like to give special thanks to Scott Walker
- 4 with his attention there in the city. This is one good
- 5 example where we have a real good coordination with State
- 6 Board's technical assistance there in a local agency with
- 7 city of West Covina. And, I mean, we're getting tons of
- 8 e-mails from Scott. He's visiting the site. He's meeting
- 9 with the City Manager on many occasions, talking with us.
- 10 Madam Chair has been there as well to the city. We'd like
- 11 to recognize and thank you for that support. And because
- 12 the site is so complex, this is the time and period we do
- 13 need that. So thank you very much.
- 14 CHAIRPERSON MARIN: Thank you, Mr. Samaniego.
- Dorothy, would you please come forward.
- MS. RICE: Madam Chair and Board members, Dorothy
- 17 Rice with the Department of Toxic Substances Control.
- 18 I just wanted to join Steve in thanking the Board
- 19 and the staff so much on behalf of our director, B.B.
- 20 Blevins. We really appreciate the ongoing technical
- 21 assistance and support. It's been a team effort to meet
- 22 the challenge we've all had to face with the landfill
- 23 here. So we really appreciate your support.
- 24 CHAIRPERSON MARIN: Thank you, Dorothy.
- 25 Any further questions, comments?

- 1 Ms. Peace.
- 2 BOARD MEMBER PEACE: I just have a question.
- 3 So this Resolution is only to work in partnership
- 4 with DTSC on the remediation of the storm drain system?
- 5 BRANCH MANAGER WALKER: The Resolution speaks to
- 6 the storm drain system repairs, but it also recognizes if
- 7 there's other potentially qualifying actions the Board
- 8 might consider.
- 9 BOARD MEMBER PEACE: I read they're having
- 10 problems with the leachate treatment plant and the gas
- 11 systems and --
- 12 BRANCH MANAGER WALKER: There is the potential --
- 13 again, there hasn't been anything specifically identified.
- 14 But we think that very possibly there might be something
- 15 else that we have to come back in to consider, given the
- 16 complexity of this situation. And we would work
- 17 diligently at it, and also make sure that it would be
- 18 brought before the Board for separate consideration on an
- 19 expedited basis and make sure it meets program
- 20 requirements.
- 21 Right now, really the storm drain -- if the storm
- 22 drain project exceeds those costs, we might be asked to
- 23 come in to help. And that's the only identifying project
- 24 at this time that we may in the future be bringing before
- 25 you.

- 1 BOARD MEMBER PEACE: But when it says that BKK
- 2 can no longer perform the required post-closure care or
- 3 operate the leachate treatment plant or do activities that
- 4 involve the maintenance of the groundwater extraction
- 5 systems, if they're unable to do that, who is doing that?
- 6 BRANCH MANAGER WALKER: Right now, DTSC is
- 7 handling those essential operations. And they are, with
- 8 their enforcement actions, trying to as soon as possible
- 9 get the PRPs to take it over. So right now, DTSC is
- 10 covering it. And we hope that the PRPs will be --
- 11 MS. RICE: Scott's correct. We are expending
- 12 considerably more than the funds that are identified in
- 13 your item for the storm drain repair project. We are
- 14 managing all systems at the Class I side of the landfill,
- 15 expending close to 500,000 a month just to operate the
- 16 systems. So the storm drain repair project is just a
- 17 specific project on top of those ongoing monthly costs.
- 18 Just at this point, we've been fairly successful
- 19 in working with the potentially responsible parties,
- 20 obtaining some funding there, and in getting a
- 21 considerable General Fund augmentation to our current year
- 22 budget. So we very much appreciate that the Board was
- 23 willing to consider financial assistance. At this point,
- 24 we think we've got it covered for the short term, for the
- 25 next three months, essentially.

96

- 1 BOARD MEMBER PEACE: How do you plan to cover it
- 2 for the long term?
- 3 MS. RICE: We are pushing very hard on the
- 4 enforcement action. Ultimately, there are many parties
- 5 who are responsible for this landfill rather than the
- 6 State of California.
- 7 BOARD MEMBER PEACE: Thank you.
- 8 CHAIRPERSON MARIN: Thank you very much.
- 9 Any further questions?
- 10 Is there a motion?
- 11 BOARD MEMBER MULÉ: I'd like to move adoption of
- 12 Resolution 2005-91.
- BOARD MEMBER WASHINGTON: Second.
- 14 CHAIRPERSON MARIN: Moved by Mulé and seconded by
- 15 Mr. Washington.
- 16 And just substitute the previous roll call
- 17 without objection.
- Okay. The next item -- that's it for you,
- 19 Mr. Howard Levenson.
- 20 It's almost noon. Should we leave Special Waste
- 21 and the remaining for after lunch? Okay. We'll give
- 22 everybody a break then. Let me just check with my
- 23 colleagues. An hour -- to 1:30. We'll be back at 1:30.
- 24 (Thereupon a lunch recess was taken.)
- 25 CHAIRPERSON MARIN: Let's call the roll anyway.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

97 EXECUTIVE ASSISTANT JIMENEZ: Peace? 1 2 BOARD MEMBER PEACE: Here. EXECUTIVE ASSISTANT JIMENEZ: Mulé? 3 4 BOARD MEMBER MULÉ: Here. 5 EXECUTIVE ASSISTANT JIMENEZ: Marin? 6 CHAIRPERSON MARIN: Here. Any ex partes? 8 Ms. Peace. BOARD MEMBER PEACE: I had lunch with Terry 9 10 Leveille. CHAIRPERSON MARIN: Ms. Mulé? 11 BOARD MEMBER MULÉ: I'm up to date. 12 CHAIRPERSON MARIN: And I did touch bases with 13 14 Mr. Leveille right after the meeting, but it had really 15 nothing related to the Board. Next item. Who's going to be -- Ms. Peace, you 16 17 had a wonderful Committee, and you had two new members in 18 your Committee. They were really wonderful members. 19 BOARD MEMBER PEACE: Yes, they were wonderful 20 members. We had a good Committee meeting. We have a 21 different Special Waste Committee. I'm now joined by 22 Chair Marin and Board Member Mulé. And I think it's going 23 to be a great Committee. 24 Do you want me to proceed? 25 CHAIRPERSON MARIN: Go ahead.

98

1 BOARD MEMBER PEACE: I guess I'll give my little

- 2 Special Waste report.
- 3 Before the Committee got started actually
- 4 discussing the agenda items, we had a good discussion on
- 5 the Tire Conference and how the Board could get
- 6 tire-related information to more of our stakeholders. We
- 7 discussed holding more seminars or workshops up and down
- 8 the state on specific topics such as enforcement,
- 9 inspection, grants and financial assistance, and the
- 10 manifest system. So staff will be making some changes to
- 11 the Tire Conference line item in the five-year revision to
- 12 reflect our discussion.
- 13 We heard six items in Special Waste. An
- 14 informational update on the Used Oil Block Grant Program
- 15 was heard at Committee only. The Board, through the Used
- 16 Oil Block Grant Program, has had great success in
- 17 collecting used oil. We estimate that approximately 80
- 18 percent of the used oil statewide is collected, but only
- 19 about 5 percent of the used oil filters are collected. So
- 20 Oil staff will be directing more of their efforts toward
- 21 emphasizing used oil filter collection. One of the
- 22 obstacles is that many places that take the used oil don't
- 23 have the space to collect the oil filters. But I'm sure
- 24 our staff is up to that challenge.
- 25 Three items had full Committee support and were

- 1 placed on fiscal consent. The item to adopt the proposed
- 2 emergency regs for the California Uniform Waste and Used
- 3 Tire Manifest System was moved to the full Board, as the
- 4 Committee wanted the proposed regs to make it very clear
- 5 that the waste tire haulers would be allowed to use their
- 6 own Board-approved invoices if reporting to the Board via
- 7 EDT or the web.
- 8 We had an item to adopt the Negative Declaration
- 9 approval of the Beebe Family Ranch waste tire site
- 10 remediation project, and that was moved to the full Board.
- 11 Ms. Karen Gerbosi of the Beebe Family Ranch will be here
- 12 to address the Board on this item.
- 13 That concludes my report.
- 14 CHAIRPERSON MARIN: Thank you.
- I just want the record to show that Mr.
- 16 Washington has joined us now.
- 17 And with that, Mr. Lee, you're going to go ahead
- 18 and make the presentations.
- 19 DEPUTY DIRECTOR LEE: Thank you, Madam Chair, and
- 20 good afternoon, Board members. My name is Jim Lee, Deputy
- 21 Director of the Special Waste Division.
- 22 Madam Chair, Board Item 20 is Consideration of
- 23 the Grant Awards for the Waste Tire Playground Cover Grant
- 24 Program and Waste Tire Track and other Recreational
- 25 Surfacing Grant Program, Tire Recycling Management Fund,

- 1 Fiscal Year 2004-05.
- 2 This item was heard before the Special Waste
- 3 Committee and recommended for consent. This item
- 4 represents the successful implementation of Board-approved
- 5 cost per tire diverted criterion, which has made the
- 6 program more cost effective.
- 7 Please note there are two Resolutions for the
- 8 Board to consider this afternoon on this item. First with
- 9 regards to the Playground Cover Grant award, staff
- 10 recommends the Board award \$798,719 to six identified
- 11 applicants on List A in Resolution 2005-97. Furthermore,
- 12 staff requests the Board conditionally approve the ranking
- 13 of projects on List B to be awarded funds, should
- 14 allocated funds become available, or at the Board's
- 15 discretion during reallocation.
- 16 With regards to the Waste Tire Track and other
- 17 Recreational Surfacing Grant, staff recommends the Board
- 18 approve the award of \$800,000 to nine identified
- 19 applicants in List A of the Resolution 2005-102.
- 20 Furthermore, staff requests the Board conditionally
- 21 approve the ranking of projects on List B to award funds,
- 22 should allocated funds become available or at the Board's
- 23 discretion at reallocation.
- 24 In conclusion, staff requests the Board approve
- 25 Resolutions 2005-97 and 2005-102.

- 1 CHAIRPERSON MARIN: Okay. Are there any
- 2 questions? Is there a motion?
- BOARD MEMBER PEACE: I don't have any questions.
- 4 I want to say, even with the cost per tire criteria that
- 5 we put into place, both programs were still
- 6 oversubscribed.
- 7 And I guess I have to say I was kind of saddened
- 8 to read that article that was in the paper this morning
- 9 about, you know, the playground being vandalized.
- 10 But other than that, I don't have anything.
- 11 CHAIRPERSON MARIN: If I might just add, it is
- 12 very sad. It's sad that arsonists would utilize a
- 13 playground to advance whatever statements they want to
- 14 make. It's just very, very tragic. I'm happy to know
- 15 that nobody was injured. I just think it's really -- I
- 16 feel the same way when they do anything to libraries or
- 17 schools. This is for children, for crying out loud.
- 18 It sounds to me, from reading the article, that
- 19 somebody has an agenda, that there's -- it's very tragic.
- 20 Very tragic.
- 21 But nevertheless, what I do want to say, thanks
- 22 for pushing the fact lower the cost per tire to \$15. And
- 23 I'm actually looking forward to maybe next year further
- 24 reducing that so we get more tires out of there per dollar
- 25 or per millions of dollars that we have out there.

102

- 1 Without any further discussion, is there a
- 2 motion?
- 3 BOARD MEMBER PEACE: I would like to move
- 4 Resolution Number 2005-102, Consideration of the Grant
- 5 Awards for the Waste Tire Track and Other Recreational
- 6 Surfacing Grants for Fiscal Year 04-05.
- 7 BOARD MEMBER MULÉ: Second.
- 8 BOARD MEMBER PEACE: Should I do it one at a
- 9 time?
- 10 CHIEF COUNSEL CARTER: It would be better to do
- 11 them separately.
- 12 CHAIRPERSON MARIN: So first is the 102.
- BOARD MEMBER WASHINGTON: Second.
- 14 CHAIRPERSON MARIN: Moved by Peace, seconded by
- 15 Mr. Washington.
- 16 Call the roll.
- 17 EXECUTIVE ASSISTANT JIMENEZ: Peace?
- BOARD MEMBER PEACE: Aye.
- 19 EXECUTIVE ASSISTANT JIMENEZ: Mulé?
- 20 BOARD MEMBER MULÉ: Aye.
- 21 EXECUTIVE ASSISTANT JIMENEZ: Washington?
- BOARD MEMBER WASHINGTON: Aye.
- 23 EXECUTIVE ASSISTANT JIMENEZ: Marin?
- 24 CHAIRPERSON MARIN: Aye.
- 25 BOARD MEMBER PEACE: I'd like to move Resolution

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 2005-97, Consideration of the Grant Awards for the Waste
- 2 Tire Playground Cover Grant Program, Fiscal Year
- 3 2004-2005.
- 4 BOARD MEMBER WASHINGTON: Second.
- 5 BOARD MEMBER MULÉ: Second.
- 6 CHAIRPERSON MARIN: Moved by Peace, seconded by
- 7 Mulé.
- 8 Without objection, that will be the unanimous
- 9 pleasure of this Committee.
- 10 Okay. Item 21.
- 11 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 12 Item 21 is Consideration of Scope of Work for
- 13 Agreement with the California Highway Patrol to Conduct
- 14 Enhanced Enforcement, Security Assistance, Education,
- 15 Training, Investigative Assistance, and Surveillance for
- 16 the Waste Tire Enforcement Program, Tire Recycling
- 17 Management Fund, Fiscal Year 2004-2005.
- 18 This agenda item, Scope of Work, and Resolution
- 19 have been revised to reflect the direction discussed at or
- 20 received at the Special Waste Committee meeting.
- 21 Specifically, the Scope of Work has been revised to make
- 22 it more explicit that all tasks are to be conducted under
- 23 the direction of Board staff, and the term of the
- 24 agreement is to run through June 30th, 2007. The
- 25 Resolution has been revised to make it clear that fiscal

- 1 year 2004-05 funding is to be used to support the CHP work
- 2 in the 05-06 and 06-07 fiscal years. The Resolution of
- 3 the agenda item also reflects the requested funding for
- 4 this effort is to be reduced from 400,000 to 375,000.
- 5 In conclusion, staff recommends the Board approve
- 6 Resolution 2005-99 as revised.
- 7 CHAIRPERSON MARIN: Very good, Mr. Lee.
- 8 Is there any discussion on this item?
- 9 Ms. Peace.
- 10 BOARD MEMBER PEACE: Before I make the motion, do
- 11 I just say revised, or is this revision two?
- 12 CHIEF COUNSEL CARTER: I don't have the revised
- 13 copy, so I'm not certain what's on either.
- 14 CHAIRPERSON MARIN: I have the revised -- the
- 15 revised, revised.
- BOARD MEMBER PEACE: Is it revised, revised, or
- 17 just say revised.
- DEPUTY DIRECTOR LEE: It should be just revised.
- 19 The confusion was staff had attempted to bring some
- 20 changes to the item before the Committee meeting. Those
- 21 weren't noticed in BAWDS. So this basically is the first
- 22 revision that appears in BAWDS, the one that you have
- 23 before you this afternoon.
- 24 BOARD MEMBER PEACE: I'd like to move Resolution
- 25 Number 2005-99 revised.

- 1 BOARD MEMBER MULÉ: Second.
- 2 CHAIRPERSON MARIN: Moved by Peace, seconded by
- 3 Mulé.
- 4 And we'll substitute the previous roll call.
- 5 Okay, the next item.
- 6 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 7 CHAIRPERSON MARIN: Actually, you know, before we
- 8 go, I'd really like to appreciate the hard work. I kept
- 9 calling him Bernie, and it's not Bernie. Where is
- 10 Mr. Hanna? Thank you so very much. He worked so hard,
- 11 Darryl. Darryl Hanna. Thank you so very, very much for
- 12 all your hard work.
- I told him I would do that. Didn't I advise you
- 14 I would do that? Thank you so very much.
- 15 Okay. Thank you, Mr. Lee.
- DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 17 Board Item 22 is Consideration of Adoption of
- 18 Negative Declaration and Approval of the Beebe Family
- 19 Ranch Waste Tire Site Remediation Project.
- 20 The Beebe Family Ranch site, along with several
- 21 other sites referred to as the Sonoma sites, constitute
- 22 the largest known remaining tire piles in the state of
- 23 California. The owners of these sites contend the tires
- 24 were placed for legitimate erosion control purposes under
- 25 the osmosis of a local governmental entity, Soil

- 1 Conservation District, and well before the advent of laws
- 2 regulating tire use and disposal by the Board.
- 3 Among other considerations, concerns of
- 4 environmental impacts associated with the tire cleanup
- 5 slowed progress on remediation. Giving due deference to
- 6 the landowners' arguments and the environmental
- 7 sensitivity, in July 2003, the Board approved the
- 8 possibility of a negotiated cost recovery of tire
- 9 remediation costs, with the landowners' commitment to
- 10 secure all necessary permits and pay for any necessary
- 11 environmental mitigation measures.
- 12 Today's action is a request for the Board to
- 13 approve adoption of the Negative Declaration prepared
- 14 under the direction of Board staff, in fulfillment of the
- 15 Board's CEQA lead agency responsibility on this project.
- 16 In addition, as the item includes consideration of
- 17 approval of the project, Ms. Karen Gerbosi will provide an
- 18 update at today's Board meeting with respect to the Beebe
- 19 Family Ranch fulfilling the conditions previously set by
- 20 the Board for negotiated cost recovery, after which the
- 21 Board may retire to closed session to deliberate a
- 22 decision on an offer of compromise as to this matter.
- 23 I'll ask Bob Fujii to make the remainder of the
- 24 staff presentation.
- 25 SPECIAL WASTE DIVISION SUPERVISOR FUJII: Good

- 1 afternoon, Board members. Bob Fujii, Special Waste
- 2 Division.
- 3 Just adding a few comments to what Jim had said.
- 4 All things going well, we're scheduled to begin
- 5 remediation of this site in June of this year. Be the
- 6 first one that we're going to be doing in this area. And
- 7 it's due in large part to the efforts of this landowner
- 8 who was diligent and kept on top of the environmental
- 9 issues on this particular site. There are very
- 10 complicated environmental issues associated with a lot of
- 11 the sites. And it's in large part due to her efforts
- 12 we're going to be doing this site hopefully in June. At
- 13 this point in time, Jim pretty much covered his
- 14 presentation. Be happy to answer any questions.
- 15 CHAIRPERSON MARIN: Are there any questions?
- 16 BOARD MEMBER WASHINGTON: Madam Chair, not so
- 17 much any questions. But, Madam Chair, let me say publicly
- 18 I really do appreciate the efforts on behalf of Karen
- 19 Gerbosi and all the efforts she has made.
- 20 When I came to this Board, one of the first
- 21 projects I had to go to was to go out to Sonoma tire
- 22 sites. And she was one of them who was open, and she was
- 23 really eager to get this thing done. So I am very
- 24 appreciative to her for all her efforts to try to conclude
- 25 this situation that we have before us. And I just want to

- 1 tell you, Karen, thank you so much for working with us to
- 2 help remediate this project that we're trying to conclude
- 3 now. Thank you.
- 4 CHAIRPERSON MARIN: Okay. Thank you. I think
- 5 we've all been to that site. And we appreciate the work
- 6 that you have done. I think as far as we're all
- 7 concerned, we wish all of this would have happened a few
- 8 months ago, if not a few years ago. But here we are.
- 9 And so what we're going to do is we're going to
- 10 approve the Resolution 2005-100, and then the closed
- 11 session -- because there are items in closed session,
- 12 we're going to hold on other items. We're going to hold
- 13 our closed session after we finish the Board agenda. So I
- 14 don't want to break it for this and then come back. So
- 15 we're just going to continue. But you don't need us to do
- 16 anything now, except approve this Resolution right now?
- 17 DEPUTY DIRECTOR LEE: Yes. Of course,
- 18 Ms. Gerbosi is prepared to speak with regards to
- 19 fulfilling the conditions the Board has imposed for the
- 20 negotiated cost recovery, and that should probably occur
- 21 in open session.
- 22 CHAIRPERSON MARIN: Okay. Do you want to come in
- 23 and address the Board, Ms. Gerbosi?
- MS. GERBOSI: Yes, I do.
- 25 CHAIRPERSON MARIN: Thank you for being here.

- 1 MS. GERBOSI: You're very welcome. It's been a
- 2 long time coming. Good afternoon, Madam Chair and members
- 3 of the Board. My name is Karen Gerbosi. And I'm here
- 4 today in support of Resolution 2005-100 and to present
- 5 information to facilitate the Board's consideration of
- 6 negotiated cost recovery for our project.
- 7 I represent the Beebe Family Ranch, which is
- 8 owned by my brother, my sister, and me. And the ranch has
- 9 been in our family since 1954, over 50 years. We are one
- 10 of the legacy tire sites in Sonoma County. In the '70s,
- 11 my father began accepting used tires to stop erosion in
- 12 the adobe ravines on our ranch. Using tires was a common
- 13 practice. It was recommended by the Soil Conservation
- 14 District and could be delivered at no cost.
- 15 As stated in the Cleanup and Abatement Order, in
- 16 recommending the beneficial reuse of waste tires as
- 17 erosion control, the Soil Conservation District was
- 18 exercising its legislative authority to provide landowners
- 19 with guidance as to soil conservation measures on behalf
- 20 of the State. At that time, it was a perfect solution.
- 21 My father was in poor health. And after he died,
- 22 my mom determined there were sufficient tires to
- 23 accomplish the objective, and told the tire haulers to
- 24 stop. They ignored her instructions and were able to
- 25 bring more trucks on our property undetected since her

- 1 home was over a mile from the tire site. When she
- 2 happened to encounter a truck leaving our property, she
- 3 did what she could to find out where the drivers were
- 4 coming from, getting license plate numbers, and
- 5 confronting truck drivers. She had her attorney write
- 6 letters demanding it stop and was eventually successful.
- 7 The last tires were put on our ranch over
- 8 20 years ago. This accepted practice required no
- 9 documentation, authorization, or permits, and there was no
- 10 regulations prohibiting this practice until 1992.
- 11 However, I think it's also fair to acknowledge
- 12 that even though these tires are now a problem and must be
- 13 removed, my father's purpose with placing them in our
- 14 ravines has been accomplished. If he had done nothing and
- 15 just let nature take its course, a lot of pasture land
- 16 would now have washed downstream over the past 25 years.
- When my mom died, I became manager of our ranch.
- 18 In early 2000, I began meeting with the owners of the
- 19 other legacy tire sites under the direction of the
- 20 Southern Sonoma County Resource Conservation District, the
- 21 RCD.
- 22 After a public workshop on the Sonoma County
- 23 legacy waste tire sites in late 2002, we retained an
- 24 engineering firm to prepare a detailed site survey. We
- 25 also retained Diane Renshaw to prepare a biological survey

- 1 and jurisdictional wetland surveys. These two surveys
- 2 require site evaluation during all four seasons of the
- 3 year and were not completed until late 2003. These
- 4 surveys, along with the mapping performed by EBA, provide
- 5 the foundation for various permits, applications, and our
- 6 restoration and erosion control design.
- We retained these and other experts on our own
- 8 and well before the July 2003 Board Resolution and
- 9 subsequent willingness to negotiate agreement. We
- 10 contracted to have these studies and information prepared,
- 11 because we knew that they were needed to plan our project
- 12 and apply for the necessary permits.
- 13 In December of 2003, we submitted the wetland
- 14 delineation to the U.S. Army Corps and received their
- 15 official wetland determination in March of 2004.
- 16 In 2004, we retained a geotechnical firm to
- 17 perform test borings and lab work that were needed for the
- 18 grading plans and other restoration and erosion control
- 19 work. We also retained a firm to develop a site
- 20 restoration and erosion control plan and received a tire
- 21 removal work plan from the Board's tire removal
- 22 contractors.
- 23 The reports and plans developed by our
- 24 professionals supported the permit applications we
- 25 submitted eight months ago in August of 2004. The

- 1 previous year and a half of work had to be accomplished to
- 2 provide the necessary documents for our applications.
- 3 We submitted information for the CEQA initial
- 4 study checklist and applications to the California Fish
- 5 and Game, Regional Water Quality Control Board, U.S. Army
- 6 Corps of Engineers, and Sonoma County PRMD. We also
- 7 provided plans to the U.S. Fish and Wildlife and the
- 8 California State Water Resources Control Board. We've
- 9 applied for permits, approvals, and determinations from
- 10 seven different federal, state, and county agencies.
- 11 A key factor -- this is in response to your
- 12 question last Wednesday. A key factor in why it has taken
- 13 so long to get where we are now is how long some of the
- 14 studies take. For instance, the biological survey had to
- 15 be conducted through all four seasons, and the processing
- 16 of some of the permits, which has now taken eight months
- 17 so far and we still haven't completed them all.
- 18 Early in this process, we met with other tire
- 19 site landowners and the RCD. Initially, we had hoped that
- 20 working with this group would be useful. However, we
- 21 found that we weren't in agreement on strategy and issues
- 22 concerning CEQA lead agency.
- In early 2004, the Board resolved the lead agency
- 24 matter by committing to be CEQA lead agency for our
- 25 project. We then stopped meeting with the RCD and the

- 1 other landowners since we wished to be more proactive. We
- 2 were well underway with completing the wetlands
- 3 delineation and biological assessment for our site when
- 4 the Board passed Resolution 2003-383 establishing the
- 5 Group I tire sites and then issued each site a Cleanup and
- 6 Abatement Order and an acknowledgement of willingness to
- 7 negotiate agreement.
- 8 It is now eight months since we submitted our
- 9 applications. Some of them are complete, and we are
- 10 handling the last details on the others. For instance,
- 11 the Regional Water Quality Control Board requires the CEQA
- 12 document that will be provided with the Board's approval
- 13 of Resolution 2005-100.
- 14 We have been very cooperative with the Board and
- 15 Board staff and have worked very hard to be partners in
- 16 the accomplishment of this project. I believe we have
- 17 been a model for how citizens can work together
- 18 successfully and productively with the Board.
- 19 We considered bids from six different grading
- 20 contractors and site restoration firms. We've negotiated
- 21 contracts with circuit right of productions for our site
- 22 restoration for \$147,000, with Campbell Grading for
- 23 \$108,000, with EBA Engineering for project management for
- 24 another \$30,000. In total, we have contractual
- 25 obligations for almost \$300,000.

- 1 We're in the process establishing contracts for
- 2 erosion control materials and labor, irrigation,
- 3 maintenance, site preparation, pre-construction red-legged
- 4 frog survey, and biological monitoring. These services
- 5 are expected to cost another additional \$150,000.
- 6 Allowing for contingencies, we believe we will spend
- 7 almost a half a million dollars to accomplish this
- 8 project, and this is in addition to the \$160,000 we've
- 9 already spent.
- 10 Our financial details are in documents that we
- 11 gave to Steve Levine of your Legal Office. I understand
- 12 from Steve that he and Board staff have reviewed the
- 13 documentation we've provided and found it to be
- 14 sufficient.
- These are not funds that any of us have. In
- 16 fact, my brother and sister and I expect that each of us
- 17 is going to have to take out a second mortgage on our home
- 18 to provide the cash that we need to do this project.
- 19 We also wish you to take into consideration the
- 20 relationship of our expenses to the market value of our
- 21 property, which is estimated at \$825,000. When our
- 22 property is restored, we expect we will sell it to repay
- 23 the loans we've taken out and to satisfy the State's lien
- 24 for cost recovery. It is our fervent hope that our loans
- 25 and the lien for cost recovery don't exceed the market

- 1 value of our property. I ask that you take into
- 2 consideration our outstanding cooperation with the Board,
- 3 all the work we've done, and our extensive expenses.
- Bob Fujii has worked with us through this whole
- 5 process and can also tell you about our teamwork and all
- 6 of our efforts.
- 7 In closing, I urge approval of Resolution
- 8 2005-100, and I request your negotiations of as favorable
- 9 a cost recovery formula as possible, considering our many
- 10 positive mitigating factors.
- 11 Thank you very much for your time and
- 12 consideration. We greatly appreciate the Board's
- 13 continued support on this very challenging project. We're
- 14 very satisfied with the support that has been shown us by
- 15 Board staff, particularly Albert Johnson and Bob Fujii.
- 16 And, of course, we would love to have the Board visit our
- 17 tire site when removal begins in June. Thank you very
- 18 much. And do you have any questions?
- 19 CHAIRPERSON MARIN: Thank you, Ms. Gerbosi. I
- 20 really appreciate it.
- 21 And the item before us is just a Resolution.
- 22 Later, once we finish our Board meeting, we'll go into
- 23 closed session and discuss the recovery options that we
- 24 have.
- 25 But with that, unless there is any other further

- 1 comments, is there a motion?
- BOARD MEMBER MULÉ: I'd like to move Resolution
- 3 2005-100.
- 4 BOARD MEMBER PEACE: Second.
- 5 CHAIRPERSON MARIN: Moved by Ms. Mulé and
- 6 seconded by Ms. Peace.
- 7 Without objection, we'll substitute the previous
- 8 roll call.
- 9 Thank you.
- 10 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 11 Board Item 23 is Consideration of the Adoption of
- 12 Proposed Emergency Regulations and Request for Direction
- 13 to Formally Notice Amendments to the California Uniform
- 14 Waste and Used Tire Manifest System.
- This item was heard before the Special Waste
- 16 Committee. Various clarifying revisions to the proposed
- 17 regulations were provided to the Committee on an errata
- 18 sheet, and others were discussed verbally. At the request
- 19 of staff, this item was held over to be heard at today's
- 20 Board meeting to allow time for compilation of all
- 21 proposed changes into a revised Attachment 2, which you
- 22 have before you. These clarifying changes proposed by
- 23 staff appear as highlighted areas, and all changes from
- 24 the existing regulations appear in strike out and
- 25 underline.

- 1 As you will note, these changes for the most part
- 2 are to make more explicit that haulers may use their
- 3 existing manifest in complying with the electronic data
- 4 transfer and web-based reporting options available under
- these regulations, as long as they contain all the
- 6 necessary manifest information and have been pre-approved
- 7 by Board staff.
- 8 In conclusion, staff believes these changes
- 9 effectively capture the intent of the Board to minimize
- 10 demands on stakeholders and to facilitate their interest
- 11 in and use of the conventional EDT or web-based EDT
- 12 options. However, if the Board feels that these revisions
- 13 do not go far enough in clarifying intent, please take
- 14 into consideration these are emergency regulations only
- 15 and additional opportunities will present themselves for
- 16 further clarifying the language, if necessary, as we go
- 17 through the process of developing the final regulations.
- 18 That concludes staff's presentation. Excuse me.
- 19 I would like to introduce Tom Micka to the respond to the
- 20 Board's questions on the specifics.
- 21 CHAIRPERSON MARIN: Thank you, Tom.
- I know we went through this with Special Waste,
- 23 and I believe are pretty satisfied now.
- 24 BOARD MEMBER PEACE: Well, actually --
- 25 CHAIRPERSON MARIN: I misread.

- 1 BOARD MEMBER PEACE: I saw what they did, and I
- 2 see the intent is there. But some of the things still
- 3 aren't as clear. The language still isn't as clear and
- 4 consistent as I would like to see. And parts of where
- 5 they made the changes, it still says "form." Some parts
- 6 say "EDT form." So it's not consistent, so we don't know
- 7 if they're talking about the same thing. And nowhere
- 8 still does it say that the hauler can use their own
- 9 invoice if they're using the EDT system or web-based
- 10 system if it's approved by the Board. I know the intent
- 11 is there.
- 12 So what I'm suggesting we do is go ahead and
- 13 adopt the emergency regulations the way the staff has them
- 14 here, and then we'll work with staff to make the
- 15 clarifying changes before we put through the final
- 16 regulations.
- 17 CHAIRPERSON MARIN: Okay. Let me ask you,
- $18\,$ because this is -- as long as the intent is there, that
- 19 would cover us from a legal perspective; is that correct?
- 20 I mean, the intent is very clearly specified there.
- 21 CHIEF COUNSEL CARTER: I understand that the
- 22 intent and the language can be read in such a way that we
- 23 feel comfortable that the intent is identified and
- 24 understandable to third parties.
- 25 CHAIRPERSON MARIN: To me, that would be the most

- 1 important thing. So long as the language of intent is
- 2 clear, then it's a lot easier to deal with. So if that
- 3 obstacle, if you will, or that little struggle is clear,
- 4 then we should be okay.
- 5 But I agree with you. I think for the permanent
- 6 regulations, there should be no doubt anywhere as to what
- 7 we really mean here. But I think that if the intent is
- 8 clear, then it should be okay. Okay.
- 9 BOARD MEMBER PEACE: I would like to make sure
- 10 that staff would work with my office and the Special Waste
- 11 Committee, make sure before they put through the final
- 12 regulations that everything is clear.
- 13 CHAIRPERSON MARIN: You know what I might
- 14 suggest? If you have specific language that you think
- 15 makes it abundantly clear, that you provide that to staff.
- 16 BOARD MEMBER PEACE: I do, and I will provide my
- 17 marked up copy.
- 18 CHAIRPERSON MARIN: If I read it, I'd probably
- 19 say, what does she mean? I'm kidding.
- 20 DEPUTY DIRECTOR LEE: We understand the Board's
- 21 intent, so we concur with Ms. Peace's suggestion to work
- 22 with her and her staff again before we promulgate the
- 23 final set of regulations. I would hope it's clear to the
- 24 Board that staff was -- we share the Board's desire,
- 25 again, to make the EDT program workable. And we clearly

- 1 have the intention that the EDT and web based be such that
- 2 the haulers can use their own manifests in lieu of -- kind
- 3 of use their own invoices in lieu of the CTL form.
- 4 CHAIRPERSON MARIN: We made that very clear,
- 5 especially at the workshops and at the Tire Conference,
- 6 didn't we?
- 7 I'm going to put Terry Leveille on the spot. I
- 8 don't like to do that often, but Terry can handle it. Are
- 9 you pretty satisfied that your customers, your clients,
- 10 and people that would have to fill this out that they know
- 11 what the intent here is?
- 12 MR. LEVEILLE: Madam Chair, Terry Leveille, TL &
- 13 Associates representing the California Tire Dealers, BAS
- 14 Recycling, and Lakin Tire West.
- 15 I have sent them copies of what was going through
- 16 the Committee with some -- I think they have the errata
- 17 sheet with it. And at this point, I haven't heard
- 18 anything back.
- 19 I've looked at it. It seems like -- for the tire
- 20 dealers, particularly, they're going to enjoy it, because
- 21 basically it takes them off the hook. And Lakin, of
- 22 course, works with the EDT process, which is more advanced
- 23 than the web based. And so they don't have any problems
- 24 with it. So as far as the tire dealers are concerned,
- 25 they seem to be very happy.

121

- 1 CHAIRPERSON MARIN: I would ask you, Terry, if
- 2 when we're making the permanent regulations, if there's
- 3 language that you think that would make it even further --
- 4 that would offer more clarity then what it is, that you
- 5 would submit that language.
- 6 MR. LEVEILLE: This is subsequent to the
- 7 emergency regulations? I think what we're going to find
- 8 with emergency regulations is if people come out of the
- 9 woodwork, we're going to start seeing some stuff. But for
- 10 the most part, I haven't heard any complaints.
- 11 CHAIRPERSON MARIN: Excellent. Thank you very
- 12 much.
- With that --
- 14 BOARD MEMBER PEACE: I guess with that being
- 15 said, I'm happy to move Resolution Number 2005-101,
- 16 Consideration of Adoption of Proposed Emergency
- 17 Regulations and Request for Rulemaking Decision to
- 18 Formally Notice Amendments to the California Uniform Waste
- 19 and Used Tire Manifest System.
- 20 BOARD MEMBER MULÉ: Second.
- 21 CHAIRPERSON MARIN: Moved by Peace and seconded
- 22 by Mulé.
- 23 And we will substitute the previous roll call.
- Okay. Next item.
- DEPUTY DIRECTOR LEE: Thank you, Madam Chair.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 Board Item 24 is Consideration of the Grant
- 2 Awards for the Waste Tire Enforcement Grant Program for
- 3 Fiscal Year 2004-05. This item was heard before the
- 4 Special Waste Committee and is recommended for fiscal
- 5 consent.
- 6 Staff is pleased to note that with program
- 7 improvements to improve overall program efficiency
- 8 approved by the Board last fall, staff was successful in
- 9 improving local tire jurisdiction coverage in the state
- 10 population from 59 percent to 71 percent with the
- 11 inclusion of the city of Los Angeles and the city and
- 12 county of San Francisco, among others.
- 13 There was one proposed revision discussed with
- 14 the Special Waste Committee to change the name of one
- 15 applicant, the City of Chowchilla, to Madera County. This
- 16 reflects Chowchilla will be a participant in the regional
- 17 application submitted by Madera County. So that
- 18 clarifying change has been noted in the revised Resolution
- 19 you have before you.
- In conclusion, staff requests the Board to
- 21 approve \$5,249,334.77 to 38 identified applicants and
- 22 approve Resolution 2005-98 as revised.
- 23 CHAIRPERSON MARIN: Thank you, Mr. Lee.
- Is there any questions regarding this item?
- Is there a motion to move it?

- 1 BOARD MEMBER PEACE: I would like to move --
- 2 first I'd like to say staff has done a great job getting
- 3 71 percent of the state covered. And hopefully we're
- 4 going to get San Diego in next time. Good job.
- 5 So I'd like to move Resolution 2005-98 revised,
- 6 Consideration of the Grant Awards for the Waste Tire
- 7 Enforcement Grant Program for Fiscal Year 2004-2005.
- 8 BOARD MEMBER MULÉ: Second.
- 9 CHAIRPERSON MARIN: Moved by Peace and seconded
- 10 by Mulé.
- 11 Without objection, we will substitute the
- 12 previous roll call.
- That's all your items, Mr. Lee?
- 14 DEPUTY DIRECTOR LEE: Yes, it is, Madam Chair.
- 15 CHAIRPERSON MARIN: The only thing I would like
- 16 to add regarding tires and the grants and the loans and
- 17 everything that we do with that, I know that the Five-Year
- 18 Plan is coming up. And there was a discussion that maybe
- 19 we could move it up to June to approve that. And the
- 20 reason that I mentioned that at the Committee meeting is
- 21 because I had some concerns about maybe we could do
- 22 certain things in the grants arena that will facilitate --
- 23 that will make it easier for jurisdictions.
- 24 And one of the things -- there are three things
- 25 that I want to see on the Tire Plan. For example, there

- 1 are some grants that have -- there are limitations. There
- 2 is a 50,000 cap. However, a jurisdiction can get up to
- 3 \$150,000. So, in effect, they can get three grants. And
- 4 maybe there's a way that we can combine so that a city,
- 5 instead of submitting three different grant applications,
- 6 can submit one application for three projects. And,
- 7 therefore, staff is not managing three different
- 8 contracts, but rather one contract with three different
- 9 projects.
- There may be a possibility where we know that
- 11 some jurisdictions are going to apply for a grant this
- 12 year and next year. So instead of for them to apply
- 13 two years, maybe we could have one application for
- 14 two years. So reducing not only staff's time, but more
- 15 importantly, making it easier for the jurisdictions,
- 16 because they have to manage, you know, all of these
- 17 different contracts.
- 18 So I have heard loud and clear the message from a
- 19 number of jurisdictions that, with all our great desire to
- 20 give them some of the money, it makes their job very
- 21 difficult. And we should be able to reduce the amount of
- 22 time that they spend and certainly that we spend in
- 23 providing these moneys. For some of them, it's not worth
- 24 it to apply for \$25,000 in teeny-weeny little places when
- 25 it's taking them in staff time and all of that -- you all

- 1 agree. Everybody agrees here.
- 2 So what I was hoping to do -- and I know that one
- 3 of the things that I mentioned, it would give us enough
- 4 time for us if we move the Tire Plan until June to make
- 5 these accommodations. Now, if staff can work some of this
- 6 into the Tire Plan before it comes before the May meeting,
- 7 then we should have no problem adopting it. And in
- 8 addition, I'm going to say it from the dias, but unless
- 9 somebody disagrees with me, I want the post date mark on
- 10 the grants to be the form of acceptance.
- BOARD MEMBER PEACE: Versus the in date.
- 12 CHAIRPERSON MARIN: Versus the 2:00 or 3:00 or
- 13 4:00 in somebody's office or in the corner of which
- 14 building.
- 15 So without making this a big deal, is this the
- 16 pleasure of the Board? It's not an action item, but staff
- 17 gets the drift. Right?
- 18 EXECUTIVE DIRECTOR LEARY: Drift gotten, Madam
- 19 Chair.
- 20 CHAIRPERSON MARIN: Okay, great. Nothing more
- 21 said about that.
- 22 BOARD MEMBER PEACE: So thank you, Madam Chair.
- 23 So we will hear the Five-Year Plan revision item next
- 24 month in May, and we'll make sure as we implement the
- 25 Five-Year Plan through our scopes of work and through our

- 1 scoring criteria that the staff and the Special Waste
- 2 Committee will be looking for ways to make the grant
- 3 process more streamlined and more efficient for the our
- 4 grantees.
- 5 DEPUTY DIRECTOR LEE: That's correct. And staff
- 6 concurs with that approach.
- 7 CHAIRPERSON MARIN: Any further discussion on
- 8 this item, Special Waste? No more. Okay.
- 9 Next item, Mr. Leary. This would be Item Number
- 10 26.
- 11 (Thereupon an overhead presentation was
- 12 presented as follows.)
- 13 EXECUTIVE DIRECTOR LEARY: Good afternoon, Madam
- 14 Chair and members. Item Number 26 is a Discussion of
- 15 Priority Activities for the Next 18 Months.
- 16 Madam Chair, as you will recall, the members and
- 17 I and Chief Deputy Director Julie Nauman attended a
- 18 planning workshop back in January where we talked about a
- 19 number of things, one of which were defining some
- 20 priorities for this organization, particularly priorities
- 21 in the short term. But also discussed there and in
- 22 subsequent meetings was much discussion about the
- 23 development of performance measures.
- 24 This item before you today is to kind of provide
- 25 some feedback back to you, the Board, as leaders of our

- 1 organization, as to what we offer for your consideration
- 2 or your discussion, our ideas for these priority
- 3 activities, and some discussion of performance measures
- 4 for some of the activities that we do.
- 5 But first before I go any further, I do want to
- 6 point out this was a late developing item and there are
- 7 actually two pieces to it. There's copies of our Power
- 8 Point presentation available to you and to our
- 9 stakeholders here in the back of the room, as well as a
- 10 handout providing some detail as to the four action plans
- 11 that we're proposing to discuss here in this agenda item.
- 12 --000--
- 13 EXECUTIVE DIRECTOR LEARY: Today I want to
- 14 cover -- basically, I touched on the background already.
- 15 What I want to provide to you today is some delineation of
- 16 what we think are current high priority activities within
- 17 our organization, and more importantly some performance
- 18 measures for those activities, also to discuss some
- 19 proposed action plans, priority activities, moving into
- 20 the future that are well defined in those action plans and
- 21 a result of some of the discussion that occurred back in
- 22 January.
- 23 And thirdly is much of the discussion of the
- 24 Board over the last several months has been about moving
- 25 this organization and moving these Board meetings to more

- 1 policy-driven discussions and moving possibly away from
- 2 the idea of perfunctory or rubber stamp items that have
- 3 come before the Board.
- 4 So I'm going to offer to you today as part of
- 5 this little presentation some thoughts on some policy
- 6 areas that we may focus on in the coming months and then
- 7 what might our next steps be following today's agenda
- 8 discussion.
- 9 --000--
- 10 EXECUTIVE DIRECTOR LEARY: In terms of current
- 11 priorities, we have for your thoughts and discussion today
- 12 some performance measures for some of the high priority
- 13 activities and examples of measures associated with
- 14 current work, and then some detail about some of the
- 15 future work in terms of determining other performance
- 16 measures in regards to current priorities. Currently, we
- 17 measure --
- 18 --000--
- 19 EXECUTIVE DIRECTOR LEARY: -- a variety of
- 20 program activities in a variety of ways. We complete the
- 21 mandated activities. And that's, of course, noted in the
- 22 context of agenda items. We report on sites being cleaned
- 23 up. We report on grants awarded. And we are able to
- 24 determine the number of jobs created whenever we provide a
- $25\,$ loan. So we do do some measurement along the way. And I

- 1 think among the BDOs we are noteworthy in the sense we've
- 2 always tracked our performance related to diversion and
- 3 disposal, where we probably lead the country in terms of
- 4 measurement of recycling and diversion from landfills.
- 5 That's fundamental to our culture. And now we are moving
- 6 forward in a way that will provide further performance
- 7 measures for other activities.
- 8 --00--
- 9 EXECUTIVE DIRECTOR LEARY: In the Permitting and
- 10 Enforcement Division, we offer to you some of our thinking
- 11 as to things we might measure as being high priorities
- 12 within that division. These are simply a sample for your
- 13 thoughts and reaction. We have many others we either have
- 14 developed or are in the process of developing at each of
- 15 our major program divisions.
- 16 For instance, in Permitting and Enforcement, LEA
- 17 evaluations are key. And we commit as a performance
- 18 measure to complete all LEA evaluations in the next cycle
- 19 within the mandated three-year time frame.
- In regards to landfill inspections, we have, as
- 21 noted in the 2001 enforcement audit by the LEOs, we were
- 22 delinquent in completing all of our 18-month landfill
- 23 inspections on time. We think a good performance measure
- 24 is to complete 100 percent of those inspections on time,
- 25 in addition to increase performance of LEAs, our partners

- 1 in enforcement, and their submittal of inspection reports
- 2 within the 30-day required time frame for over 95 percent.
- 3 Again, we're providing you the activity and how
- 4 we propose to be measured and how we perform for the
- 5 future. And I'm joined by all of the Executive Team, and,
- 6 in fact, all the managers of this organization have been
- 7 involved in this effort in asking you to hold us
- 8 accountable to these kinds of performance measures.
- 9 --000--
- 10 EXECUTIVE DIRECTOR LEARY: In the Waste Tire
- 11 Management, let me go to the second bullet first. You all
- 12 have been very involved in the development of the upcoming
- 13 Five-Year Tire Plan, and I know the importance of
- 14 performance measures has conveyed itself into that
- 15 Five-Year Tire Plan. And I want to express our
- 16 appreciation for your support of moving that area and
- 17 acknowledge the hard work of our staff in developing
- 18 performance measures for the various activities within the
- 19 Five-Year Tire Plan.
- 20 So much at the executive level of implementation
- 21 of tire management is about getting money out the door.
- 22 So we propose as kind of a general performance measure
- 23 that we will get the money out of door. On an annual
- 24 basis, we'll provide the 12.8 million or so in grant funds
- 25 for all the various activities year in and year out.

131

1 --000--

- 2 EXECUTIVE DIRECTOR LEARY: In the Waste
- 3 Prevention and Market Development, a couple of samples for
- 4 your thoughts. You heard from Shirley and the gang today
- 5 about e-waste. And we recognize how important the
- 6 approval of payment claims are. That's fundamental to the
- 7 activity of SB 20/50. We offer for your consideration a
- 8 performance measure for our e-waste program to move into
- 9 the Nordstrom's mode. We provide service. We will review
- 10 and approve, adjust and deny payment claims within 60
- 11 days. And we're hoping to rachet that down even further.
- 12 We talked a little bit about moving to web-based payment
- 13 claims and such. At least as we're starting up and on the
- 14 infancy in that program, we think 60 days is pretty
- 15 ambitious at first. But over the coming years, we can
- 16 rachet that back.
- 17 Further, we have a number of other stakeholders
- 18 that we have to review and approve, the collectors and
- 19 recyclers. And we commit to you a performance measure in
- 20 this area might be the approval of 300 collector, and 32
- 21 recyclers by January.
- In the RMDZ Loan Program, we'll commit as a
- 23 performance measure we'll assist 50 businesses each year
- 24 to start up or expand and that we will increase the
- 25 quantity of recycled feedstock used by the RMDZ businesses

- 1 by 10 percent. That causes me to point out that some of
- 2 these performance measures are not necessarily currently
- 3 in our system. In addition to striving to meet these
- 4 performance measures, we'll also develop the measurement
- 5 system by which we go by. As we commit to developing
- 6 performance measures and you holding us accountable to
- 7 them, we also in part and parcel commit to developing the
- 8 measurement system by which that accountability will be
- 9 determined.
- 10 Next slide, please.
- 11 --000--
- 12 EXECUTIVE DIRECTOR LEARY: In the DPLA area, I
- 13 think these are a couple of very ambitious performance
- 14 measures. Reduce the number of jurisdictions that submit
- 15 late annual reports by 10 percent. That implies a strong
- 16 relationship with the jurisdictions, working with them so
- 17 they don't submit late. And further, that once we receive
- 18 them, we'll review all 422 within 120 days. Again, I
- 19 think some pretty ambitious performance measures. But if
- 20 Pat Schiavo proposed them, they're okay by me.
- 21 --000--
- 22 EXECUTIVE DIRECTOR LEARY: And not to be left out
- 23 of the discussion is our Admin and Finance Program. And I
- 24 want to complement Tom and the gang for wanting to weigh
- 25 into the fray and want to participate. They commit

- 1 they'll process all invoices and claims from receipt to
- 2 transmittal to Controller's office for payment within
- 3 30 days. Pretty good performance for a State
- 4 organization.
- 5 Further, they'll reduce their internal processing
- 6 of all the service requests in the Business Services Area
- 7 by 25 percent from the current baseline. That, too,
- 8 implies measuring the time it will take to get things
- 9 done. But they wanted to be part of this effort, and I
- 10 applaud their participation.
- --000--
- 12 EXECUTIVE DIRECTOR LEARY: In terms of moving to
- 13 the future, we discussed several things in January, and
- 14 we've kind of tailored those down in four major areas.
- 15 And as I mentioned earlier, we have the proposed action
- 16 plans in the back of the room. The four are listed here:
- 17 Market assessment, green procurement, technologies
- 18 assessment, and diversion goal measurement.
- 19 Next slide, please.
- 20 --000--
- 21 EXECUTIVE DIRECTOR LEARY: Each of these action
- 22 plans define for you in their narrative generally what we
- 23 want to accomplish, who are key partners and stakeholders
- 24 in the accomplishing that activity, what's some specific
- 25 targets, tasks, and dates related to that action plan

- 1 might be, and then the critical milestones that we strive
- 2 to obtain along the way.
- 3 ---00---
- 4 EXECUTIVE DIRECTOR LEARY: The first one in the
- 5 market assessment action plan, what we want to accomplish
- 6 there is that we want to conduct market assessments
- 7 throughout California to determine why potentially
- 8 recyclable materials are not reaching established markets,
- 9 in order that we might specifically identify barriers and
- 10 opportunities for new and expanded markets.
- Next slide.
- 12 --000--
- 13 EXECUTIVE DIRECTOR LEARY: It's not on the slide,
- 14 but in the action plan we've identified clearly the
- 15 partners and stakeholders. And then there are some
- 16 specific tasks, targets, and dates that we propose that
- 17 you will hold us accountable for. And that's completing
- 18 the in-house inventory of that which we know about market
- 19 assessment, compiling those results about disposal
- 20 diversion and flow, and have them back to you and ready to
- 21 report on in July of this year.
- Then we advance that current understanding in
- 23 developing flows for materials for each region of the
- 24 state and assess the potential for additional diversion
- 25 and market opportunities by February of next year.

- I applaud the team that put this together. I
- 2 think that's pretty darn ambitious. Maybe more ambitious
- 3 than I would have done on my own on the natural. So I
- 4 think people are anxious to sink their teeth into this one
- 5 and move forward.
- --00--
- 7 EXECUTIVE DIRECTOR LEARY: Further tasks and
- 8 targets are stakeholder workshops throughout this process.
- 9 After the internal compilation, we'll meet with our
- 10 stakeholders in August. And after some of the regional
- 11 assessments are done, we will meet with our stakeholders
- 12 in March of '06.
- 13 As a result of all this activity will be to come
- 14 back to you in July next year, after we clearly understand
- 15 the nuts and bolts of how markets work in the state on the
- 16 localized regional basis. And then we'll have some ideas
- 17 for you that will help us move commodities, particular
- 18 waste types, away from disposal into diversion and help to
- 19 develop the sustainable domestic markets by July of 2006.
- 20 A quantitative, analytical approach that takes
- 21 this thing from the foundation ultimately through
- 22 sustainable domestic markets in about a year's time.
- Next slide.
- --o0o--
- 25 EXECUTIVE DIRECTOR LEARY: In the green

- 1 procurement area, we've talked often in the market
- 2 development contract arena about one-stop shopping. Once
- 3 we get our foot in the door to meet with the local elected
- 4 official or state agency official or a procurement
- 5 officer, we want to not just talk about RAC or just talk
- 6 about compost or just talk about moving to recycled paper.
- 7 We want to provide a complete toolbox how to get them from
- 8 where they are at their current stage to fully
- 9 implementing green procurement as part of their
- 10 operations.
- 11 So the first general accomplishment in this area
- 12 is to create that toolbox, to provide for government and
- 13 for the agricultural community as our outlet for compost
- 14 and get them to kind of a soup to nuts approach how to get
- 15 from where they are today to fully implementing green
- 16 procurement.
- 17 We want to increase demand for recycled content
- 18 and environmentally preferable purchasing by state and
- 19 local governments. And number one on all of our lists for
- 20 agriculture is the increased use of compost and mulch.
- 21 Next slide.
- --000--
- 23 EXECUTIVE DIRECTOR LEARY: In the long term, we
- 24 want to decrease the amount of organics disposed by
- 25 190,000 tons to achieve an additional quarter percent of

- 1 diversion by 2007. Again, implying a measurement system
- 2 we can be held accountable to and imposing to you a
- 3 performance measure for our success and a time certain.
- 4 Then C&D, we want to decrease the amount of C&D
- 5 disposed by 644,000 tons, not 643, 645, but 644, to
- 6 achieve an additional .8 percent of diversion by 2007.
- 7 And then in the tire areas, we think success will
- 8 mean when we decrease the amount of tires disposed by
- 9 10,000, or 3 percent, by the year 2007.
- 10 --00--
- 11 EXECUTIVE DIRECTOR LEARY: In short term, in the
- 12 next 12 to 18 months, which is where we're more targeted
- 13 for, we think we can interact with Caltrans to double the
- 14 amount of compost and mulch purchased by them and double
- 15 it every subsequent year through 2009.
- I hope the Director is listening to our Internet
- 17 presentation today.
- 18 Increase the recycled aggregate for Caltrans for
- 19 road base by 10 percent within the next 12 to 18 months.
- Next slide.
- 21 --000--
- 22 EXECUTIVE DIRECTOR LEARY: RAC by 5; local
- 23 government purchase of RAC by 15; and then to work with
- 24 the Department of General Services to develop more green
- 25 specifications as they go through their strategic sourcing

- 1 initiative to enhance their procurement operations. As
- 2 you know, we have staff currently imbedded at DGS working
- 3 with them day in and day out on the strategic sourcing
- 4 initiative, and we're affecting their developing of
- 5 specifications today and every day into the future. So
- 6 greening five of those particular specifications we think
- 7 is certainly doable in the next 12 to 18 months.
- 8 --000--
- 9 EXECUTIVE DIRECTOR LEARY: Technology assessment
- 10 action plan, we and the Governor, the Secretaries, and
- 11 this Board's interest in broadening and getting more
- 12 sophisticated in the waste management environmental
- 13 technology areas in general. We think we have a
- 14 regulatory responsibility to investigate all aspects of
- 15 new technologies as they come forward. So we're going to,
- 16 as a general accomplishment, strive to investigate all
- 17 aspects of anaerobic digestion, bioreactor landfills, and
- 18 all other emerging waste management technologies. That's
- 19 part of the nature of our job.
- --o0o--
- 21 EXECUTIVE DIRECTOR LEARY: In the long term, by
- 22 September of 2006, we're going to try to obtain every
- 23 piece of verified and public accessible data on emissions,
- 24 pollution controls, and environmental impacts on all
- 25 emerging technologies.

- 1 By February the following year, we hope to do
- 2 case studies around the nation and maybe even around the
- 3 world of all aspects of these emerging technologies,
- 4 including successes, failures, and impacts on recycling
- 5 markets.
- --00--
- 7 EXECUTIVE DIRECTOR LEARY: By July of this year,
- 8 we hope to adopt, through Howard and the P&E program the
- 9 RD&D regs that will allow the permitting of bioreactor
- 10 landfill projects.
- 11 By July two years later, complete the breakdown
- 12 of all the availability and type of MRF residuals. This
- 13 is a fall-out of market assessment. This is where our
- 14 action plans work together and support each other and
- 15 where our priorities make sense, because they're
- 16 interrelated.
- 17 And by July, we'll complete technical research on
- 18 anaerobic digestion also.
- 19 --00--
- 20 EXECUTIVE DIRECTOR LEARY: In diversion goal
- 21 measurement, you're all pretty familiar with the
- 22 improvements and movement toward a simpler measurement
- 23 system. We hope to provide that at your direction all
- 24 along the way for more timely and accurate indicators of
- 25 disposal reduction.

140

1 --000--

- 2 EXECUTIVE DIRECTOR LEARY: In fact, we commit by
- 3 June of this year, we'll have a staff proposal for your
- 4 consideration for this alternative measurement system,
- 5 because this is well on its way. And by September,
- 6 hopefully, you will approve our proposal for use in a
- 7 legislative process in maybe next year's legislative
- 8 session.
- 9 ---00--
- 10 EXECUTIVE DIRECTOR LEARY: We recognize there are
- 11 other action plans yet to be done and that you've clearly
- 12 identified as your high priorities in your future. We've
- 13 talked a number of times about universal waste, and we've
- 14 talked a number of times about, as recently as last week,
- 15 enhancing the training and understanding of landfill
- 16 operation and other technologies operation and how we
- 17 might move forward to enhance the statewide understanding
- 18 and betterment of the level of sophistication through
- 19 training as a Board priority.
- --000--
- 21 EXECUTIVE DIRECTOR LEARY: Then the third
- 22 component of my brief presentation today is to talk about
- 23 what kind of policy areas we can move into over the coming
- 24 months and in your efforts to develop a more policy-driven
- 25 Board. So we all recognize we have a need for Board

141

- 1 discussion and direction in a variety of areas. We'll
- 2 bring these forward to the Board.
- 3 Some of the areas are enforcement and training,
- 4 like we've touched on, not only the nuts and bolts that
- 5 will be covered by the action plan, but ultimately what
- 6 should be our philosophy and who should pay for who does
- 7 what in the training area.
- 8 We just as recently as 20 minutes ago talked
- 9 about improvements on grants program, and we probably will
- 10 have a very long, very involved policy discussion on
- 11 postmark date versus date received, I'm sure.
- 12 And then financial assurance has also been
- 13 identified through our Permitting and Enforcement Program
- 14 as something that certainly this Board should focus on and
- 15 bring our stakeholders together and talk about what
- 16 happens after 30 years at some of our landfills.
- --000--
- 18 EXECUTIVE DIRECTOR LEARY: In the current
- 19 priorities area, we'll work from this point forward with
- 20 your blessing to continue to refine existing and develop
- 21 additional performance measures for our program
- 22 activities.
- --00--
- 24 EXECUTIVE DIRECTOR LEARY: From this point
- 25 forward, with your blessing, we will take these kinds of

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 conceptual action plans and develop detailed work plans
- 2 for each of them that we will internally reallocate
- 3 resources and discuss what specifically needs to be done
- 4 to get from here to there. Some of that is already
- 5 underway. We'll develop and implement the tracking and
- 6 measurement system that I touched on earlier. And then
- 7 we'll report back to you on at least a quarterly basis, if
- 8 not more frequently.
- 9 --000--
- 10 EXECUTIVE DIRECTOR LEARY: And then as I
- 11 mentioned earlier, we do need other action plans that are
- 12 clearly high priorities for us, training and u-waste being
- 13 two of them.
- --o0o--
- 15 EXECUTIVE DIRECTOR LEARY: And then in the policy
- 16 areas, we'll, of course, agendize specific policy
- 17 discussions with your blessing today in upcoming months.
- 18 And that concludes my presentation. Welcome your
- 19 feedback and input and also that of our stakeholders.
- 20 CHAIRPERSON MARIN: Well, okay. I'm sure you
- 21 will get some feedback.
- Ms. Mulé.
- BOARD MEMBER MULÉ: Thank you, Madam Chair.
- 24 First of all, I want to thank you, Julie, and all
- 25 of the staff for all of your hard work in developing this

- 1 action plan.
- 2 As you all know, I think I've said it many times,
- 3 I'm all about plans. And I'm all about measurement and
- 4 results. And this is a very, very good start in
- 5 refocusing our efforts to get more focused and to go in a
- 6 direction that makes sense for this Board and to
- 7 ultimately reach our goal, which is to maximize diversion
- 8 here in the state of California.
- 9 And I just want to thank all of you for all of
- 10 your hard work in putting together this action plan.
- 11 We've got a long way to go, though. I mean, the devil's
- 12 in the details, as they say. And the work plans are
- 13 really going to be the heart and sole of all this with
- 14 specific work tasks and time lines.
- I do have a couple of questions. And you don't
- 16 have to answer this right now, because I don't want to put
- 17 anybody on the spot. But like, for example, when I was
- 18 reading through this on the RMDZ and loans, it says,
- 19 "assist 50 businesses each year to start up or expand."
- 20 Well, what I'd like to know is, what is our baseline?
- 21 What are we currently doing? How many businesses did we
- 22 assist this year or did we assist last year and the year
- 23 before? So again, just kind of things to keep in mind
- 24 when you're developing your work plan.
- 25 Another thing that I think is going to be

- 1 critical is this whole market infrastructure assessment.
- 2 Because when you were discussing, Mark, later on under
- 3 green procurement to talk about specific goals in terms of
- 4 diverting tons of organics and C&D, we've really -- it's
- 5 going to be really hard, though, for us to make these
- 6 statements unless we know what the infrastructure is. And
- 7 by that I mean, for example, with C&D, there are many
- 8 jurisdictions that don't have the infrastructure in place
- 9 to divert the C&D. So we can't ask them to implement a
- 10 mandatory ordinance to divert C&D material if the
- 11 infrastructure is not in place to process it.
- 12 So I think moving logically in this manner, we
- 13 need to do the market assessment, the infrastructure
- 14 assessment before we can make some assumptions on what we
- 15 can divert. But, again, I just wanted to make that
- 16 observation on that.
- 17 But, again, I just think overall we're definitely
- 18 on the right track. We're doing the right things. We've
- 19 got dollars in the Tire Fund to spend to clean up and to
- 20 enforce what we're doing. Let's get that money out to the
- 21 local jurisdictions. That's what it's there for.
- 22 And so I'm just really glad to see that, again,
- 23 we're really looking at what we're doing. We're focusing
- 24 on it, and we're providing some measurements of success.
- 25 And, again, anything that I can do to assist you, I'd be

- 1 happy to do so. But, again, I think you guys have done a
- 2 great job, and I thank you.
- 3 CHAIRPERSON MARIN: Thank you.
- I actually think that it's not a great job. I
- 5 think it's an excellent job.
- 6 You know, I remember being there for two days
- 7 with Board members, and it's amazing. I went back to my
- 8 little notes that I wrote throughout the entire time, and
- 9 I'm looking at this and I'm looking at my notes. And it
- 10 was like, my God, you were taking notes. To see them
- 11 translated into actual plans, it's just really amazing.
- 12 It's what was in my mind or our minds. And we said we
- 13 want to move forward in these areas. And then to have
- 14 very concrete plans as to how -- concrete plans on what we
- 15 want to accomplish with the dates and the percentages that
- 16 will really -- that will be the tool for us to hold you
- 17 guys accountable.
- 18 What impresses me the most is the fact that it
- 19 was your Executive staff that came up with the challenge
- 20 upon themselves. I mean, this is a challenge to them, you
- 21 know, to actually do this by a certain date, by a certain
- 22 time with this measurement. And I just want to thank
- 23 everybody. You know, even Tom came up, and I'll be part
- 24 of that, too. You know, I'm grateful. I'm very happy.
- 25 This is what we have been working for.

- 1 And when the five of us those two days and we
- 2 specifically said, no, we want to see this, this, this,
- 3 and this, and to see very concrete plans, with very
- 4 specific measures, with very specific dates, it's really
- 5 amazing. But you know what happens now; right? We're
- 6 going to three months from now, okay, page number 3, you
- 7 said you were going to do this. How are we doing on that?
- 8 EXECUTIVE DIRECTOR LEARY: I do know what happens
- 9 now. And I think I can speak for all of the Executive
- 10 team, we welcome that kind of focus. We welcome that kind
- 11 of prioritization. These are the things we're glad you
- 12 concur are the high priorities. Now that we have a sense
- 13 for high priorities and have a direction to move, we
- 14 welcome you holding us accountable.
- 15 CHAIRPERSON MARIN: Well, we will. I know we
- 16 will.
- 17 But I thank you. I thank the entire staff. And,
- 18 you know, we can set the direction, and that's what this
- 19 Board does. We set the direction. But I have to be
- 20 grateful for your willingness to follow that direction.
- 21 And that takes a lot of maturity. That takes a lot of
- 22 self-confidence. And the fact that you have all of your
- 23 Exec staff, you know, their willingness to meet the
- 24 challenge, I think it speaks very highly of every single
- 25 one of your Executive staff, that I'm supported by the

147

- 1 second level and the third level and the fourth level.
- 2 But I really appreciate it and commend each and every one
- 3 of you.
- 4 EXECUTIVE DIRECTOR LEARY: If I may as a closing
- 5 note, unless there were other comments.
- 6 CHAIRPERSON MARIN: Any further comments? No.
- 7 EXECUTIVE DIRECTOR LEARY: As a closing note, I
- 8 want to express my own personal appreciation for Julie and
- 9 Rubia who worked very hard on the details of this and
- 10 supported myself and the rest of the Executive staff.
- 11 They're the ones that put the meat on the bones on this
- 12 one. So thank you.
- 13 CHAIRPERSON MARIN: Thank you very much. Okay.
- 14 Good. I'm happy. Anything anybody else wants is yes.
- 15 No. We're just kidding.
- Okay. We have two speakers. Mr. Evan Edgar on
- 17 this particular item.
- 18 MR. EDGAR: Madam Chair, Board members --
- 19 CHAIRPERSON MARIN: Whatever you want, Evan,
- 20 that's fine.
- 21 MR. EDGAR: Good afternoon. I'm from the
- 22 California Refuse Removal Council.
- 23 And infrastructure is huge. We have AB 939
- 24 infrastructure of over \$1 billion invested in
- 25 infrastructure, was developed in 1990 with over 25, 30

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 million tons a year being moved through that. We support
- 2 the market assessment, because we do have the MRF
- 3 technology. We have the collection practices. And we're
- 4 going on that to move forward in other technologies.
- 5 And, plus, we support the whole green
- 6 procurement, because it was a small step today for the
- 7 Waste Board to do this. But it would be a giant step for
- 8 Caltrans to do anything. And to put a man on the moon and
- 9 not be able to buy compost and have specs. And any type
- 10 of benchmarking over at Caltrans is tough. We will be
- 11 meeting with Caltrans at the Trade Association.
- But I think we can do more than some of the
- 13 performance benchmarks that are put inside the procurement
- 14 plan to move -- only double -- when you double nothing,
- 15 you still got nothing. Caltrans only did 1 percent of 10
- 16 million tons. I think we can move a million tons. I
- 17 believe over the last ten years, with the California
- 18 Compost Quality Council, we have advanced the industry and
- 19 science with the United States Composting Council whereby
- 20 they're using a spec from Texas and Florida. And I
- 21 believe we can do a lot better than just doubling what
- 22 Caltrans is doing with compost. We can move from 1
- 23 percent to 10 percent of the marketplace really quickly.
- 24 With regards to recycled road base, there is a
- 25 performance markup to 10 percent. Once again, Caltrans

- 1 has no records on recycled aggregate base. I was a key
- 2 witness on AB 1001 last week. And Caltrans has no
- 3 benchmark. The performance goals inside that bill is
- 4 50 percent by 2006 and 70 percent by 2009. We believe
- 5 there's over 2 million tons of inerts being disposed of in
- 6 mine sites and landfills today, and we're importing 2.4
- 7 million tons from British Columbia, Mexico. We believe
- 8 that we have the recycled aggregate base supply, and we
- 9 can have the facilities and infrastructures currently to
- 10 produce the base rock to feed Caltrans. So we believe
- 11 that performance benchmark could be a lot higher as well.
- 12 Where it's a small step for Caltrans -- the Waste Board,
- 13 it would be a giant step for Caltrans. But the industry
- 14 will step up. We want to make this material, and we'd
- 15 like to have local government and Caltrans buy California
- 16 and buy recycled. Thank you.
- 17 CHAIRPERSON MARIN: We couldn't agree with you
- 18 more. Thank you very much, Evan.
- 19 And the next person is Terry, Terry Leveille.
- 20 MR. LEVEILLE: Madam Chair, Board members, Terry
- 21 Leveille, TL & Associates. I'd like to echo Evan's
- 22 statements.
- I think also I want to applaud Mark and Executive
- 24 staff's performance measures. I wish when I came as an
- 25 advisor to the Board back in 1991 that something like this

- 1 could have been around. I know that each individual
- 2 section had their own performance goals. But we didn't
- 3 really have a total overlook of the whole Waste Board.
- $4\,\,$ And I think as much as being a spur and goals for the
- 5 individual staff, it's informational for the Board. When
- 6 you get your two new Board members, you're going to be
- 7 able to point to this and at least get them some idea as
- 8 to the breadth and the expanse and the types of things
- 9 that the Board is looking for down the line. And I think
- 10 it's very good. I would like to echo also Board Member
- 11 Mulé's desire to maybe see some baseline figures when
- 12 we're asking a 10 percent increase and that type of thing.
- 13 That would be helpful as well.
- 14 And, finally, I would like to see the Board and
- 15 staff, whenever they discuss RAC and increasing the amount
- 16 of RAC at Caltrans, local government use, they do it hand
- 17 in hand with civil engineering chips, the tire derived
- 18 aggregate. This has significantly potentially more
- 19 diversion opportunity for tires from the landfills, and
- 20 it's still in its infancy. I estimate ten years behind
- 21 RAC as far as markets. The spur has got to be local
- 22 government. The spur has got to be Caltrans. And I would
- 23 hope that in these types of performance measures that they
- 24 would have similar goals for tire derived aggregate.
- 25 CHAIRPERSON MARIN: Thank you, Terry. I think we

- 1 all agree with that particular statement. We believe in
- 2 RAC and civil engineering. And maybe in my mind when I
- 3 think of RAC, I also think of civil engineering purposes.
- 4 Maybe we need to state it more clearly, but I think the
- 5 point is very well taken.
- The next item will be Item Number 27. Is that
- 7 why Mr. Chris Peck is before us?
- 8 SUPERVISOR PECK: Chris Peck with the Office of
- 9 Public Affairs.
- 10 CHAIRPERSON MARIN: You don't look like Jon.
- 11 SUPERVISOR PECK: Thank you.
- 12 Agenda Item 27, staff is seeking the Board's
- 13 concurrence, finally, in the Scope of Work for the
- 14 recycled content material marketing contract. We
- 15 discussed this item and Scope of Work at the March Board
- 16 meeting. But because there was significant changes in the
- 17 scope between the time the item was noticed and discussed
- 18 at the Board, we felt at that point it was not appropriate
- 19 to ask the Board to take action. We're coming back today
- 20 to do that.
- 21 There are some changes in the agenda item and the
- 22 Scope of Work, which I'd like to go over briefly with you.
- 23 Let me assure you there are no substantive changes to the
- 24 Scope of Work in terms of the task that we're selecting a
- 25 contractor for. I might add that this is the first

- 1 significant step in our new green procurement action plan.
- 2 This is a significant component of how we see being able
- 3 to obtain the goals that staff is laying out.
- 4 The first thing I'd like to mention is that there
- 5 was -- in the original agenda item itself, there was a
- 6 mistake in terms of the budget split, the split funding
- 7 between the Tire Fund and the Integrated Waste Management
- 8 Account in the out years. That is, the next two fiscal
- 9 years. The correct amount is \$400,000 from the Tire
- 10 Recycling Management Fund, and \$200,000 from the
- 11 Integrated Waste Management Account in those two years.
- 12 And those numbers are reflected in the Resolution we're
- 13 proposing for adoption today.
- In the Scope of Work, the revised Attachment A,
- 15 there's a significant change in the text in the sort of
- 16 preamble, that is the overview of what our goals are.
- 17 This actually reflects a rewrite as it's written in the
- 18 actual Scope of Work and the Request for Proposals, which
- 19 is now on the street. We did this, because we thought it
- 20 would probably be a better direction in terms of what the
- 21 Board's intent and focus of the contract work was, a
- 22 little bit better specificity of what our overall
- 23 objective was. And then we also added in for clarity's
- 24 purposes language in that preamble there about the current
- 25 year versus the out-year funding allocations for this

- 1 project.
- 2 Some minor word changes in the actual task
- 3 descriptions. In Attachment A -- these are just revisions
- 4 to be consistent with the language that's actually in the
- 5 Scope of Work to change it now. This is as it would
- 6 appear in the contract. This is, language that says the
- 7 contractor will do these things.
- 8 We've added a timetable. And, here, I just
- 9 wanted to point out that the significant -- there's sort
- 10 of two significant portions of this. The first would be
- 11 the first five tasks, which I would, I guess, characterize
- 12 as sort of research and planning for this project with
- 13 full-on implementation aggressively marketing these
- 14 materials beginning in January of next year.
- So at that point in time, we actually would plan
- 16 to come back to the Board at the first six-month report of
- 17 the contractor at the Board's December meeting and present
- 18 all this stuff. In advance of that, have an opportunity
- 19 for you to see the draft marketing materials and all the
- 20 different pieces that we put together and stuff. So we'll
- 21 hear from the contractor early on in December, but that
- 22 would be a particular action where the Board would be
- 23 looking at where we are ultimately going.
- 24 And then in response, finally, to concerns or
- 25 comments we received at the March discussion, we've added

- 1 some specific language that we will include in the payment
- 2 provisions of the contract to clarify that essentially to
- 3 the extent possible, we will closely track expenditures to
- 4 the funding source. That is where work activities under
- 5 the contract are clearly just tire related, those
- 6 activities will be budgeted specifically straight to the
- 7 tire funding portion of the contract. Where an activity
- 8 is exclusive of tires, that would be budgeted or allocated
- 9 to the IWMA portion. And all other activities where
- 10 things are blended, because this is going to be sort of a
- 11 blended activity, we'll pro rate based upon the work
- 12 that's being done and the money in the contract.
- 13 So with that said, I would ask that the Board
- 14 move and adopt Resolution 2005-103, which actually does
- 15 three things. It would approve the Scope of Work that's
- 16 included in the revised Attachment A, directing staff to
- 17 proceed with the Request for Proposals, evaluation for
- 18 proposals. Two, it would approve current year funding and
- 19 at least the preliminary allocation of out-year funding.
- 20 That establishes the maximum cap on the contract of \$1.75
- 21 million as it's laid out here. And, thirdly, authorize
- 22 the Executive Director and his staff to proceed with
- 23 development of a contract and selection of a contractor as
- 24 specified in the RFP.
- That's the end of my presentation.

- 1 CHAIRPERSON MARIN: Thank you, Mr. Chris.
- 2 Are there any questions from Board members
- 3 regarding this item?
- 4 No questions. Comments.
- 5 Terry should know within this -- where's Terry?
- 6 There you are. You should know that right next to RAC is
- 7 civil engineering throughout this particular proposal.
- 8 And this is working in conjunction with the RAC
- 9 Centers, not in lieu of, but in complement of; right?
- 10 SUPERVISOR PECK: Absolutely. And any other
- 11 contractors that the Board has on board that we think
- 12 could help us to accomplish our objectives in this
- 13 contract. So, absolutely, including the technical RAC
- 14 person that we're bringing on board and people like Dana
- 15 Humphrey or whoever the person is going to be that's
- 16 helping us in civil engineering as well.
- 17 CHAIRPERSON MARIN: I like your timetable. I
- 18 think that was a very nice addition. That provides us
- 19 with a very good visual for when all of this is going to
- 20 be happening.
- 21 Some of the items on the Scope of Work, the waste
- 22 reduction and recycled product procurement and the
- 23 conferencing provisions and so forth, these are standard
- 24 articles that we use in all of our contracts?
- 25 SUPERVISOR PECK: Standard contract language,

- 1 correct.
- 2 CHAIRPERSON MARIN: All right. That's what I
- 3 thought. Because they talk about an event. But it really
- 4 could be events in this particular case; right? There
- 5 will be a number of things, not just one event. It's a
- 6 minor, very minor technicality.
- 7 But I really appreciate this. Chris, I think
- 8 it's amazing, and I appreciate the fact that you took all
- 9 of our conditions or recommendations -- recommendations,
- 10 suggestions and you incorporated them into this item as
- 11 revised.
- 12 So without any further comments -- comments,
- 13 Ms. Mulé?
- 14 BOARD MEMBER MULÉ: I just have a quick comment.
- Once again, I want to thank you, Chris and Jon
- 16 and staff, for putting together what I think is a well
- 17 thought out item. And as we discussed before, just to
- 18 have us go out and market one product to local governments
- 19 in the interest of green procurement just didn't make
- 20 sense. So by us reaching and targeting that audience,
- 21 local government, with a variety of ways that they can
- 22 procure green products, whether it's, you know -- whether
- 23 it's mulch or RAC or civil engineering uses for tires or
- 24 whatever, it just makes a lot of sense. And I think
- 25 they're going to appreciate the fact that we're going to

- 1 see them just once, rather than going and visiting them on
- 2 separate items.
- 3 And, again, I just really want to thank you,
- 4 Chris, for putting together a great agenda item. I know
- 5 you did a lot of work on this. And I want to thank you
- 6 and thank all the staff that worked with Chris in
- 7 developing this item.
- 8 SUPERVISOR PECK: Just one caveat. When it comes
- 9 to the city of Los Angeles or anybody else, I can't
- 10 quarantee we won't go back more than once. However many
- 11 times it takes.
- 12 BOARD MEMBER MULÉ: I understand that. Thank
- 13 you.
- 14 Are there any other comments?
- 15 CHAIRPERSON MARIN: Any further comments?
- BOARD MEMBER PEACE: I'd also like to say this is
- 17 great. Any other company that has a product they want to
- 18 push, they hire a marketing firm. So why shouldn't we do
- 19 the same? I think this is a great idea.
- 20 CHAIRPERSON MARIN: I can actually visualize, you
- 21 know, what we're all attempting to do. And somehow this
- 22 becomes the glue that brings it all together. So good
- 23 luck. Good luck. You have a great work ahead of you.
- 24 And I can tell you that. Tell that to Mr. Myers as well.
- 25 BOARD MEMBER MULÉ: With that, I'd like to move

- 1 Resolution 2005-103.
- 2 BOARD MEMBER PEACE: Second.
- 3 CHAIRPERSON MARIN: Moved by Mulé and seconded by
- 4 Peace.
- 5 Without objection, we'll substitute the prior
- 6 roll call.
- 7 Okay. We have the very last item, Item Number
- 8 28. And who's going to be making the presentation?
- 9 EXECUTIVE DIRECTOR LEARY: Madam Chair, I'll
- 10 start the presentation, and I'll very shortly turn it back
- 11 to you, Madam Chair.
- 12 Agenda Item 28 is Reconsideration of Conversion
- 13 Technology Report to the Legislature. I don't think I
- 14 need to refresh the Board's memory. The Board took this
- 15 Conversion Technology Report up last month, considered it,
- 16 moved it, and then we've subsequently heard quite a bit of
- 17 public comment. And I think as a result of that public
- 18 comment, Madam Chair, you requested that I bring this
- 19 agenda item back for reconsideration of the Board.
- I think the first step for the Board is to decide
- 21 whether it wants to reconsider it, since it has
- 22 affirmatively already considered it. So my suggestion to
- 23 you, Madam Chair, is you might secure a motion and take a
- 24 vote to reconsider first.
- 25 CHAIRPERSON MARIN: Okay. I move for

- 1 Reconsideration of Item Number 28, the Reconsideration of
- 2 Conversion Technology Report to the Legislature.
- 3 BOARD MEMBER MULÉ: I second that, Resolution
- 4 2005-114.
- 5 CHAIRPERSON MARIN: Call the roll, please.
- 6 EXECUTIVE ASSISTANT JIMENEZ: Peace?
- 7 BOARD MEMBER PEACE: I have a question first.
- 8 When you say we need to have a motion to
- 9 reconsider first, what happens second?
- 10 CHAIRPERSON MARIN: Then we bring up the item.
- 11 EXECUTIVE DIRECTOR LEARY: Then the Board can
- 12 consider the report once again and discuss it and provide
- 13 direction and anything further it cares to do. But it
- 14 can't even talk about the issue without a motion and a
- 15 vote to reconsider first, pursuant to Board procedure.
- BOARD MEMBER PEACE: Second. We're taking --
- 17 aye.
- 18 CHAIRPERSON MARIN: You can move and second and
- 19 vote aye, too. Okay.
- 20 EXECUTIVE ASSISTANT JIMENEZ: Mulé?
- BOARD MEMBER MULÉ: Aye.
- 22 EXECUTIVE ASSISTANT JIMENEZ: Washington?
- BOARD MEMBER WASHINGTON: Aye.
- 24 EXECUTIVE ASSISTANT JIMENEZ: Marin?
- 25 CHAIRPERSON MARIN: Aye.

- 1 Now that we have before us the item, now we can
- 2 go ahead and try to go about why it is before us. There
- 3 were some questions that were raised very clearly that we
- 4 need to respond to those questions. And, specifically, we
- 5 have certain items, Fernando, Patty, or Judy -- is
- 6 Fernando going to be the one who is going to make the
- 7 presentation?
- 8 Go ahead, Fernando.
- 9 (Thereupon an overhead presentation was
- 10 presented as follows.)
- 11 SUPERVISOR BERTON: Good afternoon, Madam Chair
- 12 and Board members.
- 13 I'd like to start out by reviewing the
- 14 requirements for the CT report, the Conversion Technology
- 15 Report, set forth in Assembly Bill 2770 and then compare
- 16 each requirement to what was in the March draft of the
- 17 Conversion Technology Report that the Board adopted in
- 18 March.
- 19 To quickly go through the requirements, what had
- 20 to be in the report is:
- 21 Specific and discreet definitions and
- 22 descriptions of each conversion technology evaluated;
- 23 A description and evaluation of the life cycle,
- 24 environmental, and public health impacts of each
- 25 conversion technology in comparison to the transformation

- 1 and disposal of solid waste;
- 2 A description and evaluation of the technical
- 3 performance characteristics, feedstocks, emissions, and
- 4 residues for each conversion technology and identification
- 5 of the cleanest, least polluting technology;
- 6 A description and evaluation of impacts on
- 7 recycling and composting markets as a result of each
- 8 conversion technology and the requirement that the report
- 9 shall be subject to an external scientific peer review
- 10 process pursuant to Section 57004 of the Health and Safety
- 11 Code.
- Now, what I'd like to do is go through each
- 13 individual requirement and how the report responded to
- 14 that.
- --o0o--
- 16 SUPERVISOR BERTON: To begin with, the first
- 17 requirement, AB 2770 required that the report include
- 18 specific and discreet definitions and descriptions in the
- 19 report.
- 20 ---00--
- 21 SUPERVISOR BERTON: Our University of California
- 22 researchers was tasked with conducting the evaluation of
- 23 conversion technologies. And in their report and in their
- 24 study, they provided definitions and descriptions in their
- 25 study. And we also included those same definitions and

- 1 descriptions in the Conversion Technology Report to the
- 2 Legislature. And those definitions included pyrolysis,
- 3 gasification, plasma arc, catalytic cracking, anaerobic
- 4 digestion, acid hydrolysis, fermentation.
- 5 And Board staff felt it was important to have a
- 6 definition for conversion technology in the report. We
- 7 felt that this was important, because currently,
- 8 conversion technology is not defined anywhere in statute
- 9 or regulations. And we felt that including such a
- 10 definition as an option would provide some clarity to an
- 11 issue that is still unclear.
- 12 --00o--
- 13 SUPERVISOR BERTON: We felt also it was important
- 14 to point out certain issues with existing definitions. As
- 15 an example, the current definition for gasification in
- 16 statute actually describes pyrolysis. Pyrolysis operates
- 17 in a no-added oxygen environment. Whereas, gasification
- 18 does use some added oxygen or air as part of the process.
- 19 And, again, the definition in the existing statute refers
- 20 to zero oxygen added.
- 21 Also, transformation is most commonly used to
- 22 mean incineration or combustion, but also includes
- 23 pyrolysis, distillation, and biological conversion.
- 24 --00o--
- 25 SUPERVISOR BERTON: One of the comments we

- 1 received on that -- and I'll be discussing some of this in
- 2 a bit -- was that we didn't discuss some of the
- 3 ramifications of excluding conversion technologies --
- 4 certain kinds of conversion technologies from
- 5 transformation, and that discussion was not in the
- 6 Conversion Technology Report.
- We had recommended an amendment to remove
- 8 pyrolysis since Assembly Bill 2770 considered pyrolysis as
- 9 a non-combustion technology. And we also recommended to
- 10 remove biological conversion since it could include
- 11 anaerobic digestion. In fact, anaerobic digestion uses
- 12 bacteria to break down organic feedstock into biogas. So
- 13 the use of bacteria would make it a biological conversion,
- 14 which is included in transformation, but in the absence of
- 15 oxygen.
- 16 Unlike compost, which is also a biological
- 17 conversion process that uses air in its process, but is
- 18 excluded from the transformation definition. In fact, air
- 19 is often used in compost to eliminate odors. So, you
- 20 know, you can see where there's some vagaries there.
- 21 There needs to be some clarity.
- Distillation, we felt, should be removed, because
- 23 distillation is actually a purification process that's
- 24 often used in ethynyl production or alcohol production.
- 25 ---00--

- 1 SUPERVISOR BERTON: One thing that, you know, we
- 2 wanted to point out is that definitions cannot be
- 3 developed in isolation. That's why we need to look at how
- 4 any new definitions fit into the existing statutory
- 5 structure. So that's why we felt it was important to look
- 6 at pyrolysis and biological conversion. And as you can
- 7 see on the slide there, you know, pyrolysis is part of
- 8 transformation, but also considered a non-combustion
- 9 technology and the description there of anaerobic
- 10 digestion and compost.
- --000--
- 12 SUPERVISOR BERTON: An option on this issue is to
- 13 include a discussion of the potential ramifications of
- 14 amending the transformation definition on not only solid
- 15 waste disposal, PRC Section 40192, but other statutory
- 16 definitions that so we look at what other conforming
- 17 statutory changes would be needed if transformation were,
- 18 in fact, amended.
- 19 --000--
- 20 SUPERVISOR BERTON: I'd like to talk about the
- 21 requirements -- the second and third requirements in AB
- 22 2770 combined.
- The second requirement is a description and
- 24 evaluation of the life cycle, environmental, and public
- 25 health impacts of each conversion technology in comparison

165

1 to those environmental and public health impacts from the

- 2 transformation and disposal of solid waste. Kind of
- 3 linked --
- 4 --000--
- 5 SUPERVISOR BERTON: -- to it is a description and
- 6 evaluation of the technical performance characteristics,
- 7 feedstocks, and emissions and residues used by each
- 8 conversion technology and, again, the identification of
- 9 the cleanest, least polluting technology.
- 10 --00--
- 11 SUPERVISOR BERTON: The life cycle analysis was
- 12 based on specific scenarios. We use the life cycle
- 13 analysis to look at the environmental effects. The life
- 14 cycle analysis was based on specific scenarios using
- 15 gasification, acid hydrolysis, and catalytic cracking, and
- 16 compared them to items -- to landfilling with no gas
- 17 collection, landfilling with gas collection, landfilling
- 18 with gas collection and energy recovery, and also
- 19 waste-to-energy combustion, that is transformation, with
- 20 metal recovery and ash.
- 21 We chose these three technologies because at the
- 22 time that we let out the Request for Proposals and the
- 23 like, these were -- gasification, acid hydrolysis, and
- 24 catalytic cracking were the technologies that many of the
- 25 local jurisdictions were particularly interested in.

- 1 We presented some interim results at a workshop
- 2 on April 15th, 2004, and we got a lot of stakeholder
- 3 feedback indicating a desire to also compare the
- 4 conversion technologies to composting and MRF recovery.
- 5 So additional analysis was conducted based on that
- 6 stakeholder feedback.
- 7 --000--
- 8 SUPERVISOR BERTON: Now, those scenarios included
- 9 at its maximum extent twelve facilities in two regions,
- 10 the L.A. Basin and San Francisco, had a growth period over
- 11 seven years, and, again, looked at gasification, acid
- 12 hydrolysis, and catalytic cracking.
- --000--
- 14 SUPERVISOR BERTON: Now, the life cycle and
- 15 environmental findings that are included in the report to
- 16 the Legislature, as you can see on your slide, show that
- 17 conversion technologies produce more energy than
- 18 landfilling and transformation. They have lower NOX
- 19 emissions, oxides of nitrogen, and other criterion
- 20 pollutants.
- 21 Conversion technologies are lower than
- 22 landfilling and transformation. You also have lower CO2
- 23 emissions from conversion technology than landfilling and
- 24 transformation, which is important from a greenhouse gas
- 25 perspective. And also it was important to point out there

- 1 is limited data -- there is data, although it's limited,
- 2 to adequately assess dioxin and furan and other hazardous
- 3 air pollutants. And this is all pointed out in the
- 4 report.
- 5 ---00--
- 6 SUPERVISOR BERTON: Additionally, the
- 7 environmental benefits are dependant on high conversion
- 8 efficiencies and material recovery rates. I think an
- 9 important thing that was pointed out is that conversion
- 10 technologies will actually decrease the amount being
- 11 landfilled. However, there are no conversion technologies
- 12 that use processed or sorted MSW in the U.S. They don't
- 13 exist right now.
- --o0o--
- 15 SUPERVISOR BERTON: We had also asked our U.C.
- 16 researchers to collect as much data as possible. And this
- 17 table shows emissions from gasification facilities. The
- 18 following table will show emissions from pyrolysis
- 19 facilities. These are facilities that were processing
- 20 municipal solid waste. They're all out of the country,
- 21 Japan and Europe.
- 22 As you can see from the data -- I'm not sure how
- 23 clear it is on your screen. But in many cases these
- 24 facilities operate below established regulatory limits.
- 25 This table includes U.S. EPA limits, limits from the South

- 1 Coast Air Quality Management District, and the German
- 2 limits for these different kinds of pollutants.
- 3 I'd like to point out the EPIC I and EPIC II in
- 4 the blue shaded boxes was a gasification test conducted at
- 5 the University of Sherbrooke in Canada. It was an
- 6 independent study done on just pure plastic feedstock. So
- 7 I thought that it was important to include that as well.
- 8 And the information from Chiba City, Japan, in the
- 9 greenish boxes, was from a gasification study that used
- 10 pure MSW as a feedstock.
- 11 --000--
- 12 SUPERVISOR BERTON: This next table shows data
- 13 from the pyrolysis facilities throughout the world that
- 14 process MSW. Again, the data showed they can operate
- 15 within established regulatory limits.
- 16 If I had data for biological and conversion
- 17 technology facilities -- chemical conversion facilities,
- 18 I'd like to show them. But, unfortunately, there are no
- 19 operating facilities in the world that use processed or
- 20 sorted MSW. So without facilities, you can't get data.
- 21 We still have asked the U.C. researchers to
- 22 contact local regulators in the countries where these
- 23 facilities are located and to ask for emission data. So,
- 24 you know, we're not stopping here. We're going to keep
- 25 moving forward.

1 --000--

- 2 SUPERVISOR BERTON: As far as public health
- 3 impacts, we felt the best way to assess the public health
- 4 impacts was to work with the Office of Environmental
- 5 Health Hazard Assessment, and we asked them to evaluate
- 6 and characterize the potential health effects using the
- 7 data we provided them. We sent the data to OEHHA, and
- 8 they determined it was not of the type sufficient to
- 9 access the public health impacts. OEHHA needs
- 10 site-specific data, like metrological information,
- 11 identification of potentially exposed populations, release
- 12 and leak rates, et cetera.
- 13 We do have a representative from OEHHA here to
- 14 answer any questions, should you have any, as to what kind
- 15 of data needs they have.
- 16 --00o--
- 17 SUPERVISOR BERTON: Now, comments we received on
- 18 these two issues are the fact that there's an incomplete
- 19 evaluation of environmental and public heath impacts. The
- 20 Board report must include a complete evaluation of public
- 21 health and environmental impacts on all types of
- 22 conversion technologies; coordinate with OEHHA to devise
- 23 and implement an evaluation methodology; identify cleanest
- 24 and least polluting technology; and also a comment that
- 25 the Conversion Technology Report fails to provide the

- 1 Legislature the information on public health and
- 2 environmental effects of conversion technologies.
- 3 --00--
- 4 SUPERVISOR BERTON: Again, staff believes the
- 5 environmental impacts were analyzed to the best of its
- 6 ability in the life cycle analysis study. And as I stated
- 7 earlier, we asked the U.C. researchers to contact local
- 8 regulators in countries where those existing facilities
- 9 are and to ask them for emissions data.
- 10 Again, there's no data from biological or
- 11 chemical processes, like acid hydrolysis, that use
- 12 processed or sorted solid waste, again, because no such
- 13 facilities exist.
- 14 Now, we are currently gathering additional
- 15 pyrolysis data from some emissions testing that was done
- 16 in Riverside County at the Romoland facility. This
- 17 testing was done by an independent laboratory using South
- 18 Coast Air Quality Management District protocols. The
- 19 material tested was post-MRF residuals, materials that
- 20 would normally have been landfilled. And the facility
- 21 operator will be sharing all the data with our U.C.
- 22 researchers for an independent analysis. And we will
- 23 share that -- send that data over to OEHHA for their
- 24 analysis as well.
- Now, we didn't identify the cleanest and least

- 1 polluting technologies, because based on the scientific
- 2 information and the University of California study, there
- 3 is no single technology suitable for all feedstocks. And
- 4 there is no single technology that is the cleanest and
- 5 least polluting. Each technology has its own set of
- 6 advantages and disadvantages.
- 7 As an example, thermal technologies can process a
- 8 wider variety of feedstock and could have a larger impact
- 9 on landfill diversion. The thing there, though, is that
- 10 you may have some ash and char issues to deal with.
- 11 Biological technologies can only process the
- 12 organic fraction of material going to landfill, but the
- 13 residuals may be compostable residuals. So, you know,
- 14 again, it runs along a spectrum. There's no single -- in
- 15 my opinion, no single technology that's cleanest and least
- 16 polluting, and these are some of the reasons why.
- --000--
- 18 SUPERVISOR BERTON: So how could we deal with
- 19 that?
- 20 One option, of course, is to acquire additional
- 21 data. And whatever additional data we have sent to OEHHA,
- 22 we will be working with OEHHA to determine what they need
- 23 as far as data and ask them to analyze all that data.
- 24 --00o--
- 25 SUPERVISOR BERTON: Item 4, the fourth

- 1 requirement, is a description and evaluation on the
- 2 recycling and composting markets as a result of each
- 3 conversion technology.
- 4 --000--
- 5 SUPERVISOR BERTON: Our life cycle and market
- 6 impact contractor included a market component for
- 7 recycling and composting and compared that to
- 8 gasification, acid hydrolysis, and catalytic cracking.
- 9 When preliminary results were presented to
- 10 stakeholders at an April 15th, 2004, workshop, many
- 11 stakeholders stated that the true market impact could not
- 12 be assessed really without factoring in diversion credit
- 13 issues. So we asked our contractors to include that
- 14 sensitivity analysis for diversion credits, and we used
- 15 all that analysis in the Conversion Technology Report.
- 16 --000--
- 17 SUPERVISOR BERTON: A comment we received was the
- 18 fact the Conversion Technology Report makes
- 19 recommendations on conversion technologies not called for
- 20 under the law, and specifically dealing with diversion
- 21 credit.
- 22 As I mentioned before, the true market impact
- 23 cannot be assessed if diversion credit was not factored
- 24 in. And so we had agreed with the stakeholders on that
- 25 issue, and we felt it would be remiss in ignoring that

- 1 important issue.
- 2 So the sensitivity analysis, we felt, could
- 3 provide a more thorough and complete analysis of all
- 4 markets related to conversion technologies and its
- 5 potential impact on composting and recycling.
- 6 One option for this comment that we received was
- 7 to remove any recommendations pertaining to diversion
- 8 credit. Another option is perhaps to remove all
- 9 recommendations.
- 10 Regardless, the diversion credit sensitivity
- 11 analysis was conducted by our contract and will still
- 12 remain there, since it was an independent study.
- --000--
- 14 SUPERVISOR BERTON: The fifth requirement
- 15 pertains to peer review. The Board shall require that the
- 16 report be subject to an external scientific peer review
- 17 process conducted pursuant to Section 57004 of the Health
- 18 and Safety Code.
- 19 --000--
- 20 SUPERVISOR BERTON: What the Health and Safety
- 21 Code states is it requires a scientific basis of a
- 22 regulation or a rule be peer reviewed. And in this case,
- 23 it would be the -- as it pertains to the CT report to the
- 24 Legislature, it would be the scientific basis of the
- 25 report. The two contractors' studies served as the

174

- 1 scientific basis behind the CT report, and both of those
- 2 studies were peer reviewed.
- 3 --000--
- 4 SUPERVISOR BERTON: Again, a comment we received
- 5 was the fact the CT report was not peer reviewed. Again,
- 6 the contractor would support a scientific basis of the CT
- 7 report to be peer reviewed. However, the CT report itself
- 8 was not peer reviewed. And one option was to submit the
- 9 Conversion Technology Report for a peer review.
- 10 --00o--
- 11 SUPERVISOR BERTON: The final requirement in the
- 12 report was that we work with the Energy Commission and
- 13 other relevant agencies. Specifically, the Board shall
- 14 consult with the State Energy Resources Conservation and
- 15 Energy Commission and other state, federal, or
- 16 international governmental agencies in preparing the
- 17 report required by this section.
- Prior to embarking on the conversion technology
- 19 evaluation, the U.C. researchers convened a technical
- 20 advisory group that included --
- 21 --000--
- 22 SUPERVISOR BERTON: -- the Energy Commission and
- 23 other agencies, as you can see on the slide, Air Board,
- 24 Department of Toxics, National Renewable Energy
- 25 Laboratory, and Electric Power Research Institute, and

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

175

- 1 Academia.
- 2 In addition, all the information that we've
- 3 gleaned from all these reports, including the Conversion
- 4 Technology Report, has been shared with all our sister
- 5 agencies.
- --000--
- 7 SUPERVISOR BERTON: We did not receive any
- 8 comments on this particular issue, however.
- 9 ---00--
- 10 SUPERVISOR BERTON: So now next steps. And I'm
- 11 all ears.
- 12 So I'm here to answer any questions. Again, the
- 13 representative from OEHHA is here to answer any questions,
- 14 should you have any. And that concludes my presentation.
- 15 CHAIRPERSON MARIN: Thank you, Fernando. That
- 16 was very nice, the questions and the answers from our end.
- I do have a couple of questions -- actually, more
- 18 than a question. Well, it is a question to the person
- 19 from OEHHA. Who's here? Please come over. State your
- 20 name for the record. I know we've been working with you.
- 21 MR. PAINTER: My name is Page Painter. I'm a
- 22 Senior Toxicologist with OEHHA.
- 23 CHAIRPERSON MARIN: Thank you so much for being
- 24 here.
- 25 My question is, how much and how long would it

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 take to get further data, if at all, that would answer the
- 2 question that the Legislature is seeking? Do you have any
- 3 idea? And how much would it be?
- 4 MR. PAINTER: I can't answer that question
- 5 specifically. Each conversion technology process would
- 6 have to be analyzed, and we would have to make a data
- 7 sampling plan and find an appropriate facility in order to
- 8 answer that question.
- 9 How long, if we can find an appropriate facility,
- 10 this can be done in months, probably less than a year.
- 11 How expensive? I don't know.
- 12 CHAIRPERSON MARIN: Okay. I know that we
- 13 attempted to do some of this. I mean, that was one of the
- 14 initial tasks. When we attempted to find a location or a
- 15 facility, there wasn't one that was here or available.
- One of the questions that was raised as to if we
- 17 were to find that in Europe, you know, there is a facility
- 18 that is doing X right now, could we extrapolate that and
- 19 then make an assessment as to what the health impacts
- 20 would be for California? Would that be something that
- 21 OEHHA would be able to do?
- MR. PAINTER: I think the answer is yes. We
- 23 could extrapolate the information on releases, provided
- 24 that the feedstocks in the European facility -- this is a
- $25~{
 m key}$ -- that the feedstocks are similar to what we would

- 1 expect in California.
- 2 CHAIRPERSON MARIN: Yeah. And, obviously, that
- 3 poses a challenge, because the feedstock that -- for
- 4 example, the requirements that we would have may be far
- 5 more stringent than might be available right now, let's
- 6 just say, in any other country. Where, here, we're asking
- 7 for a pre-processing. That may not necessarily be over
- 8 there. So to the best of the ability, we can only ask
- 9 what is possible.
- 10 BOARD MEMBER MULÉ: Madam Chair.
- 11 CHAIRPERSON MARIN: How do we ask for the
- 12 impossible?
- BOARD MEMBER MULÉ: What we can do is make our
- 14 assessment based on it's mixed municipal solid waste. And
- 15 we state that up front, that your analysis is based on
- 16 mixed municipal solid waste, as opposed to pre-sorted
- 17 feedstock.
- 18 CHAIRPERSON MARIN: Well, I believe that what we
- 19 must do, we must try to the best of our ability, answer
- 20 the question posed by the Legislature, to the very best.
- 21 And if there are limitations, whether it's feedstock or a
- 22 facility or maybe a different technology, that we attempt
- 23 to answer the question that the Legislature asked.
- You know, our best answer was, we have no answer,
- 25 and that was not good enough. So as challenging as that

- 1 is, I think that what we must do is attempt to answer with
- 2 the best information that we can possibly gather.
- Now, the question would be -- we have a few steps
- 4 to take, because, clearly, the report was due to the
- 5 Legislature long ago. So we have two options.
- 6 We have an option of holding the report until we
- 7 get that information. It could be months. It could be
- 8 years until we have the best available data that we can
- 9 acquire.
- 10 Or we can send the report to the Legislature as
- 11 it is, noting that we are attempting to collect that data,
- 12 the public health data, and submit it to the Legislature
- 13 with that appendix coming as soon as we get it. And it
- 14 could be a few months or however long it would take to
- 15 gather as much data as possible.
- So because the report was due to the Legislature
- 17 already and it's already late, it might behoove us to send
- 18 the report that we have with the caveat that the health
- 19 data is forthcoming.
- 20 We have Ms. Mulé and then Ms. Peace.
- 21 BOARD MEMBER MULÉ: Thank you, Madam Chair.
- 22 CHAIRPERSON MARIN: I'm sorry. I was looking at
- 23 you. I'm sorry. It's Ms. Peace first and then Ms. Mulé.
- 24 BOARD MEMBER PEACE: I guess I'd like to say that
- 25 I don't like the fact that we were asked to reconsider

- 1 this report, because I thought that we made some pretty
- 2 darn good recommendations in the report.
- 3 The unrealistic and confusing definitions
- 4 California has set in statute as it relates to conversion
- 5 technologies is a road block. The diversion credit
- 6 question is a road block that does need to be addressed by
- 7 the Legislature. How we ultimately define disposal needs
- 8 to be addressed.
- 9 And, you know, I guess I have faith in human
- 10 ingenuity. When I look at space shuttles, computers, and
- 11 micro chips, and even cell phones, I guess I wonder if
- 12 these things would exist if these industries had to
- 13 operate under these convoluted definitions and a zero
- 14 waste emissions expectation. But the conversion
- 15 technologies being tested today, if they don't meet
- 16 acceptable air emission levels, then let's encourage the
- 17 development of conversion technologies not even yet
- 18 imagined.
- 19 That does not mean in any way we give up on
- 20 recycling. Those things go hand in hand. But I have to
- 21 believe we can come up with a better way to deal with the
- 22 millions of tons of garbage produced in the state every
- 23 year than putting it into a hole in the ground like we do
- 24 now where it causes a whole list of environmental
- 25 problems.

- 1 What if we are converting our garbage to energy
- 2 and fuel if it could get us off our dependence on foreign
- 3 oil, while extending the life of our landfills.
- 4 So we need to take down the road blocks. We need
- 5 to get on to the road to innovation. And I believe we do
- 6 need to work with the Legislature. The Assembly Natural
- 7 Resources Committee held onto three conversion technology
- 8 bills so they could have an interim review of the subject
- 9 over the next several months. And I would sure like if
- 10 our staff could be prepared to assist the legislative
- 11 committees as they get ready for their hearings in
- 12 Northern and Southern California.
- I think we can work with the Legislature.
- 14 California has always been a leader. Let us be a leader
- 15 in the development of conversion technology as well.
- 16 With that being said, what I would like to do, I
- 17 would like to move that the Conversion Technology Report
- 18 be amended to remove the recommendations made in the
- 19 report that were not specifically responsive to the
- 20 legislative mandate of AB 2770. And then along with that,
- 21 we can put a comment sheet addressing some of the reasons
- 22 why we don't know, why we couldn't address the fact
- 23 that we couldn't identify the cleanest polluting -- the
- 24 cleanest and least polluting technologies. They address
- 25 the question as to why they feel we didn't provide them

- 1 with the public health informational environmental effects
- 2 of conversion technology. Explain why we couldn't do
- 3 that. We just don't have a lot of that information.
- 4 And then along with that, to incorporate our
- 5 recommendations and what we lay forward in the report, to
- 6 incorporate those recommendations and any other things
- 7 that we feel appropriate in a separate letter to be
- 8 submitted to the Legislature simultaneously, but
- 9 separately from the Conversion Technology Report.
- 10 CHAIRPERSON MARIN: Okay, Ms. Peace. I think
- 11 there are a couple of other comments before a motion is
- 12 taken.
- 13 Ms. Mulé.
- BOARD MEMBER MULÉ: Just hear the motion. That's
- 15 okay.
- 16 CHAIRPERSON MARIN: So Mr. Washington.
- 17 BOARD MEMBER WASHINGTON: Yes, Madam Chair. The
- 18 issue of conversion technology, when will we ever know if
- 19 it doesn't exist? I mean, I'm trying to really be
- 20 practical and get to some bottom lines here. I mean, we
- 21 could study to death, but if there's nothing to study, how
- 22 can we ever get a report to them? If anybody can answer
- 23 that in the entire building, come on up. Anybody.
- 24 MR. PIGOTT: I'm not going to solve the world's
- 25 problems. My name is David Pigott. I represent

- 1 International Environmental Solutions, which is the
- 2 organization down in Romoland with the pyrolysis unit.
- 3 And I sympathize with your task, because there is
- 4 very little information to draw the kind of conclusions
- 5 that everybody wants to have drawn. But I would say that
- 6 what Ms. Peace has earlier stated, and that is that the
- 7 current law acts as a drawbridge that's been pulled up
- 8 with respect to development of new technologies. Our
- 9 pyrolysis system, for instance, falls within the existing
- 10 definition of transformation. Well, transformation only
- 11 qualifies if it was up and operating and permitted as of
- 12 1995. Well, it's too late for us to do that.
- So in the absence of a modification of that
- 14 provision, our market has to be a municipality that is
- 15 willing to forgo the diversion credit. I don't think
- 16 there is such a municipality. So it makes it very
- 17 difficult from a pure marketing standpoint to go forward
- 18 with the idea that we have something that's suitable.
- The second thing is on the data. You don't have
- 20 it, and you may not have it yet. I would say there's a
- 21 memorandum I supplied to staff, which I believe has been
- 22 supplied to you, which I also submitted yesterday to the
- 23 Natural Resources Committee on their hearing of AB 1090.
- 24 And as I stated in that, we are complete to the point
- 25 where, well, if the facility is constructed, it's met all

183

1 the standard construction requirements of the County of

- 2 Riverside.
- 3 One of the conditions of our building permit was
- 4 that we meet all the conditions of the South Coast Air
- 5 Quality Management District. And now we have struggled to
- 6 the point where the AQMD, which I will characterize they
- 7 have been excruciating in requiring detail, but I
- 8 certainty do not consider them to be adverse. They've
- 9 been very, very thorough. They've issued their protocol.
- 10 The tests that we did undertake in March have
- 11 been completed. The data has been submitted to a
- 12 third-party independent evaluator, recommended, and
- 13 approved by AQMD. As of Friday, we spoke with that third
- 14 party. He is not ready to reveal total results. But I
- 15 can characterize, can say he is very positive with the
- 16 results he has seen so far. He's required to supply his
- 17 report to AQMD within 60 days after the close of the test
- 18 period, which was March 30th. So at the end of May is the
- 19 absolute latest he has to supply to AQMD. What the period
- 20 of time may be that AQMD needs to turn it around, I don't
- 21 know.
- 22 But that will be some data. It will be site
- 23 specific. There will be a health assessment that will
- 24 come out of it. And as far as we are concerned, if there
- 25 is another legitimate governmental organization that needs

- 1 to be involved in the heath assessment of our operation,
- 2 we stand 100 percent ready to cooperate and provide
- 3 whatever information is necessary to facilitate that. But
- 4 that's where we are. We're to the point where we think we
- 5 have a process that is ready for market and is just short
- 6 of the final evaluations.
- 7 So we would ask you to at least consider that the
- 8 existing law be modified to the point where it no longer
- 9 blocks this kind of an effort.
- 10 CHAIRPERSON MARIN: Thank you.
- 11 BOARD MEMBER WASHINGTON: Madam Chair, a question
- 12 to you. You went to -- you and Member Mulé were up for
- 13 confirmation, and I understand this particular issue by
- 14 one of the Rules Committee members became a long
- 15 discussion.
- For me, here's the only two things I have here.
- 17 We submitted a report to the Legislature. Why are we back
- 18 here with this report? And if there was no real reason to
- 19 rush this over to the Legislature and if we don't have to
- 20 rush this, it seems to me then we need to be practical in
- 21 what we're doing here.
- It seems to me that we probably need to permit a
- 23 couple of these technology centers, conversion
- 24 technologies, so we can understand what we're doing. It
- 25 makes no sense for us to keep going back and saying to

- 1 people, give us more and more information, when perhaps,
- 2 like you say, in six months or a couple years we have one
- 3 and we can determine for ourselves from that particular
- 4 conversion technology where we are.
- 5 And I'm just trying to think practical here in
- 6 the sense if we're going to send these reports back and
- 7 forth. It sounds to me the Legislature didn't like what
- 8 we sent over to them. So then we need to do something so
- 9 we don't have the same problem when we go back. And I
- 10 believe we're going to have the same problem coming from
- 11 the Legislature, even if we submit the current report as
- 12 it is, even if you put a letter on top of a letter.
- 13 CHAIRPERSON MARIN: Well, I think that the
- 14 Legislature believes that the report in some areas did not
- 15 answer the questions that were being asked, number one.
- 16 So what we need to do is answer the questions the way the
- 17 Legislature specifically asked.
- 18 BOARD MEMBER WASHINGTON: That's my question to
- 19 you. Can we answer those questions?
- 20 CHAIRPERSON MARIN: We can answer some of them.
- 21 There are things that we were basically told that the
- 22 report went beyond what the Legislature called for. So
- 23 they don't need to know what they didn't ask.
- 24 BOARD MEMBER WASHINGTON: Okay.
- 25 CHAIRPERSON MARIN: And in addition to that,

- 1 there is some data that we do not have that they
- 2 specifically asked for, the health impacts. And at this
- 3 point in time, it wasn't really possible to include that,
- 4 because we didn't have that.
- 5 What they're asking is to go out there and get
- 6 some to the best of our ability, and we would then task
- 7 what we have with that. But in the mean time --
- 8 BOARD MEMBER WASHINGTON: So would they be
- 9 satisfied if there is no ability to get more information?
- 10 CHAIRPERSON MARIN: Well, I think that our task
- 11 is to do the very best effort in trying to get as much
- 12 data as we can. That's the task before us.
- 13 We do have three speakers on this. So if I may,
- 14 I'm going to have an opportunity for Mark Aprea to come in
- 15 and speak. Then it will be Scott Smithline, and then
- 16 Colby Skye.
- 17 MR. APREA: Good afternoon, Madam Chair, members
- 18 of the Board. Mark Aprea on behalf of Republic Services.
- 19 I believe it became clear two or three weeks ago
- 20 that the Legislature was not in the position to make any
- 21 policy changes with regard to conversion technology this
- 22 calendar year.
- 23 As Ms. Peace mentioned, the Assembly Natural
- 24 Resources Committee yesterday committed to holding an
- 25 interim or informational hearing on this issue, possibly

- 1 this summer, but certainly before the beginning of next
- 2 year.
- 3 At that hearing, one opponent made the statement
- 4 that conversion technology was more dangerous than a
- 5 nuclear power plant, stating that dioxin emissions are
- 6 more dangerous to human health and safety than plutonium.
- 7 In the face of such hysterical statements, we would ask
- 8 and suggest that the Board take on the role of Diogene and
- 9 carry the lantern and put light on the facts and find out
- 10 what the truth is and not allow for misinformation to be
- 11 spread.
- 12 Now, I think that we certainly don't want to ask
- 13 this Board or any Board member to take on more trouble
- 14 from the Legislature in its endeavors. But we think it's
- 15 important that the Board act in a role of truth seeker and
- 16 fact finder and that you not back away from that role.
- 17 You carry -- you and the staff have a very, very important
- 18 role in determining what is conversion technology, what it
- 19 does, what it does not do, how does it fit in with all the
- 20 other solid waste management strategies that we currently
- 21 employ. And whether or not you make a recommendation to
- 22 carry on a policy decision or not is up to you. But if
- 23 you don't carry on that role, certainly, I don't think
- 24 that the Legislature is equipped to engage in that kind of
- 25 a detailed study.

- 1 Frankly, you and only you have that capability.
- 2 And we would ask that you not back away from that
- 3 responsibility. And if you do so, then the Legislature
- 4 will have the facts before them and they can make the
- 5 policy decisions.
- Now, we at that point may agree to disagree with
- 7 other stakeholders, but I think then we will have the
- 8 facts on which the Legislature can take a look at this
- 9 issue and for us to, in essence, develop some policy.
- 10 And so at this point, we would ask that you move
- 11 forward with submitting your report, and whether you
- 12 follow the recommendations of Ms. Peace or otherwise, that
- 13 you not lose sight of the very critical role that you play
- 14 as a fact finder and truth seeker.
- 15 CHAIRPERSON MARIN: Thank you, Mr. Aprea.
- Mr. Smithline.
- 17 MR. SMITHLINE: Good afternoon, Madam Chair,
- 18 Board members. I'm Scott Smithline with the environmental
- 19 group Californians Against Waste.
- 20 I'd like to begin by saying we have great
- 21 appreciation for your decision to re-agendize this issue
- 22 and reconsider this item. I say that as an organization,
- 23 as a public citizen. I think it's not without great
- 24 consideration that you make this decision to reconsider an
- 25 item. So I appreciate that very much.

- 1 Where to go from here? I'd also like to mention
- 2 I have not met the gentleman behind me from Romoland, but
- 3 I'd say it was a breath of fresh air to hear him speak,
- 4 frankly. I felt his honesty was refreshing.
- 5 There are no fundamental legal barriers to most
- 6 of these conversion technologies at this point. The
- 7 fundamental barrier is that they're not economically
- 8 feasible on the playing field they're on right now. And
- 9 it doesn't make sense from our perspective to give them
- 10 diversion credit to make them economically feasible to
- 11 study them. I think that's really the main policy issue
- 12 that we have.
- 13 With respect to where to go from here, I think it
- 14 makes most sense to hold this report, more along the lines
- 15 of what Board Member Washington was saying, until you have
- 16 the data to report back. If you decide to move this
- 17 report forward to the Legislature, I think Board Member
- 18 Peace said that it would be -- you would remove all
- 19 recommendations that were not specifically responsive to
- 20 the legislation. I think that would be not as good of an
- 21 alternative, but I think that is definitely moving in the
- 22 right direction.
- So I'd be happy to answer any questions. We've
- 24 had a lot of correspondence, and I'm not sure if you have
- 25 questions at this point.

- 1 CHAIRPERSON MARIN: Ms. Mulé.
- 2 BOARD MEMBER MULÉ: Scott, I just think there's a
- 3 misunderstanding. I don't think this Board ever intended
- 4 to recommend diversion credits of any type for any type of
- 5 pilot project. Am I correct? I don't think that that was
- 6 our intention at all.
- 7 MR. SMITHLINE: I must have misspoke if that's
- 8 the impression you got from what I said. I'm not sure --
- 9 what I did say that made you think that?
- 10 BOARD MEMBER MULÉ: I thought you said that the
- 11 Board was recommending diversion credit for a pilot
- 12 project and --
- MR. SMITHLINE: No. I didn't attribute any
- 14 motive to the Board's recommendation for diversion. But
- 15 what I'm saying is the reason we can't study these things
- 16 is because they're not here. And the reason they're here
- 17 is because they're not economically feasible, given the
- 18 current playing field, because they don't qualify for
- 19 diversion credit.
- 20 And I'm just saying we can't put that diversion
- 21 credit out there as a mechanism to get the facilities to
- 22 come so we can then test them. We have to have the public
- 23 health impact data first. There's not a single one of
- 24 these things in the United States, let alone California,
- 25 processing MSW. So we don't know how they operate.

- 1 BOARD MEMBER MULÉ: But, actually, the gentleman
- 2 behind you --
- 3 MR. SMITHLINE: Minus the one gentleman behind me
- 4 I've yet to meet.
- 5 BOARD MEMBER MULÉ: So you're right. There is no
- 6 legal barrier from allowing these facilities to construct
- 7 and operate in California. And we do have one such
- 8 facility in Romoland. And I do know that Riverside County
- 9 in conjunction with Waste Management is looking at
- 10 operating an anaerobic digestion facility in the desert.
- 11 So we will have some data.
- 12 And maybe that's what we need to tell the
- 13 Legislature, is that we don't have data here in
- 14 California, but there are projects that are coming online.
- 15 And as soon as we get that data, we can share that, in
- 16 addition to OEHHA doing its analysis based on the
- 17 facilities that are in Europe. And, again, based on the
- 18 fact they're using mixed municipal solid waste as a
- 19 feedstock.
- 20 So, again, I mean, to me, there's a lot of
- 21 confusion within this report. And I think we need to just
- 22 make it as simple and as direct as possible and answer the
- 23 questions, as we've been saying all along, and clarify
- 24 some of those points that there is data out there. There
- 25 is. But it may not be exactly the data that OEHHA needs

- 1 to perform its assessment. But as Chair Marin was saying,
- 2 we need to do the best that we can and let the Legislature
- 3 know these were our limitations. However, based on those
- 4 limitations, this is what we were able to accomplish per
- 5 your requirements.
- 6 MR. SMITHLINE: And Board Member Mulé, if I may,
- 7 you know, sometimes we get pinned in this way. Frankly,
- 8 we never had the intent of being obstructionists. We
- 9 supported permitting of these facilities several years ago
- 10 when those regulations came before this Board. We support
- 11 their development. We're as interested as anyone else to
- 12 see. We have no vested interest in any particular
- 13 technology. We're Californians Against Waste. So we'd be
- 14 very pleased to see that data, and anticipating. Thank
- 15 you.
- BOARD MEMBER MULÉ: As are we.
- 17 CHAIRPERSON MARIN: Thank you.
- 18 Mr. Coby Skye.
- 19 MR. SKYE: Good afternoon, Madam Chair and
- 20 esteemed members of the Integrated Waste Management Board.
- 21 My name is Coby Skye. I'm an Associate Civil Engineer
- 22 with the Los Angeles County of Department of Public Works.
- 23 First and foremost, I want to extend our
- 24 Department's appreciation for the Board's unanimous
- 25 adoption or Resolution 2005-78 on March 15th that was

- 1 summarizing the Conversion Technology Report to the
- 2 Legislature.
- 3 This is an important report that provided
- 4 accurate and impartial analysis of this complex issue.
- 5 And we believe that the quality and impartiality of the
- 6 report was evidenced by the overwhelming positive comments
- 7 that were provided by most of the stakeholders that did
- 8 provide comments. And I know there were a lot of comments
- 9 provided, including those that wanted to make changes to
- 10 the report, but were still very positive in the tone of
- 11 those comments.
- 12 Based on the findings of this comprehensive
- 13 report, as well as the Resolution, our own Los Angeles
- 14 County Board of Supervisors took action in support of
- 15 Assembly Bill 1090 and conversion technologies in general.
- 16 And I have a copy of that letter to enter into the record.
- 17 And I'll do that after my comments.
- 18 We certainly welcome the addition of the most
- 19 up-to-date information that's available right now. And I
- 20 think it's certainly possible to do that as an addendum to
- 21 the report. I don't think it's necessary to hold up the
- 22 report in order to provide that additional data down the
- 23 line.
- 24 Also, I would agree with Mr. Washington. The
- 25 best way to find data that's relevant in California is to

- 1 develop demonstration facilities. And Los Angeles County
- 2 is a partner to develop such a facility in Southern
- 3 California currently. We're hoping to move that forward
- 4 over the next one to two years.
- 5 We also recommend that all of the vital
- 6 information, including the recommendations, be retained
- 7 either as a separate memo or within the report itself,
- 8 because that information is not only important to the
- 9 Legislature when they're developing policy, but also to a
- 10 number of other policy makers and decision makers
- 11 throughout the state. And an example of that is the
- 12 letter that I just provided.
- Once again, I wanted to offer our appreciation
- 14 for the Waste Board in taking a lead on this issue and
- 15 improving the state and our ability to reduce the amount
- 16 of waste going to landfills. I know we're going to
- 17 continue to improve as we move towards our goal.
- 18 Ultimately, if the Waste Board does decide to
- 19 reconsider the report or delay action, that we certainly
- 20 would appreciate the opportunity to provide comments and
- 21 be involved in that process.
- 22 And I wanted to just thank Ms. Peace for her
- 23 comments. And if there are any questions that you have
- 24 for me in regards to our efforts to develop the
- 25 demonstration facility or anything else we're involved in,

- 1 I'd welcome those questions.
- 2 CHAIRPERSON MARIN: Thank you, Mr. Skye.
- 3 Any questions for Mr. Skye?
- 4 And last, but not least, is Mr. Evan Edgar.
- 5 MR. EDGAR: Madam Chair and Board members, I'm
- 6 Evan Edgar from the California Refuse Removal Council.
- 7 We look at our AB 939 infrastructure as a great
- 8 investment in California, and we see conversion
- 9 technologies that would complement it, add to it. We
- 10 co-locate these facilities at our current facilities. We
- 11 are not in competition of ourselves of this feedstock. We
- 12 could use this feedstock to be energy independent for
- 13 California. Whether source separated feedstocks, ethynyl
- 14 or mixed feedstocks, we believe this is the next big thing
- 15 to complement AB 939.
- 16 As an industry, I concur with the comments of
- 17 Mark Aprea. He summarized it quite well with regards to
- 18 where we stand as an industry and we need to move forward.
- 19 I believe in the comments of Ms. Peace with
- 20 regards to the fact that we have to trust the Air Board to
- 21 do their job, and we can do our job and move forward with
- 22 the key component as the next phase of AB 939.
- 23 As a trade association, we support MRF first,
- 24 whereby any feedstock needs to go through the MRF
- 25 facilities prior to going to conversion technology where

- 1 we can complement the traditional recycling with new and
- 2 improved recycling to get energy conversion for energy
- 3 independence. We also supported the concept of -- with a
- 4 pre-processing of the MRF first concept, if and should
- 5 there be a bill to get to 75 percent as a goal towards
- 6 zero waste is procured, this has to be part of AB 939
- 7 credit to get to 75 percent. Thank you.
- 8 CHAIRPERSON MARIN: Thank you, Mr. Edgar. Okay.
- 9 Further discussion? Any questions? Somebody
- 10 else is fast approaching.
- 11 Go ahead and state your name for the record.
- MR. ABBS: My name is Alan Abbs. I'm the Solid
- 13 Waste Director from Tehama County, and I'm also
- 14 representing the Regional Council of Rural Counties'
- 15 Environmental Services JPA.
- And I just wanted to make one brief comment and
- 17 say that right now in Tehama County we are in the middle
- 18 of a process to site a gasification facility which is
- 19 specifically for medical waste to energy. And I believe
- 20 that facility is looking for a machinery that would allow
- 21 them to accept somewhere around six tons per day of
- 22 medical waste, turn it into electricity, and then send
- 23 that electricity next door to one of two lumber mills that
- 24 will be co-located with this facility.
- 25 And in the beginning, the investors in this

- 1 project looked to the Waste Board and the RMDZ Program to
- 2 see if they would be available for some help in funding.
- 3 And, ironically, what they found out was that the process
- 4 as they described, which would be accepting medical waste,
- 5 turning it into electricity, and then selling electricity,
- 6 would not, in itself, allow them to receive any RMDZ
- 7 funding. But if they used RMDZ funding to purchase an
- 8 auto cleave, turned the medical waste into a non-hazardous
- 9 solid waste, then turned it into electricity, that could
- 10 possibly meet the criteria for RMDZ funding.
- 11 So it's rather ironic that when you talk about
- 12 diversion credits that we can look at one process as being
- 13 eligible to receive funding or credits, yet another
- 14 process which actually might be easier to do being not
- 15 eligible for funding or for diversion credits. So I
- 16 wanted to share that with the Board.
- 17 And also with respect to rural counties, when you
- 18 look at some of the distances that rural counties have to
- 19 travel to take some recyclables to market or some waste to
- 20 market, I think there is room for some of these conversion
- 21 technologies to be economical for rural counties that are
- 22 on the outskirts. And even though this gasification
- 23 facility in Tehama County is going to be permitted for
- 24 medical waste, I sure would love to have the opportunity
- 25 to bail up some non-marketable waste plastic that we can't

- 1 pay the freight costs to send down to Sacramento or the
- 2 Bay Area, and turn it into electricity, instead of just
- 3 taking it out to the landfill. So I wanted to share that
- 4 with the Board also.
- 5 And the last thing I would like to say, I applaud
- 6 Ms. Peace for her comments, because I do believe that
- 7 these are technologies that have a place in our waste
- 8 management structure for this next century.
- 9 CHAIRPERSON MARIN: Thank you, Mr. Abbs.
- 10 You don't look like Jim.
- MR. ABBS: No jeans.
- 12 CHAIRPERSON MARIN: No jeans. Are you going to
- 13 start wearing jeans?
- MR. ABBS: No.
- 15 CHAIRPERSON MARIN: Good. Okay. Thank you very
- 16 much for your comments.
- 17 Okay. The report as we have it -- some of the
- 18 people from the Legislature would only like to see what
- 19 they asked for. So I think that it is in our best
- 20 interest to give them exactly what they asked for. Okay.
- 21 Nothing more, nothing less. So whatever AB 2770 asks for,
- 22 to the best of our ability, we need to provide. Okay.
- That which we do not have, we need to make very,
- 24 very clear that we are in the process of attaining that,
- 25 specifically the public health data. Because it wasn't

- 1 peer reviewed, and I don't know how long the process would
- 2 it be -- even though the process, the market assessment
- 3 and what was the other thing that was peer reviewed?
- 4 SUPERVISOR BERTON: The technology evaluation
- 5 study.
- 6 CHAIRPERSON MARIN: So those weren't reviewed.
- 7 But the report itself was not reviewed, peer reviewed. So
- 8 we must ask for that. I don't know how long the time
- 9 frame that would take. It doesn't seem to me it would
- 10 take a long time to get that done. So that would be one
- 11 more check that we need to get done. And the things they
- 12 didn't ask for, we just leave that out.
- Now, Ms. Peace, we are going to be able to -- my
- 14 understanding is, including the discussions as of
- 15 yesterday, the Legislature expects us to be part of the
- 16 hearings when they deal with this item. So all of our
- 17 recommendations and so forth, we will be able to present,
- 18 if they so desire -- I think that will be the opportunity
- 19 for us to come forward before the Legislature with the
- 20 extras, if you will.
- 21 So I think that the first thing we need to do is
- 22 make sure that we put forth exactly what they requested.
- 23 Okay. So I don't know whether we need a motion for that.
- 24 DEPUTY DIRECTOR WOHL: Let me just ask, Madam
- 25 Chair, do you want this report to come back in any way, or

200

- 1 can we make these changes, get it peer reviewed, and send
- 2 it? If it's the latter, we would need a Resolution. And
- 3 I do have a number. Although we don't actually have a
- 4 Resolution written, I think you could --
- 5 CHIEF COUNSEL CARTER: Excuse me.
- 6 CHAIRPERSON MARIN: Legal. I can see her going,
- 7 "Over here, let me speak." Marie Carter.
- 8 CHIEF COUNSEL CARTER: We have a motion on the
- 9 floor, so you need to have that withdrawn, or you can put
- 10 it up for request for second and a vote.
- 11 CHAIRPERSON MARIN: Okay. As much as I would
- 12 like to agree with everything that Ms. Peace had, I want
- 13 to do it cleaner.
- So if I may, unless there is a second to her
- 15 motion, I'd like to go one thing at a time. Her motion
- 16 included quite a few things. That's themotion that is on
- 17 the floor.
- 18 BOARD MEMBER PEACE: What I had suggested in my
- 19 motion was the Conversion Technology Report be amended to
- 20 remove the recommendations made in the report that were
- 21 not specifically responsive to the legislative mandate of
- 22 AB 2770. I think along with that, we can -- you mentioned
- 23 you want to have it peer reviewed.
- 24 CHAIRPERSON MARIN: Yeah.
- 25 BOARD MEMBER PEACE: I guess we could do that.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 Also, we have a comment sheet addressing how we
- 2 did the best we could with the limited information that we
- 3 had available and address some of their concerns as to why
- 4 we couldn't provide them with emissions data, why we
- 5 couldn't give them the information on the public health
- 6 and environmental effect. We explain we did the best we
- 7 could with the limited information we had available.
- 8 And then also, because I have talked to people in
- 9 the Legislature and they say this is perfectly acceptable
- 10 to them, that we would incorporate those recommendations
- 11 that we have made on the things that we think need to be
- 12 changed, definitions we need to have changed, any other
- 13 recommendations that we feel are appropriate, to put those
- 14 in a separate letter to be submitted to the Legislature
- 15 simultaneously but separately from the report itself.
- 16 CHAIRPERSON MARIN: Okay. That's the motion
- 17 before us.
- 18 Without a second, then we're going to go -- we'll
- 19 take one step at a time. Okay.
- 20 BOARD MEMBER WASHINGTON: So you want to take the
- 21 item, but you want to do them individually, one at a time?
- 22 DEPUTY DIRECTOR WOHL: Can I also add one, which
- 23 I think you covered, Madam Chair, which maybe was missed.
- 24 You did say all the recommendations to be removed, but
- 25 there is a reference to diversion credit in the body of

- 1 the report.
- 2 CHAIRPERSON MARIN: They didn't ask for that.
- 3 They didn't ask for that.
- 4 So let me just state my motion. The motion would
- 5 be that we submit to the Legislature exactly the report
- 6 exactly regarding the AB 2770 requirements and only those
- 7 that they required. Okay. We answer the questions that
- 8 they asked on AB 2770. That the report is peer reviewed.
- 9 That the items that we cannot answer, which is OEHHA --
- 10 I'm sorry -- which is the health impacts, that that is
- 11 forthcoming. OEHHA will try to the best of their ability
- 12 to gather that information. And I think that's it. And
- 13 so anything that was not asked by the Legislature, we
- 14 don't put forth. Okay.
- 15 DEPUTY DIRECTOR WOHL: Okay.
- 16 CHAIRPERSON MARIN: So that answers the questions
- 17 that they had.
- 18 BOARD MEMBER PEACE: That is all fine with me,
- 19 but I want to make sure that the recommendations that we
- 20 have that we do pull out in terms of what we feel the
- 21 definitions should be, you know, changed to clarify the
- 22 recommendations that we have also be sent.
- 23 CHAIRPERSON MARIN: But not in the report. They
- 24 did not ask for that.
- 25 BOARD MEMBER PEACE: Right. Not in the report.

203

- 1 A separate letter submitted with the report.
- 2 CHAIRPERSON MARIN: I appreciate that.
- 3 But the question before us is that we need to
- 4 answer the questions that the Legislature asked. That's
- 5 the report. Right? Okay.
- Is there a second to that? Without a second,
- 7 that dies, too.
- 8 BOARD MEMBER WASHINGTON: Madam Chair, what I
- 9 would like -- it sounds like you and Ms. Peace are saying
- 10 the same thing, but it's sounding like Ms. Peace put all
- 11 hers in one, and you're just trying to separate them out,
- 12 because you don't want to answer anything they didn't ask
- 13 for.
- 14 CHAIRPERSON MARIN: Right.
- BOARD MEMBER WASHINGTON: So that's your motion.
- 16 Give them what they asked us for.
- 17 CHAIRPERSON MARIN: Very simply. There's a list
- 18 of questions, and the Legislature says answer this. The
- 19 report that we submit needs to answer those questions.
- 20 BOARD MEMBER WASHINGTON: I agree. I totally
- 21 agree.
- 22 And, Ms. Peace, you're saying you want to make
- 23 sure --
- 24 BOARD MEMBER PEACE: Make sure our
- 25 recommendations still go over there; that we make our

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 point clear that we think these things need to be
- 2 clarified in statute.
- 3 CHAIRPERSON MARIN: They didn't ask for that.
- 4 BOARD MEMBER PEACE: But it won't be in the
- 5 report. I have talked to people over in the Legislature,
- 6 and they have said that is fine, as long as it's in a
- 7 separate letter. That it's fine, as long as it's not part
- 8 of the report.
- 9 BOARD MEMBER WASHINGTON: I'll second Chair
- 10 Marin's motion to send the report to answer their
- 11 questions. And then we could further discuss Ms. Peace's
- 12 concerns in the form of a letter or something of that
- 13 nature as it relates to your report.
- 14 As it relates to the report, I would second your
- 15 motion.
- 16 CHAIRPERSON MARIN: Okay. We'll take your
- 17 questions second.
- 18 All right. Call the roll on this one.
- 19 EXECUTIVE ASSISTANT JIMENEZ: Peace?
- BOARD MEMBER PEACE: Aye.
- 21 EXECUTIVE ASSISTANT JIMENEZ: Mulé?
- 22 BOARD MEMBER MULÉ: Aye.
- 23 EXECUTIVE ASSISTANT JIMENEZ: Washington?
- 24 BOARD MEMBER WASHINGTON: Aye.
- 25 EXECUTIVE ASSISTANT JIMENEZ: Marin?

- 1 CHAIRPERSON MARIN: Aye.
- 2 The report is done.
- 3 There was another question as to whether the
- 4 report needs to come become to us or whether we can send
- 5 it directly to the Legislature. I don't see the need,
- 6 because we already have that information. It's
- 7 repackaging it and sending it. But you're going to get
- 8 that peer reviewed.
- 9 DEPUTY DIRECTOR WOHL: Correct. Let me get
- 10 clarification from Legal. I understood from Elliot you
- 11 still need to pass a new Resolution to sort of adopt the
- 12 one you rescinded. You know, because you rescinded the
- 13 Resolution 2005-78 by reconsidering it. Even though you
- 14 did a motion, we need a Resolution.
- 15 CHAIRPERSON MARIN: We don't have language.
- DEPUTY DIRECTOR WOHL: What we have is 2005-78
- 17 that shows what was added by the underline. So you could
- 18 go back to our original Resolution, or we could craft one
- 19 that fits this. You don't have to do it right now. I
- 20 understand we can take that Resolution, craft it based on
- 21 what you tell us, and we'll make the Resolution. So it
- 22 would be similar to 2005-78, the basis, the first version
- 23 we had.
- 24 CHAIRPERSON MARIN: Does everybody remember that?
- 25 DEPUTY DIRECTOR WOHL: And it's in your

- 1 attachment. That's Attachment 2, I believe.
- 2 CHAIRPERSON MARIN: Attachment 3 was the one that
- 3 contains what we actually passed; correct?
- 4 DEPUTY DIRECTOR WOHL: Attachment 2 from this,
- 5 Attachment 3 from Agenda Item 23.
- 6 CHIEF COUNSEL CARTER: Excuse me, Madam Chair.
- 7 We think an easier way to do this is to just direct staff
- 8 to prepare a new Resolution capturing what you're
- 9 directing today. And we can provide the additional
- 10 whereases that were addressed in the previous Resolution.
- 11 And Mr. Leary, as part of his process for reviewing and
- 12 adopting Resolutions after your actions, can review those.
- 13 And in they are appropriate, then he can sign on the
- 14 Board's behalf.
- 15 CHAIRPERSON MARIN: That has been done before?
- 16 CHIEF COUNSEL CARTER: Yes.
- 17 CHAIRPERSON MARIN: So it's a standard practice?
- 18 CHIEF COUNSEL CARTER: Yes.
- 19 CHAIRPERSON MARIN: I don't want to be accused of
- 20 doing things we've never done before in haste.
- 21 CHIEF COUNSEL CARTER: No. That would be fine.
- 22 DEPUTY DIRECTOR WOHL: But we need to adopt that
- 23 Resolution then; is that correct?
- 24 CHAIRPERSON MARIN: Mr. Washington, you wanted to
- 25 make a comment.

- 1 BOARD MEMBER WASHINGTON: I was just looking at
- 2 Scott Smithline. It seems he's shaking his head no, we
- 3 need to get this out of the way so we don't have to come
- 4 back and deal with this again.
- 5 MR. SMITHLINE: Thank you, Board Member
- 6 Washington.
- 7 I must say that I'm a little concerned about the
- 8 idea of revising a report and then not having it up for
- 9 public review. You know, we've all been through a very
- 10 long process here, and there's been a lot of different
- 11 interpretations of what AB 2770 requires.
- 12 I'm partially comfortable at least with the
- 13 language that we're using about what the report will say.
- 14 But until I see it in print, I'm hesitant to have a
- 15 process where it doesn't come out for review.
- 16 BOARD MEMBER WASHINGTON: Okay.
- 17 CHAIRPERSON MARIN: Okay. I should not share how
- 18 I feel right now. I think I'm going to laugh. I want to
- 19 go to Disneyland again. Can I go to Disneyland again?
- Okay. You know, it's one of those difficult
- 21 situations in that one of our processes that we always
- 22 follow is where we bring things back for public
- 23 consideration and so forth. So there is this desire to
- 24 move this forward when all of the corrective actions that
- 25 were very clearly made by the Legislature.

208

- On the other hand, we have a process for which we
- 2 are very well known, in that our public input process is
- 3 one of the things that really has highlighted this effort.
- 4 So it seems to me that we need to bring this back at the
- 5 next Board meeting then.
- 6 Mr. Smithline, you wanted to add something else?
- 7 MR. SMITHLINE: You know, I appreciate very much
- 8 everything that's happening here. And if it would please
- 9 the Board, I could make known my specific concerns at this
- 10 time what I think what might be a concern to me, if that's
- 11 a better process. And then perhaps we could alleviate my
- 12 concern about it coming back for public review. If that's
- 13 easier or if that pleases the Board, I'd be happy to do
- 14 that.
- 15 CHAIRPERSON MARIN: What's the pleasure of the
- 16 Board?
- 17 BOARD MEMBER MULÉ: Or if staff could work with
- 18 you in incorporating your concern to -- and include that
- 19 in the report.
- 20 CHAIRPERSON MARIN: Okay. Mr. Washington wants
- 21 it back.
- Ms. Peace.
- 23 BOARD MEMBER PEACE: I think if we're going to
- 24 have some public review, it should be with everybody, not
- 25 just Californians Against Waste. They're not the only

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 stakeholder here.
- CHAIRPERSON MARIN: They're not? Even L.A.
- 3 County also has to say something?
- 4 Okay. Then let's -- I think that it will be
- 5 cleaner if we just bring it back.
- And then so, Marie, do we need to approve a
- 7 Resolution now, or with the instructions you will bring
- 8 back a clean Resolution for us?
- 9 CHIEF COUNSEL CARTER: Yes.
- 10 CHAIRPERSON MARIN: Okay. So next item. We got
- 11 that done.
- 12 CHAIRPERSON MARIN: Patty.
- DEPUTY DIRECTOR WOHL: I just want to clarify.
- 14 For us, that would be June, because May is already -- the
- 15 items are already in and everything for May.
- 16 CHAIRPERSON MARIN: We need to bring it back in
- 17 May. I'm sorry, Patty. You're going to have to work
- 18 overtime, you and your staff. Sorry, Fernando. Okay.
- 19 All right. Your next item.
- 20 BOARD MEMBER PEACE: When we bring back the
- 21 report in June, could we also bring back some sort of a
- 22 letter of all the recommendations that we pulled out and
- 23 anything else that we feel is appropriate to also go ahead
- 24 and approve and send over separately but simultaneously
- 25 with the report.

210

- 1 CHAIRPERSON MARIN: Okay. Everybody wants to see
- 2 that also presented to the Board also in May. Or you want
- 3 to do that in June. I'm kidding.
- 4 BOARD MEMBER PEACE: I thought you said you
- 5 couldn't do that in May.
- 6 BOARD MEMBER MULÉ: No, we are.
- 7 CHAIRPERSON MARIN: No. We are going to be doing
- 8 it in May.
- 9 BOARD MEMBER PEACE: Okay. That's fine. If you
- 10 want.
- 11 CHAIRPERSON MARIN: No. If you want to, we can
- 12 bring that in June.
- BOARD MEMBER PEACE: No. In May, at the same
- 14 time.
- 15 BOARD MEMBER MULÉ: And then, Madam Chair, we
- 16 would review that and decide whether or not we want to
- 17 include that as an addendum; correct?
- BOARD MEMBER PEACE: A separate.
- 19 BOARD MEMBER MULÉ: Okay. Thank you.
- 20 CHAIRPERSON MARIN: Okay. I think that does it.
- 21 BOARD MEMBER WASHINGTON: And they know we're
- 22 down in Anaheim with this one?
- 23 CHAIRPERSON MARIN: That's right. We're going to
- 24 be in Anaheim.
- 25 BOARD MEMBER WASHINGTON: See you in Anaheim,

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 Scott.
- 2 CHAIRPERSON MARIN: Okay. I want to thank
- 3 everybody involved in this effort. This has been a very
- 4 significant effort as we move forward. And we will do the
- 5 very best that we can.
- 6 I'm sorry, Mr. Leary, but your staff is going to
- 7 have to work overtime on this one.
- 8 EXECUTIVE DIRECTOR LEARY: I'll offer my salary
- 9 to compensate for their overtime expenses.
- 10 CHAIRPERSON MARIN: Okay.
- 11 BOARD MEMBER WASHINGTON: Madam Chair, let me
- 12 thank you. Really, in times like these are very difficult
- 13 situations, and I really want to applaud you in your
- 14 efforts to make sure -- because the emphasis is to give
- 15 them what they want. As a former Legislator, you can send
- 16 me a binder with a thousand things in it. All I'm going
- 17 to do is find out what I want to know, and the rest is
- 18 going to go -- not in the trash. They don't throw stuff
- 19 away in the Legislature, but we put it in the recycle bin.
- 20 Exactly.
- 21 But I do want to applaud you to try to do
- 22 everything you can. And I really appreciate it, because I
- 23 was being practical in my speaking, because we don't have
- 24 any conversion technology to go from. And your response
- 25 was absolutely great. We want to give them whatever we

- 1 can. We want to go to whatever extent possible to make it
- 2 work for the Legislature, because they've given us that
- 3 requirement to do it for them.
- 4 And I do appreciate your efforts in this, as well
- 5 as staff and Patty and Fernando. And you guys are
- 6 absolutely wonderful, Julie, and the rest of you guys. We
- 7 really do appreciate it. And I know it's going to be
- 8 tough getting this thing together for May, but me knowing
- 9 you guys, you'll do it. It's tough, but you'll get it
- 10 done for us.
- 11 Thank you, Madam Chair and staff, for doing a
- 12 great job.
- 13 CHAIRPERSON MARIN: Thank you very much. We have
- 14 one more item in closed -- actually, Marie, we need the
- 15 justification for going to closed session.
- 16 CHIEF COUNSEL CARTER: Yes. We'll be going to
- 17 closed session under Government Code Section 11126(e).
- 18 CHAIRPERSON MARIN: Thank you.
- 19 Okay. The Board will be adjourned at the time
- 20 that we end the closed session. But no one really has to
- 21 stay for that. Thank you very much, and we'll see you all
- 22 in Anaheim at the next Board meeting. Thank you.
- 23 (Thereupon the California Integrated Waste
- 24 Management Board, Board of Administration
- 25 recessed into closed session at 4:10 p.m.)

214 CERTIFICATE OF REPORTER 1 I, TIFFANY C. KRAFT, a Certified Shorthand 2 3 Reporter of the State of California, and Registered 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, 7 Tiffany C. Kraft, a Certified Shorthand Reporter of the State of California, and thereafter transcribed into 9 typewriting. 10 I further certify that I am not of counsel or attorney for any of the parties to said hearing nor in any 11 way interested in the outcome of said hearing. IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 3rd day of May, 2004. 15 16 17 18 19 20 21 22 23 TIFFANY C. KRAFT, CSR, RPR 24 Certified Shorthand Reporter 25 License No. 12277 PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345